

WINDHAM-ASHLAND-JEWETT  
CENTRAL SCHOOL DISTRICT  
  
FINANCIAL STATEMENTS  
AND SUPPLEMENTARY INFORMATION  
  
Year Ended June 30, 2022

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Education of the  
Windham-Ashland-Jewett Central School District:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the fiduciary funds of the Windham-Ashland-Jewett Central School District as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Windham-Ashland-Jewett Central School District's basic financial statements as listed in the table of contents.

### Opinions

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the fiduciary funds of the Windham-Ashland-Jewett Central School District, as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Windham-Ashland-Jewett Central School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Windham-Ashland-Jewett Central

School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibility**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the basic financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the basic financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the basic financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Windham-Ashland-Jewett Central School District's internal control. Accordingly, no such opinion is expressed.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Windham-Ashland-Jewett Central School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant auditing findings, and certain internal control-related matters that we identified during the audit.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and the schedule of changes in the total OPEB liability, the District's proportionate share of the net pension asset/liability, and District contributions on pages M1-M9 and 49-53 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to

our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Windham-Ashland-Jewett Central School District's basic financial statements as a whole. The other supplementary information comprises the additional analysis and is not a required part of the financial statements, but is supplementary information required by the New York State Education Department. The other supplementary information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2022 on our consideration of the Windham-Ashland-Jewett Central School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Windham-Ashland-Jewett Central School District's internal control over financial reporting and compliance.

*Raymond G. Preusser, CPA, P.C.*

Claverack, New York  
September 30, 2022

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## Windham Ashland Jewett Central School District

### Management's Discussion and Analysis

### For the Fiscal Year Ended June 30, 2022

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The Windham-Ashland-Jewett CSD Management Discussion and Analysis section of the annual independent audit provides an opportunity for the District to comment on significant financial issues that have and may impact the financial stability of the District. This commentary offers readers of the District's financial statements a narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2022 and encourages readers to consider the information presented here in conjunction with the information found within the financial statements.

#### **FINANCIAL HIGHLIGHTS**

The overall 2021-2022 budget was \$12,730,593, a spending increase of \$154,581, or 1.23% from the previous year. The tax levy impact of the 2021-2022 budget increase was 1.58%, which was equal to the state tax cap.

The District applied \$250,000 of unexpended funds from the budget towards the local share of the tax levy, as was previously done for the past several years. The District works to maintain an unappropriated fund balance of under 4% and maintains appropriately funded reserves, which may be used for unexpected expenditures

The District's fiscal condition remains stable and strong.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts: MD&A (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the School District:

- The first two statements are *district-wide* financial statements that provide both *short-term* and *long-term* information about the School District's *overall* financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the School District, reporting the School District's operations in *more detail* than the district-wide statements.
- The *governmental funds statements* tell how basic services such as regular and special education were financed in the *short term* as well as what remains for future spending.
- *Fiduciary funds* statements provide information about the financial relationships in which the School District acts solely as a *trustee* or *agent* for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the School District's budget for the year.

Figure A-1 summarizes the major features of the School District's financial statements, including the portion of the School District's activities they cover and the types of information they contain. The remainder of this overview section of MD&A highlights the structure and contents of each of the statements.

**Figure A-1 Major Features of the District-Wide and Fund Financial Statements**

	<b>District-Wide</b>	<b>Fund Financial Statements</b>	
		<b>Governmental Funds</b>	<b>Fiduciary Funds</b>
Scope	Entire District (except fiduciary funds)	The activities of the School District that are not proprietary or fiduciary, such as special education and building maintenance	Instances in which the School District administers resources on behalf of someone else, such as scholarship programs and student activities monies
Required financial statements	<ul style="list-style-type: none"> <li>• Statement of net position</li> <li>• Statement of activities</li> </ul>	<ul style="list-style-type: none"> <li>• Balance sheet</li> <li>• Statement of revenues, expenditures, and changes in fund balances</li> </ul>	<ul style="list-style-type: none"> <li>• Statement of fiduciary net position</li> <li>• Statement of changes in fiduciary net position</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All additions and deductions during the year, regardless of when cash is received or paid

## **DISTRICT-WIDE STATEMENTS**

The district-wide statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the School District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two district-wide statements report the School District's net position and how they have changed. Net position – the difference between the School District's assets and liabilities – are one way to measure the School District's financial health or *position*.



- Over time, increases or decreases in the School District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the School District's overall health, you need to consider additional nonfinancial factors such as changes in the School District's property tax base and the condition of school buildings and other facilities.

## **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the School District's funds, focusing on its most significant or "major" funds – not the School District as a whole. Funds are accounting devices the School District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The School District establishes other funds to control and to manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as federal grants).

The District has two kinds of funds:

- **Governmental Funds:** Most of the School District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.
- **Fiduciary Funds:** The School District is the trustee, or fiduciary, for assets that belong to others, such as the scholarship fund and the student activities funds. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the district-wide financial statements because it cannot use these assets to finance its operations.



# DISTRICT-WIDE FINANCIAL ANALYSIS

## Windham Ashland Jewett Central School District's Net Position June 30, 2022 and 2021

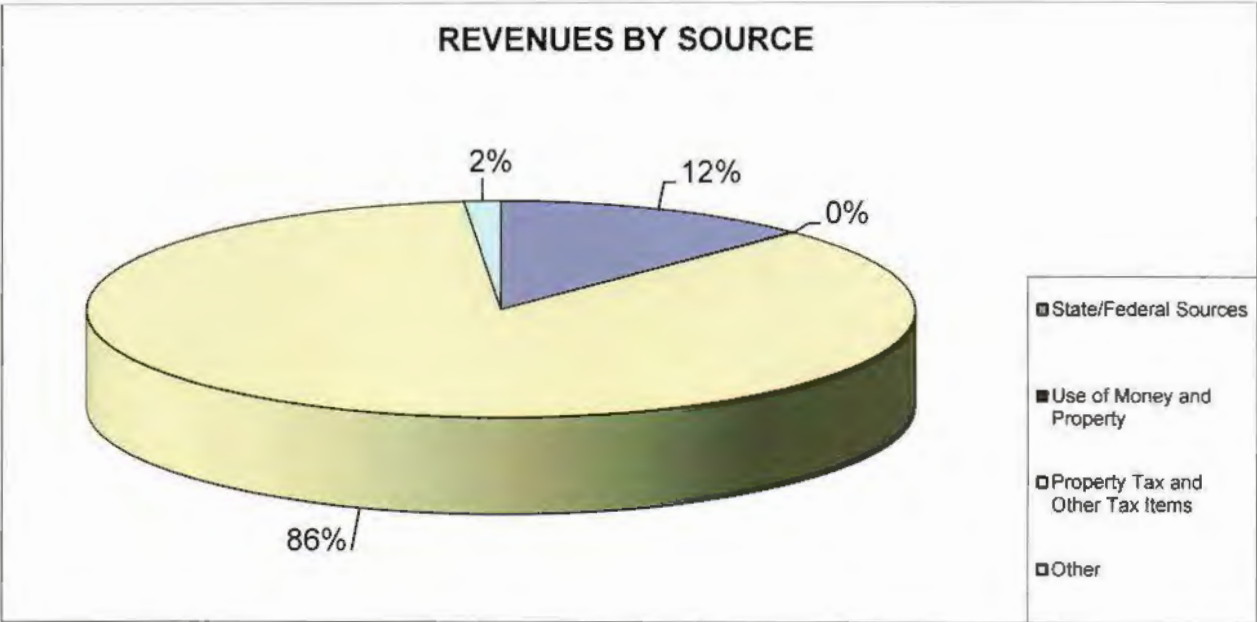
	Governmental Activities		Variance Increase (Decrease)
	2022	2021	
Current Assets	\$ 5,292,875	\$ 4,415,762	\$ 877,113
Capital Assets	15,768,655	16,360,885	(592,230)
Net Pension Asset	3,810,878	-	3,810,878
Total Assets	24,872,408	20,776,647	4,095,761
Deferred Outflows of Resources	8,315,374	10,400,323	(2,084,949)
Total Assets and Outflows of Resources	33,187,782	31,176,970	2,010,812
Current Liabilities	515,366	507,059	8,307
Long-Term Obligations	11,361,892	12,076,654	(714,762)
OPEB Obligation	27,623,625	34,002,107	(6,378,482)
Net Pension Liability	-	596,751	(596,751)
Total Liabilities	39,500,883	47,182,571	(7,681,688)
Deferred Inflows of Resources	14,309,431	5,608,659	8,700,772
Total Liabilities and Inflows of Resources	53,810,314	52,791,230	1,019,084
Net Position:			
Investment in capital assets, net of related debt	4,563,655	4,440,885	122,770
Restricted	3,470,173	3,107,073	363,100
Unrestricted (deficit)	(29,144,895)	(29,162,218)	17,323
Total Net Position	\$ (21,111,067)	\$ (21,614,260)	\$ 503,193

**Windham Ashland Jewett Central School District's  
Changes in Net Position  
For the Years Ended June 30, 2022 and 2021**

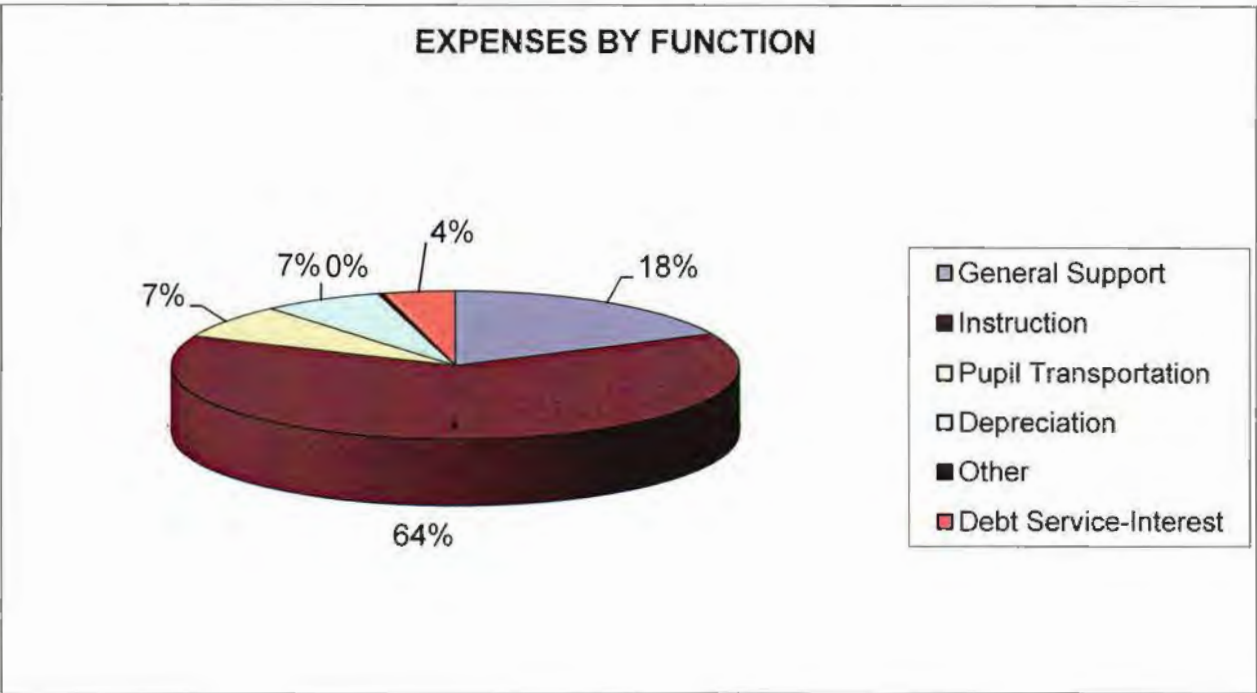
	Governmental Activities		Variance Increase (Decrease)
	2022	2021	
<b><u>Revenues:</u></b>			
Program Revenues:			
Charges for Services	\$ 35,199	\$ 39,292	\$ (4,093)
Operating Grants and Contributions	677,374	382,828	294,546
Total Program Revenues	<u>\$ 712,573</u>	<u>\$ 422,120</u>	<u>\$ 290,453</u>
General Revenues:			
Real Property Taxes	\$ 10,373,439	\$ 10,185,226	\$ 188,213
Other Tax Items	233,496	235,494	(1,998)
Use of Money and Property	6,977	5,507	1,470
Sale of Property and Compensation for Loss	-	40,811	(40,811)
Miscellaneous	178,520	192,204	(13,684)
State Sources	1,523,521	1,530,310	(6,789)
Federal Sources	6,599	73,203	(66,604)
Total General Revenues	<u>12,322,552</u>	<u>12,262,755</u>	<u>59,797</u>
<b><u>Expenses (Net of Program Revenues):</u></b>			
Instruction	7,552,810	8,589,344	(1,036,534)
Support Services:			
General Support	2,132,664	2,144,254	(11,590)
Pupil Transportation	862,779	724,070	138,709
Debt Service-Interest	488,801	510,707	(21,906)
Depreciation-Unallocated	817,068	838,101	(21,033)
School Lunch	(34,763)	(2,550)	(32,213)
Total Expenses	<u>11,819,359</u>	<u>12,803,926</u>	<u>(984,567)</u>
Change in Net Position	<u>\$ 503,193</u>	<u>\$ (541,171)</u>	<u>\$ 1,044,364</u>

The following charts provide the percentage breakdowns of all revenues by source and all expenses by function for the entire District.

**District-wide Revenues by Source**  
**For the Year Ended June 30, 2022**



**District-wide Expenses by Function**  
**For the Year Ended June 30, 2022**



## **FUND FINANCIAL ANALYSIS (DISTRICT'S FUNDS)**

The District's governmental funds (as presented on the balance sheet) reported a combined Fund Balance of \$4.3 million, which is higher than last year's total. The schedule below indicates the fund balance and the total change in fund balance by fund type as of June 30, 2022 and 2021.

	<b><u>Fund Balance 2022</u></b>	<b><u>Fund Balance 2021</u></b>	<b><u>Variance Increase (Decrease)</u></b>
General	\$ 3,405,774	\$ 3,062,302	\$ 343,472
School Lunch	58,318	23,555	34,763
Special Aid	-	-	-
Debt Service	845,582	844,737	845
Totals	<u>\$ 4,309,674</u>	<u>\$ 3,930,594</u>	<u>\$ 379,080</u>

### ***General Fund***

The tables that follow assist in illustrating the financial activities and balance of the general fund.

<b><u>Revenues:</u></b>	<b><u>2022</u></b>	<b><u>2021</u></b>	<b><u>Variance Increase (Decrease)</u></b>
Taxes and Other Tax Items	\$ 10,606,935	\$ 10,420,720	\$ 186,215
Use of Money and Property	6,132	4,531	1,601
State/Federal Sources	1,530,120	1,603,513	(73,393)
Other	178,520	263,208	(84,688)
Totals	<u>\$ 12,321,707</u>	<u>\$ 12,291,972</u>	<u>\$ 29,735</u>

<b><u>Expenses:</u></b>	<b><u>2022</u></b>	<b><u>2021</u></b>	<b><u>Variance Increase (Decrease)</u></b>
General Support	\$ 1,681,753	\$ 1,661,541	\$ 20,212
Instruction	5,249,167	5,173,341	75,826
Pupil Transportation	671,771	552,114	119,657
Employee Benefits	3,216,732	3,193,259	23,473
Debt Service	1,146,659	1,148,659	(2,000)
Operating transfers out	12,153	10,628	1,525
Totals	<u>\$ 11,978,235</u>	<u>\$ 11,739,542</u>	<u>\$ 238,693</u>

## **GENERAL FUND BUDGET INFORMATION**

The District's budget is prepared in accordance with New York State law and is based on the modified accrual basis of accounting, utilizing cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

The difference between the general fund's original budget and the final amended budget was \$42,598. This amount represents the carryover encumbrances from 2020/21.

## **CAPITAL ASSETS**

The District's capital assets (net of accumulated depreciation) as of June 30, 2022 are as follows:

<u>Asset Description</u>	<u>Amount</u>
Land	\$ 601,699
Buildings and Improvements	14,135,235
Machinery and Equipment	480,549
Vehicles	<u>551,172</u>
Total	<u>\$15,768,655</u>

## **DEBT**

The District had total long term debt including serial bonds outstanding in the amount of \$11,205,000 as of June 30, 2022, a decrease over the previous year of \$715,000. The debt outstanding for the year ended June 30, 2022 is summarized as follows:

<u>Debt Description</u>	<u>Outstanding Balance</u>
Bonds	<u>\$ 11,205,000</u>

The District has refunding bonds outstanding, the proceeds of which are in escrow to fund other previously existing debt. The refunding was done in 2014 to reduce future interest payments.

Under current state statutes, the District's general obligation bonded debt issues are subject to a legal limitation based on 10% of the total full value of real property. At June 30, 2022, the District's general obligation debt was significantly lower than its total debt limit.



## **DISTRICT ENGAGED IN IMPLEMENTING CORRECTIVE ACTIONS FROM 2021-2022 AUDIT**

There were no written findings or corrective actions necessary based on the 2021-2022 audit.

## **FACTORS BEARING ON THE DISTRICT'S FUTURE**

At this time these financial statements were prepared and audited, the School District was aware of the following existing circumstances, which could significantly affect its financial position in the future:

Economic inflationary pressures, continued supply chain issues and labor shortages in teaching and other school based fields are all of concern to the District. These pressures may place additional costs on maintaining current programming in outlay years.

The District's ability to raise revenue continues to be hampered by the tax cap regulation. The District's high property valuation has a negative impact on state aid calculations and may increase the local share of the annual budget over time.

The District has moved forward with a voter approved capital project, capped at \$5,650,000, addressing needed repairs and improvements outlined within the building condition survey (roof replacement and repairs, infrastructure upgrades, bus garage upgrades and safety upgrades).

## **CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the School District's citizens, taxpayers, customers, investors, and creditors with a general overview of the School District's finances and to demonstrate the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact:

Michelle Mattice  
Business Official-Treasurer  
Windham Ashland Jewett Central School District  
5411 Main Street  
PO Box 429  
Windham, New York 12496



WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
STATEMENT OF NET POSITION

June 30, 2022

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**ASSETS**

Unrestricted cash	\$ 1,078,066	
Restricted cash	3,470,173	
State and federal aid receivable	695,520	
Due from other governments	48,052	
Inventories	1,064	
Capital assets, net	15,768,655	
Net pension asset- proportionate share	<u>3,810,878</u>	
Total Assets		<u>\$ 24,872,408</u>

**DEFERRED OUTFLOW OF RESOURCES**

Pensions	\$ 2,741,829	
OPEB-GASB 75	5,165,211	
Bond defeasance loss	<u>408,334</u>	
Total Deferred Outflows of Resources		<u>\$ 8,315,374</u>

**LIABILITIES**

**Current Liabilities:**

Accounts payable	\$ 64,964	
Accrued liabilities	39,829	
Other liabilities	414	
Due to other governments	1,005	
Due to teachers' retirement system	363,161	
Due to employees' retirement system	46,407	
Unearned revenue	<u>488,121</u>	

**Long-Term Liabilities:**

**Due and payable within one year**

Bonds payable	<u>740,000</u>	
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**Due and payable after one year**

Bonds payable	10,465,000	
Compensated absences payable	156,892	
Other postemployment benefits payable	<u>27,622,625</u>	

Total Liabilities		<u>\$ 39,989,418</u>
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**DEFERRED INFLOWS OF RESOURCES**

Pensions	5,024,256	
OPEB-GASB 75	<u>9,285,175</u>	
Total Deferred Inflows of Resources		<u>\$ 14,309,431</u>

**NET POSITION**

Net Investment in Capital Assets	4,563,655	
Restricted	3,470,173	
Unrestricted (deficit)	<u>(29,144,895)</u>	
Total Net Position		<u>\$ (21,111,067)</u>

See auditor's report. See notes to financial statements.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION  
For Year Ended June 30, 2022

	Expenses	Indirect Expenses Allocation	Charges for Services	Program Revenues Operating Grants	Net (Expense) Revenue and Changes in Net Position
<b>FUNCTIONS/PROGRAMS</b>					
General support	\$ 1,644,110	\$ 488,554	\$ -	\$ -	\$ (2,132,664)
Instruction	5,636,541	2,370,396	-	454,127	(7,552,810)
Pupil transportation	578,912	299,059	-	15,192	(862,779)
Employee benefits	3,158,009	(3,158,009)	-	-	-
Debt service-interest	488,801	-	-	-	(488,801)
Depreciation and loss on disposal	817,068	-	-	-	(817,068)
School lunch program	208,491	-	35,199	208,055	34,763
<b>Total Functions and Programs</b>	<b>\$ 12,531,932</b>	<b>\$ -</b>	<b>\$ 35,199</b>	<b>\$ 677,374</b>	<b>(11,819,359)</b>
<b>GENERAL REVENUES</b>					
Real property taxes					10,373,439
Other tax items					233,496
Use of money and property					6,977
Miscellaneous					178,520
State sources					1,523,521
Federal sources					6,599
<b>Total General Revenues</b>					<b>12,322,552</b>
<b>Change in Net Position</b>					<b>503,193</b>
<b>Total Net Position- Beginning of year</b>					<b>(21,614,260)</b>
<b>Total Net Position - End of year</b>					<b>\$ (21,111,067)</b>

See auditor's report. See notes to financial statements.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE  
STATEMENT OF NET POSITION  
June 30, 2022

	Total Governmental Funds	Long-term Assets, Liabilities	Reclassifications and Eliminations	Statement of Net Position Totals
<b>ASSETS</b>				
Unrestricted cash	\$ 1,078,066	\$ -	\$ -	\$ 1,078,066
Restricted cash	3,470,173	-	-	3,470,173
Due from other funds	177,380	-	(177,380)	-
Due from other governments	48,052	-	-	48,052
State and federal aid receivable	695,520	-	-	695,520
Inventories	1,064	-	-	1,064
Capital assets, (net)	-	15,768,655	-	15,768,655
Net pension asset- proportionate share	-	3,810,878	-	3,810,878
<b>Total Assets</b>	<b>\$ 5,470,255</b>	<b>\$ 19,579,533</b>	<b>\$ (177,380)</b>	<b>\$ 24,872,408</b>
<b>DEFERRED OUTFLOW OF RESOURCES</b>				
Pensions	\$ -	\$ 2,741,829	\$ -	\$ 2,741,829
OPEB-GASB 75	-	5,165,211	-	5,165,211
Bond defeasance loss	-	408,334	-	408,334
<b>Total Deferred Outflows of Resources</b>	<b>\$ -</b>	<b>\$ 8,315,374</b>	<b>\$ -</b>	<b>\$ 8,315,374</b>
<b>LIABILITIES</b>				
Accounts payable	\$ 64,964	\$ -	\$ -	\$ 64,964
Accrued liabilities	19,129	20,700	-	39,829
Bonds payable	-	11,205,000	-	11,205,000
Due to other funds	177,380	-	(177,380)	-
Due to other governments	1,005	-	-	1,005
Due to teachers' retirement system	363,161	-	-	363,161
Due to employees' retirement system	46,407	-	-	46,407
Unearned revenues	488,121	-	-	488,121
Other liabilities	414	-	-	414
Other postemployment benefits payable	-	27,623,625	-	27,623,625
Compensated absences	-	156,892	-	156,892
<b>Total Liabilities</b>	<b>\$ 1,160,581</b>	<b>\$ 39,006,217</b>	<b>\$ (177,380)</b>	<b>\$ 39,989,418</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pensions	\$ -	\$ 5,024,256	\$ -	\$ 5,024,256
OPEB-GASB 75	-	9,285,175	-	9,285,175
<b>Total Deferred Inflows of Resources</b>	<b>\$ -</b>	<b>\$ 14,309,431</b>	<b>\$ -</b>	<b>\$ 14,309,431</b>
<b>FUND BALANCE\NET POSITION</b>				
<b>Total Fund Balance\Net Position</b>	<b>\$ 4,309,674</b>	<b>\$ (25,420,741)</b>	<b>\$ -</b>	<b>\$ (21,111,067)</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balance\Net Position</b>	<b>\$ 5,470,255</b>	<b>\$ 27,894,907</b>	<b>\$ (177,380)</b>	<b>\$ 33,187,782</b>

See auditor's report. See notes to financial statements.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
RECONCILIATION OF GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES  
For Year Ended June 30, 2022

	Total Governmental Funds	Long-term Revenue, Expenses	Capital Related Items	Long-term Debt Transactions	Statement of Activities Totals
<b>REVENUES</b>					
Real property taxes	\$ 10,373,439	\$ -	\$ -	\$ -	\$ 10,373,439
Other tax items	233,496	-	-	-	233,496
Charges for services	-	-	-	-	-
Use of money and property	6,977	-	-	-	6,977
Miscellaneous	179,124	-	-	-	179,124
State sources	1,546,671	-	-	-	1,546,671
Federal sources	660,823	-	-	-	660,823
Sales - school lunch	34,595	-	-	-	34,595
<b>Total Revenues</b>	<u>13,035,125</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>13,035,125</u>
<b>EXPENDITURES\EXPENSES</b>					
General support	1,681,753	-	(37,643)	-	1,644,110
Instruction	5,715,447	238	(79,144)	-	5,636,541
Pupil transportation	686,963	-	(108,051)	-	578,912
Employee benefits	3,216,732	(58,723)	-	-	3,158,009
Debt service-Principal	715,000	-	-	(715,000)	-
-Interest	431,659	57,142	-	-	488,801
Cost of sales	208,491	-	-	-	208,491
Depreciation and loss on disposal	-	-	817,068	-	817,068
<b>Total Expenditures</b>	<u>12,656,045</u>	<u>(1,343)</u>	<u>592,230</u>	<u>(715,000)</u>	<u>12,531,932</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>379,080</u>	<u>1,343</u>	<u>(592,230)</u>	<u>715,000</u>	<u>503,193</u>
<b>OTHER SOURCES AND USES</b>					
Operating transfers in	12,153	(12,153)	-	-	-
Operating transfers (out)	(12,153)	12,153	-	-	-
<b>Total Other Sources (Uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net Change for the Year</b>	<u>\$ 379,080</u>	<u>\$ 1,343</u>	<u>\$ (592,230)</u>	<u>\$ 715,000</u>	<u>\$ 503,193</u>

See auditor's report. See notes to financial statements.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
BALANCE SHEET- GOVERNMENTAL FUNDS  
June 30, 2022  
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	General	Special Aid	School Lunch	Debt Service	Total Governmental Funds
<b>ASSETS</b>					
Unrestricted cash	\$ 1,001,618	\$ 44,183	\$ 32,265	\$ -	\$ 1,078,066
Restricted cash	2,624,591	-	-	845,582	3,470,173
State and federal aid receivable	31,942	621,318	42,260	-	695,520
Due from other governments	48,052	-	-	-	48,052
Due from other funds	177,380	-	-	-	177,380
Inventories	-	-	1,064	-	1,064
<b>Total Assets</b>	<u>\$ 3,883,583</u>	<u>\$ 665,501</u>	<u>\$ 75,589</u>	<u>\$ 845,582</u>	<u>\$ 5,470,255</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 49,881	\$ -	\$ 15,083	\$ -	\$ 64,964
Accrued liabilities	17,946	-	1,183	-	19,129
Due to teachers' retirement system	363,161	-	-	-	363,161
Due to employees' retirement system	46,407	-	-	-	46,407
Due to other funds	-	177,380	-	-	177,380
Unearned revenues	-	488,121	-	-	488,121
Other liabilities	414	-	-	-	414
Due to other governments	-	-	1,005	-	1,005
<b>Total Liabilities</b>	<u>477,809</u>	<u>665,501</u>	<u>17,271</u>	<u>-</u>	<u>1,160,581</u>
<b>FUND BALANCES</b>					
Non-spendable	-	-	1,064	-	1,064
Restricted	2,624,591	-	-	845,582	3,470,173
Assigned	257,291	-	57,254	-	314,545
Unassigned	523,892	-	-	-	523,892
<b>Total Fund Balances</b>	<u>3,405,774</u>	<u>-</u>	<u>58,318</u>	<u>845,582</u>	<u>4,309,674</u>
<b>Total Liabilities and Fund Balances</b>	<u>\$ 3,883,583</u>	<u>\$ 665,501</u>	<u>\$ 75,589</u>	<u>\$ 845,582</u>	<u>\$ 5,470,255</u>

See auditor's report. See notes to financial statements.



WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE-  
GOVERNMENTAL FUNDS  
For Year Ended June 30, 2022

	General	Special Aid	School Lunch	Debt Service	Total Governmental Funds
<b>REVENUES</b>					
Real property taxes	\$ 10,373,439	\$ -	\$ -	\$ -	\$ 10,373,439
Other tax items	233,496	-	-	-	233,496
Use of money and property	6,132	-	-	845	6,977
Miscellaneous	178,520	-	604	-	179,124
State sources	1,523,521	19,163	3,987	-	1,546,671
Federal sources	6,599	450,156	204,068	-	660,823
Sales	-	-	34,595	-	34,595
<b>Total Revenues</b>	<u>12,321,707</u>	<u>469,319</u>	<u>243,254</u>	<u>845</u>	<u>13,035,125</u>
<b>EXPENDITURES</b>					
General support	1,681,753	-	-	-	1,681,753
Instruction	5,249,167	466,280	-	-	5,715,447
Pupil transportation	671,771	15,192	-	-	686,963
Employee benefits	3,216,732	-	-	-	3,216,732
Debt service					
Principal	715,000	-	-	-	715,000
Interest	431,659	-	-	-	431,659
Cost of sales	-	-	208,491	-	208,491
<b>Total Expenditures</b>	<u>11,966,082</u>	<u>481,472</u>	<u>208,491</u>	<u>-</u>	<u>12,656,045</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>355,625</u>	<u>(12,153)</u>	<u>34,763</u>	<u>845</u>	<u>379,080</u>
<b>OTHER FINANCING SOURCES AND USES</b>					
Operating transfers in	-	12,153	-	-	12,153
Operating transfers (out)	(12,153)	-	-	-	(12,153)
<b>Total Other Financing Sources (Uses)</b>	<u>(12,153)</u>	<u>12,153</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures and Other Uses</b>	<u>343,472</u>	<u>-</u>	<u>34,763</u>	<u>845</u>	<u>379,080</u>
<b>Fund Balance- Beginning of year</b>	<u>3,062,302</u>	<u>-</u>	<u>23,555</u>	<u>844,737</u>	<u>3,930,594</u>
<b>Fund Balance- End of year</b>	<u>\$ 3,405,774</u>	<u>\$ -</u>	<u>\$ 58,318</u>	<u>\$ 845,582</u>	<u>\$ 4,309,674</u>

See auditor's report. See notes to financial statements.



WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
STATEMENT OF FIDUCIARY NET POSITION

June 30, 2022

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	Miscellaneous Special Revenue	Private Purpose Trusts	Custodial Funds	Extraclassroom Activity Funds
<b>ASSETS</b>				
Unrestricted cash	\$ 155,161	\$ 38,510	\$ 507	\$ 39,551
<b>Total Assets</b>	<u>\$ 155,161</u>	<u>\$ 38,510</u>	<u>\$ 507</u>	<u>\$ 39,551</u>
<b>LIABILITIES</b>				
Extraclassroom activity balances	\$ -	\$ -	\$ -	\$ -
Due to governmental funds	-	-	-	-
Other liabilities	-	-	-	-
<b>Total Liabilities</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET POSITION</b>				
Reserved for scholarships	\$ -	\$ 38,510	\$ -	\$ -
Individuals, Organizations and Other governments	155,161	-	507	39,551
<b>Total Net Position</b>	<u>\$ 155,161</u>	<u>\$ 38,510</u>	<u>\$ 507</u>	<u>\$ 39,551</u>

See auditor's report. See notes to financial statements.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
For Year Ended June 30, 2022

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	Miscellaneous Special Revenue	Private Purpose Trusts	Custodial Funds	Extracurricular Activity Funds
<b>ADDITIONS</b>				
Contributions	\$ -	\$ -	\$ 3,550	\$ -
Interest	155	39	-	-
Unclassified	-	-	-	37,646
<b>Total Additions</b>	<u>155</u>	<u>39</u>	<u>3,550</u>	<u>37,646</u>
<b>DEDUCTIONS</b>				
Scholarships and awards	-	1,450	3,550	-
Other custodial activities	-	-	-	33,906
<b>Total Deductions</b>	<u>-</u>	<u>1,450</u>	<u>3,550</u>	<u>33,906</u>
<b>Net Increase (Decrease) in Fiduciary Net Position</b>	155	(1,411)	-	3,740
<b>Net Position - Beginning of year</b>	<u>155,006</u>	<u>39,921</u>	<u>507</u>	<u>35,811</u>
<b>Net Position - End of year</b>	<u>\$ 155,161</u>	<u>\$ 38,510</u>	<u>\$ 507</u>	<u>\$ 39,551</u>

See auditor's report. See notes to financial statements.

# WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS

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### I. **Summary of Significant Accounting Policies**

The financial statements of the Windham-Ashland-Jewett Central School District have been prepared in conformity with generally accepted accounting principles (GAAP). Those principles are as prescribed by the Governmental Accounting Standards Board (GASB) which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting principles and policies utilized by the District are described below:

#### A. **Reporting Entity**

The Windham-Ashland-Jewett Central School District is governed by the laws of New York State. The District is an independent entity governed by an elected Board of Education consisting of 5 members. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for and controls all activities related to public school education within the District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal matters.

The reporting entity of the District is based upon criteria set forth by GASB Statement 14, The Financial Reporting Entity, as amended by GASB Statement 39, Component Units. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the District. The District is not a component unit of another reporting entity. The decision to include a potential component unit in the School District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief review of certain entities included in the School District's reporting entity:

#### The Extraclassroom Activity Funds

The Extraclassroom Activity Funds of the Windham-Ashland-Jewett Central School District represent funds of the students of the School District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the School District with respect to its financial transactions and the designation of student management. Separate audited financial statements (cash basis) of the Extraclassroom Activity Funds are included in these financial statements. The District accounts for assets held as an agent for various student organizations in a custodial fund.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**B. Joint Venture**

The Windham-Ashland-Jewett Central School District is a component school districts in the Otsego-Northern Catskills Board of Cooperative Education Services. (BOCES). A BOCES is a voluntary, cooperative association of school districts in a geographic area that share planning, services, and programs which provide educational and support activities.

BOCES are organized under Section 1950 of the Education Law. A BOCES Board is considered a corporate body. All BOCES property is held by the BOCES Board as a corporation (Section 1950(6)). In addition, BOCES Boards are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under Section 119-n(a) of the General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component school district's share of administrative and capital cost is determined by resident public school district enrollment as defined in Education Law, Section 1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

There is no authority or process by which a school district can terminate its status as a BOCES component. In addition, component school districts pay tuition or a service fee for programs in which their students participate. Members of a BOCES Board are nominated and elected by their component member boards in accordance with provisions of Section 1950 of the Education Law.

During the year ended June 30, 2022, the Windham-Ashland-Jewett Central School District was billed \$922,669 for BOCES administrative and program costs. The District's share of BOCES Aid amounted to \$106,783. Financial statements for the BOCES Aid are available from the BOCES administrative office.

**C. Basis of Presentation**

**1. Districtwide Statements**

The Districtwide Statement of Net Position and the Statement of Activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes,

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**C. Basis of Presentation (Continued)**

**1. Districtwide Statements (Continued)**

State Aid, intergovernmental revenues, and other exchange and nonexchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The Statement of Net Position presents the financial position of the District at fiscal year-end. The Statement of Activities presents a comparison between program expenses and revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas.

**2. Fund Financial Statements**

The fund financial statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The District reports the following funds:

**a. Major Governmental Funds**

- (1) General Fund** - This is the District's primary operating fund. It accounts for all financial transactions that are not required to be accounted for in another fund.
- (2) Special Aid Fund** - These funds account for the proceeds of specific revenue sources, such as federal and state grants, that are legally restricted to expenditures for specified purposes and other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**C. Basis of Presentation (Continued)**

**2. Fund Financial Statements (Continued)**

**a. Major Governmental Funds (Continued)**

- (3) **School Lunch Fund** – Used to account for transactions of the District's lunch and breakfast programs.
- (4) **Debt Service Fund** – This fund accounts for the accumulation of resources and the payment of principal and interest on long-term obligations for governmental activities.
- (5) **Capital Projects Fund** – This fund is used to account for the financial resources used for acquisition, construction, or major repair of capital facilities.

**b. Fiduciary Funds**

Fiduciary activities are those in which the District acts as trustee or agent for resources that belong to others. These activities are not included in the districtwide financial statements, because their resources do not belong to the District, and are not available to be used. There are two classes of fiduciary funds:

- (1) **Private Purpose Trust Funds** – These funds are used to account for trust arrangements in which principal and income benefits annual third party awards and scholarships for students. Established criteria govern the use of the funds and members of the District or representatives of the donors may serve on committees to determine who benefits.
- (2) **Custodial Funds** – These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the District as agent for various student groups or extraclassroom activity funds.



WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**D. Measurement Focus and Basis of Accounting**

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The districtwide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from grants and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

The fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

**E. Cash and Investments**

The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition. New York State law governs the District's investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities. Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and districts. Certain cash balances are restricted by various legal and contractual obligations, such as legal reserves and debt agreements.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**F. Property Taxes**

Real property taxes are levied annually by the Board of Education no later than September 1 and become a lien on August 11. Taxes are collected during the period September 1 to November 1.

Uncollected real property taxes are subsequently enforced by the County in which the District is located. An amount representing uncollected real property taxes is transmitted to the Counties for enforcement and is paid by the Counties to the District no later than the forthcoming April 1.

**G. Restricted Resources**

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the District's policy concerning which to apply first varies with the intended use, and with the associated legal requirements, many of which are described elsewhere in these Notes to Financial Statements.

**H. Interfund Transactions**

The operations of the District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services.

In the districtwide statements, the amounts reported on the Statement of Net Position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the District's practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note V for a detailed disclosure by individual fund for interfund receivables, payables, expenditures and revenues activity.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**I. Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, potential contingent liabilities and useful lives of long-lived assets.

**J. Receivables**

Accounts receivable are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

**K. Inventories and Prepaid Items**

Inventories of food in the School Lunch Fund are recorded at cost on a first-in, first-out basis, or in the case of surplus food, at stated value that approximates market. Purchases of inventoriable items in other funds are recorded as expenditures at the time of purchase and are considered immaterial in amount.

Prepaid items represent payments made by the District for which benefits extend beyond year-end. These payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the district-wide and fund financial statements. These items are reported as assets on the Statement of Net Position or balance sheet using the consumption method. Under the consumption method, a current asset for the prepaid amounts is recorded at the time of purchase and an expense/expenditure is reported in the year the goods or services are consumed.

A portion of fund balance has been classified as nonspendable to indicate that inventory does not constitute an available spendable resource.

**L. Other Assets/Restricted Assets**

Certain proceeds from serial bonds and bond anticipation notes, as well as resources set aside for their repayment are classified as restricted assets in the districtwide financial statements and their use is limited by applicable bond covenants.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**L. Other Assets/Restricted Assets (Continued)**

In the districtwide financial statements, bond discounts and premiums, and any prepaid bond insurance costs are deferred and amortized over the life of the debt issue. Bond issuance costs are recognized as an expense in the period incurred.

**M. Capital Assets**

Capital assets are reflected in the districtwide financial statements. Capital assets are reported at historical cost or estimated historical costs, based on appraisals conducted by independent third-party professionals. Donated assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Capital assets, except land, are depreciated on a straight-line basis over their estimated useful lives. Capitalization thresholds and estimated useful lives of capital assets reported in the districtwide statements are as follows:

	Capitalization Threshold	Estimated Useful Life
Site Improvements	\$ 10,000	40
Buildings and Improvements	\$ 10,000	40
Furniture and Equipment	\$ 1,000	7
Vehicles	\$ 1,000	5-7
Computers	\$ 1,000	5-7

**N. Compensated Absences**

Compensated absences consist of unpaid accumulated annual sick leave, vacation, and sabbatical time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts, and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave.

District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**N. Compensated Absences (Continued)**

Consistent with GASB Statement 16, Accounting for Compensated Absences, the liability has been calculated using the vested method and an accrual for that liability is included in the Districtwide Financial Statements. The compensated absences liability is calculated based on the pay rates in effect at year end. In the fund statements only the amount of matured liabilities is accrued within the General Fund based upon expendable and available resources. These amounts are expensed on a pay-as-you-go basis.

**O. Accrued Liabilities and Long-Term Obligations**

Payables, accrued liabilities and long-term obligations are reported in the districtwide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources.

Claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the funds financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

**P. Deferred Outflows of Resources**

Deferred outflows of resources, in the Statement of Net Position, represents a consumption of net position that applies to a future reporting period and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has four items that qualify for reporting in this category. The first item represents the effect of the net change in the District's proportion of the collective net pension asset or liability and the difference during the measurement period between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The second item is the District's contributions to the pension systems (TRS and ERS Systems) and OPEB subsequent to the measurement date. The third item relates to OPEB reporting in the districtwide Statement of Net Position. This represents the effect of the net change in the actual and expected experience. The fourth item relates to a loss on bond defeasance which is amortized over the life of the new bond.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**Q. Deferred Inflows of Resources**

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. The first item is related to pensions reported in the Districtwide Statement of Net Position. This represents the effect of net change in the District's proportion of the collective net pension liability and difference during the measurement periods between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense, and the net difference between projected and actual earnings on pension plan investments. The second item is related to OPEB reported in the districtwide Statement of Net Position. This represents the effect of the net changes of assumptions or other inputs.

**R. Unearned Revenue**

Unearned revenues arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures or when charges for service monies are received in advance from payers prior to the services being rendered by the District. These amounts are recorded as liabilities in the financial statements. The liabilities are removed, and revenues are recognized in subsequent periods when the District has legal claim to the resources.

**S. Other Benefits**

Eligible District employees participate in the New York State Teachers' Retirement System or the New York State and Local Employees' Retirement System.

District employees may choose to participate in the District's elective deferred compensation plans established under Internal Revenue Code Sections 403(b) and 457.

In addition to providing pension benefits, the District provides postemployment health insurance coverage and survivor benefits to retired employees and their survivors in accordance with the provision of various employment contracts in effect at the time of retirement.

Substantially all of the District's employees may become eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the District and the retired employee. The District recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure.



WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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I. **Summary of Significant Accounting Policies (Continued)**

T. **Short-Term Debt**

The School District may issue Revenue and Tax Anticipation Notes in anticipation of receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The revenue anticipation and tax anticipation notes represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The District may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The School District may issue Bond Anticipation Notes in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as a current liability of the fund that will actually receive the proceeds from the issuance of bonds. State law requires that bond anticipation notes issued for capital purposes be converted to long-term financing within five years after the original issue date.

U. **Equity Classifications**

1. **Districtwide Statements**

In the districtwide statements there are three classes of net position:

**Net investment in capital assets** – consists of net capital assets (cost less accumulated depreciation) reduced by outstanding balances of related debt obligations from the acquisition, construction or improvement of those assets.

**Restricted net position** – reports net position when constraints placed on the assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net position** – reports all other net position that do not meet the definition of the above two classifications and are deemed to be available for general use by the District.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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I. **Summary of Significant Accounting Policies (Continued)**

U. **Equity Classifications (Continued)**

2. **Fund Statements**

In the fund basis statements, there are five classifications of fund balance:

**Non-spendable** – includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Non-spendable fund balance includes the inventory recorded in the School Lunch Fund of \$1,064.

**Restricted** – includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General Fund are classified as restricted fund balance. The School District has established the following restricted fund balances:

1. **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts and commitments of expenditures are recorded for budgetary control purposes in order to reserve applicable appropriations, is employed as a control in preventing over-expenditure of established appropriations. Open encumbrances are reported as restricted fund balance in all funds other than the General Fund, since they do not constitute expenditures or liabilities and will be honored through budget appropriations in the subsequent year.

2. **Unemployment Insurance**

This reserve is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. This reserve is accounted for in the General Fund.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**U. Equity Classifications (Continued)**

**2. Fund Statements (Continued)**

**3. Employee Benefit Accrued Liability**

This reserve is used to set aside funds for the payment of accrued employee benefits due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. This reserve is accounted for in the General Fund.

**4. Employee and Teachers' Retirement Contributions**

This reserve is used for future employee's retirement and teacher's retirement obligations. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.

**5. Property Loss and Liability Reserve**

This reserve is used to establish and maintain a program of reserves to cover property loss and liability claims incurred. Separate funds for property loss and liability claims are required. This type of reserve fund may be utilized only by school districts with a population greater than 125,000. Annual contributions limited to 3 percent of the annual budget or \$15,000, whichever is greater. Funds cannot be used for another purpose without voter approval except Board may use monies not required to settle pending claims, to purchase insurance policies to cover losses previously self-insured. These reserves are accounted for in the General Fund.

**6. Capital**

This reserve is used to pay the cost of any project or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot is set forth in §3651 of the Education Law. This reserve is accounted for in the General Fund.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**U. Equity Classifications (Continued)**

**2. Fund Statements (Continued)**

**7. Repair**

This reserve is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The Board of Education, without voter approval, may establish the reserve fund by a majority vote of its members. Voter approval is required to fund this reserve. Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the General Fund.

Restricted fund balance includes the following:

General Fund:

Capital	\$ 156,539
Liability	448,635
Employee Benefit Accrued Liability	648,516
Unemployment Insurance	415,329
Employee Retirement Contributions	615,608
Teacher's Retirement Contribution	211,236
Repair	128,728
Debt Service Fund	845,582
Total restricted funds	<u>\$ 3,470,173</u>

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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I. **Summary of Significant Accounting Policies (Continued)**

U. **Equity Classifications (Continued)**

2. **Fund Statements (Continued)**

**Committed** – Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the School District's highest level of decision making, the Board of Education. The School District has no committed fund balances as of June 30, 2022.

**Assigned** – Includes amounts that are constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. All encumbrances of the General Fund are classified as **Assigned Fund Balance** in the General Fund. Encumbrances reported in the General Fund amounted to \$7,291 and the assigned fund balance amounted to \$250,000.

**Unassigned** – Includes all other General Fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the District and could report a surplus or deficit. In funds other than the general fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned.

NYS Real Property Tax Law 1318 limits the amount of unexpended surplus funds a School District can retain to no more than 4% of the School District's budget for the General Fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

Order of Use of Fund Balance:

The District's policy is to apply expenditures against nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance and unassigned fund balance at the end of the fiscal year. For all funds, nonspendable fund balances are determined first and then restricted fund balances for specific purposes are determined. Any remaining fund balance amounts for funds other than the General Fund are classified as restricted fund balance. In the General Fund, committed fund balance is determined next and then assigned. The remaining amounts are reported as unassigned. Assignments of fund balance cannot cause a negative unassigned fund balance.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**I. Summary of Significant Accounting Policies (Continued)**

**V. New Accounting Standards**

The District has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2022, the District implemented the following new standards issued by GASB:

GASB has issued Statement 87, Leases, effective for the year ending June 30, 2022.

**W. Future Changes in Accounting Standards**

GASB has issued Statement 91, Conduit Debt Obligations, effective for the year ending June 30, 2023.

GASB has issued Statement 93, Replacement of Interbank Offered Rates, effective dates vary based on specific paragraphs of the statement from the year ending June 30, 2022, and 2023.

GASB has issued Statement 96, Subscription-based Information technology Arrangements, effective for the year ending June 30, 2023.

The school district will evaluate the impact that these pronouncements may have on its financial statements and will implement them as applicable and when material.



## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements**

Due to differences in the measurement focus and basis of accounting used in the governmental fund statements and the districtwide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the Statement of Activities, compared with the current financial resources focus of the governmental funds.

1. Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities:

Total fund balances of the District's governmental funds differ from "net position" of governmental activities reported in the Statement of Net Position. This difference primarily results from the additional long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental fund balance sheets.

2. Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities:

Differences between the funds Statement of Revenues, Expenditures and Changes in Fund Balance and the Statement of Activities fall into one of three broad categories:

a. Long-term revenue differences:

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

b. Capital related differences:

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital items in the governmental fund statements and depreciation expense on those items as recorded in the Statement of Activities.

c. Long-term debt transaction differences:

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the Statement of Activities as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Position.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements (Continued)

2. Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities (Continued):

d. Pension differences:

Pension differences occur as a result of changes in the District's proportion of the collective net pension asset/liability and differences between the District's contributions and its proportionate share of the total contributions to the pension systems.

The costs of building and acquiring capital assets (land, buildings, and equipment) financed from governmental funds are reported as expenditures in the year they are incurred, and the assets do not appear on the Balance Sheet. However, the Statement of Net Position includes those capital assets among the assets of the District as a whole, and their original costs are expensed annually of their useful lives.

Original cost of capital assets	\$28,858,165
Accumulated depreciation	<u>13,089,510</u>
Capital assets, net	<u>\$15,768,655</u>

Long-term liabilities are reported in the Statement of Net Position, but not in the governmental funds, because they are not due and payable in the current period. Balances at year end were:

Bonds payable	<u>\$11,205,000</u>
OPEB obligations	<u>\$27,623,625</u>
Compensated absences	<u>\$ 156,892</u>

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**II. Explanation of Certain Differences between Governmental Fund Statements and Districtwide Statements (Continued)**

**2. Statement of Revenues, Expenditures, and Changes in Fund Balance vs. Statement of Activities (Continued):**

When the purchase or construction of capital assets is financed through governmental funds, the resources expended for those assets are reported as expenditures in the years they are incurred. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Depreciation of \$817,068 was more than capital expenditures of \$224,838 in the current year.

Repayment of bond principal of \$715,000 is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.

Interest on long-term debt and short-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. The increase in accrued interest results in more expense of \$57,142.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**III. Cash and Investments**

**A. Deposits**

The Windham-Ashland-Jewett Central School District's investment policies are governed by State statutes. The Windham-Ashland-Jewett Central School District's monies must be deposited in FDIC-insured commercial banks or trust companies located within the State. The Treasurer is authorized to use demand accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury and U.S. Agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by Federal Deposit Insurance. Obligations that may be pledged as collateral are: obligations of the United States and its agencies and obligations of the State and its municipalities and school districts.

Custodial credit risk is the risk that in an event of a bank failure, the District's deposits may not be returned to it. GASB directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are as follows:

- A. Uncollateralized
- B. Collateralized by securities held by the pledging financial institution, or
- C. Collateralized by securities held by the pledging financial institution's trust department or agent but not in the District's name.

Deposits and investments at year end were entirely covered by Federal Deposit Insurance or by collateral held by the School District's custodial bank in the School District's name.

The District did not have any investments at year end or during the year.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**IV. Interfund Transaction**

Interfund balances at June 30, 2022 are as follows:

	Interfund		Interfund	
	Receivable	Payable	Revenues	Expenditures
General Fund	\$ 177,380	\$ -	\$ -	\$ 12,153
Special Aid Fund	-	177,380	12,153	-
School Lunch Fund	-	-	-	-
	<u>177,380</u>	<u>177,380</u>	<u>12,153</u>	<u>12,153</u>
Total governmental activities	<u>177,380</u>	<u>177,380</u>	<u>\$ 12,153</u>	<u>\$ 12,153</u>
Fiduciary Agency Fund	<u>-</u>	<u>-</u>		
Totals	<u>\$ 177,380</u>	<u>\$ 177,380</u>		

The District typically transfers from the General Fund to the Special Aid Fund to pay its' share of the Summer Handicapped Program.

Interfund receivables and payables, other than between governmental activities and fiduciary funds, are eliminated on the Statement of Net Position.

## WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**V. Capital Assets**

A summary of changes in general fixed assets follows:

	Balance 7/1/2021	Additions	Deletions	Balance 6/30/2022
<u>Capital assets-not depreciated:</u>				
Land	\$ 601,699	\$ -	\$ -	\$ 601,699
Total capital assets-not depreciated:	601,699	-	-	601,699
<u>Other capital assets:</u>				
Buildings and improvements	25,132,860	19,082	-	25,151,942
Machinery and equipment	1,451,193	144,766	27,574	1,568,385
Vehicles	1,475,149	60,990	-	1,536,139
Total other capital assets:	28,059,202	224,838	27,574	28,256,466
<u>Less accumulated depreciation:</u>				
Buildings and improvements	10,411,232	605,475	-	11,016,707
Machinery and equipment	1,034,532	80,878	27,574	1,087,836
Vehicles	854,252	130,715	-	984,967
Total accumulated depreciation	12,300,016	817,068	27,574	13,089,510
Other capital assets, net	15,759,186	(592,230)	-	15,166,956
Total	\$ 16,360,885	\$ (592,230)	\$ -	\$ 15,768,655

Depreciation expense for the period was shown as unallocated in the Statement of Activities.



WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VI. Pension Plans**

1. General Information

New York State and Local Employees' Retirement System (ERS) and the New York State Teachers' Retirement (TRS) (the Systems).

2. Plan Descriptions and Benefits Provided

**Teachers' Retirement System (TRS)**

The District participates in the New York State Teachers' Retirement System (TRS). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. The System is governed by a 10 member Board of Trustees. System benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding the System, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSSTR Comprehensive Annual Financial report which can be found on the System's website at [www.nystsr.org](http://www.nystsr.org).

**Employees' Retirement System (ERS)**

The District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at [www.osc.state.ny.us/retire/publications/index.php](http://www.osc.state.ny.us/retire/publications/index.php) or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

# WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

### VI. Pension Plans (Continued)

#### Funding Policies:

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0 to 3.5 percent of their salary for their entire length of service. In addition, employee contribution rates under ERS Tier 6 vary based on a sliding salary scale. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education law.

Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

#### Contributions

	ERS	TRS
2022	\$160,944	\$344,913
2021	\$168,470	\$340,415
2020	\$152,437	\$381,599

### 3. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the District reported the following (asset)/liability for its proportionate share of the net pension (asset)/liability for each of the Systems. The net pension (asset)/liability was measured as of March 31, 2022 for ERS and June 30, 2019 for TRS. The total pension (asset)/liability used to calculate the net pension (asset)/liability was determined by an actuarial valuation. The District's proportion of the net pension (asset)/liability was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS Systems in reports provided to the District.

	ERS	TRS
Actuarial valuation date	1-Apr-21	30-Jun-20
Net pension liability/(asset)	(\$306,890)	(\$3,503,988)
District's portion of the Plan's total net pension liability	.0037542%	.020220%
Change in proportion since the prior measurement date	.0004583%	.001224%

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VI. Pension Plans (Continued)**

For the year ended June 30, 2022, the District's recognized pension expense of \$1,556 for ERS and (\$161,753) for TRS. At June 30, 2022 the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resource</u>		<u>Deferred Inflows of Resources</u>	
	<u>ERS</u>	<u>TRS</u>	<u>ERS</u>	<u>TRS</u>
Differences between expected and actual experience	\$23,241	\$482,988	\$30,145	\$18,205
Changes of assumptions	512,165	1,152,535	8,642	204,097
Net difference between projected and actual earnings on pension plan investments	0	0	1,004,935	3,667,286
Changes in proportion and differences between the District's contributions and proportionate share of contributions	12,209	167,957	58,034	32,912
District's contributions subsequent to the measurement date	46,407	344,327	0	0
Total	<u>\$594,022</u>	<u>\$2,147,807</u>	<u>\$1,101,756</u>	<u>\$3,922,500</u>

District contributions subsequent to the measurement date which will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	<u>ERS</u>	<u>TRS</u>
Year ended:		
2022	\$ -	\$ (413,013)
2023	(\$89,930)	(496,822)
2024	(\$124,099)	(636,921)
2025	(\$274,908)	(861,754)
2026	(\$65,205)	168,260
Thereafter	\$0	\$ 121,230

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VI. Pension Plans (Continued)**

**4. Actuarial Assumptions**

The total pension liability as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuations used the following actuarial assumptions:

Significant actuarial assumptions used in the valuations were as follows:

	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2022	June 30, 2021
Actuarial valuation date	April 1, 2021	June 30, 2020
Interest rate	5.9%	6.95%
Salary scale	4.40%	1.95%-5.18%
Decrement tables	April 1, 2015 - March 31, 2020 System's Experience	July 1, 2015 - June 30, 2020 System's Experience
Inflation rate	2.5%	2.40%

For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System's experience with adjustments for mortality improvements based on MP-2019. For TRS, annuitant mortality rates are based on July 1, 2015 – June 30, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2020.

For ERS, the actuarial assumptions used in the April 1, 2021 valuation are based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020. For TRS, the actuarial assumptions used in the June 30, 2021 valuation are based on the results of an actuarial experience study for the period July 1, 2015 – June 30, 2020.

# WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

## NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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### VI. Pension Plans (Continued)

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below:

Measurement date	ERS March 31, 2022	TRS June 30, 2021
<u>Asset Type</u>	<u>%</u>	<u>%</u>
Domestic Equities	32%	33%
International Equities	15%	16%
Global equities	0%	4%
Private Equity	10%	8%
Real Estate Equity	9%	11%
Domestic fixed income securities	23%	16%
Global bonds	0%	2%
Private debt	4%	1%
Absolute return strategies	3%	0%
Real estate debt	0%	7%
Cash Equivalents	1%	1%
High yield fixed income securities	0%	1%
Real assets	3%	0%

### 5. Discount Rate

The discount rate used to calculate the total pension liability was 5.90 % for ERS and 6.95 % for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

**VI. Pension Plans (Continued)**

6. Sensitivity of the Proportionate Share of Net Pension Asset/Liability to the Discount Rate Assumption

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 5.9% for ERS and 6.95% for TRS, as well as what the District's proportionate share of the net pension (asset)/liability would be if it were calculated using a discount rate that is 1-percentage point lower (4.9% for ERS and 5.95% for TRS) or 1-percentage point higher (6.9% for ERS and 7.95% for TRS) than the current rate :

ERS	1% Decrease (4.9%)	Current Assumption (5.9%)	1% Increase (6.9%)
Employer's proportionate share Of the net pension (asset) liability	\$789,931	(\$306,890)	(\$1,224,327)
TRS	1% Decrease (5.95%)	Current Assumption (6.95%)	1% Increase (7.95%)
Employer's proportionate share Of the net pension (asset) liability	(\$367,692)	(\$3,503,988)	(\$6,139,817)

7. Pension Plan Fiduciary Net Position

The components of the current-year net pension (asset)/liability of the employers as of the respective valuation dates, were as follows:

	ERS March 31, 2022	TRS June 30, 2020
Measurement date		
Employers' total pension liability	\$ 223,874,888	\$ 130,819,415,417
Plan Fiduciary Net Position	232,049,473	148,148,457,363
Employers' net pension liability/(asset)	(8,174,585)	(17,329,041,946)
Plan fiduciary net position as a percentage of total pension (asset)/liability	103.6500%	113.2000%



WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VI. Pension Plans (Continued)**

8. Payables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2022 represent the projected employer contribution for the period of April 1, 2022 through June 30, 2022 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2022 amounted to \$46,407.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2022 are paid to the System in September, October and November 2022 through a state aid intercept. Accrued retirement contributions as of June 30, 2022 represent employee and employer contributions for the fiscal year ended June 30, 2022 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2022 amounted to \$363,500.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

**VII. Long-Term Debt Obligations**

Long-term liability balances and activity for the year are summarized below:

**1. Long-Term Debt Interest**

Interest paid	\$431,659
Less interest accrued in the prior year	(21,891)
Plus, interest accrued in the current year	20,700
Amortization of defeasance loss	<u>58,333</u>
Total expense	<u>\$488,801</u>

**2. Changes**

	Restated Balance 7/1/2021	Additions	Deletions	Balance 6/30/2022	Due Within One Year
Serial Bonds	\$ 11,920,000	\$ -	\$ 715,000	\$ 11,205,000	<u>\$ 740,000</u>
Compensated Absences	156,654	238		156,892	
OPEB Obligations	34,002,107	-	6,378,482	27,623,625	
Net Pension Liability- Proportionate Share	<u>596,751</u>	<u>-</u>	<u>596,751</u>	<u>-</u>	
Totals	<u>\$ 46,675,512</u>	<u>\$ 238</u>	<u>\$ 7,690,233</u>	<u>\$ 38,985,517</u>	

Additions and deletions to compensated absences are shown net since it is impractical to determine these amounts separately.

**3. Maturity**

a. The following is a summary of the debt issued:

Purpose	Issue Date	Final Maturity	Interest Rate	Outstanding 6/30/2022
Serial Bonds:				
Advanced refunding	2014	2029	3.125-3.875%	\$ 340,000
Renovations	2015	2036	3.50%	<u>10,865,000</u>
Total				<u>\$ 11,205,000</u>

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VII. Long-Term Debt Obligations (Continued)**

**3. Maturity (Continued)**

b. The following is a summary of maturing principal debt service requirements:

	<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
Serial Bonds:	2023	\$ 740,000	\$ 411,906	\$ 1,151,906
	2024	770,000	375,694	1,145,694
	2025	810,000	337,982	1,147,982
	2026	855,000	298,213	1,153,213
	2027	890,000	256,213	1,146,213
	2028 and thereafter	7,140,000	1,181,562	8,321,562
	Total	<u>\$ 11,205,000</u>	<u>\$ 2,861,570</u>	<u>\$ 14,066,570</u>

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VIII. Postemployment (Health Insurance) Benefits**

**A. General Information about the OPEB Plan**

*Plan Description-* The District's defined benefit OPEB plan, provides OPEB for all permanent full-time general and public safety employees of the District. The plan is a single employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in Paragraph 4 of Statement 75.

*Benefits Provided-* The District provides healthcare and life insurance benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the District offices and are available upon request.

*Employees Covered by Benefit Terms-* At June 30, 2022, the following employees were covered by the benefit terms:

Inactive members or beneficiaries currently receiving benefit payments	70
Inactive members entitled to but not yet receiving benefit payments	-
Active members	<u>71</u>
Total membership	141

**B. Total OPEB Liability**

The District's total OPEB liability of \$27,623,625 was measured as of June 30, 2022 and was determined by an actuarial valuation as of that date.

*Actuarial Assumptions and Other Inputs-* The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VIII. Postemployment (Health Insurance) Benefits (Continued)**

**B. Total OPEB Liability (Continued)**

Inflation	2.50%
Salary Increases	varied by years of service and retirement system
Discount Rate	3.54%
Healthcare Cost Trend Rates	5.40% for 2022, decreasing to an ultimate rate of 4.04% by 2075

The discount rate was based on the Bond Buyer General Obligation 20-year Municipal Bond Index.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period April 1, 2015-March 31, 2020.

**C. Changes in the Total OPEB Liability**

Balance at June 30, 2021	<u>\$34,002,107</u>
<u>Changes for the Year</u>	
Service cost	1,401,389
Interest	766,284
Changes of benefit terms	-
Differences between expected and actual experience	(809,650)
Changes in assumptions or other inputs	(6,660,812)
Benefit payments	<u>(1,075,693)</u>
Net Changes	<u>(6,378,482)</u>
Balance at June 30, 2022	<u>\$27,623,625</u>

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**VIII. Postemployment (Health Insurance) Benefits (Continued)**

**C. Changes in the Total OPEB Liability (Continued)**

Changes of assumptions and other inputs reflect a change in the discount rate from 2.16% in 2021 to 3.54% in 2022.

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate-* The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.54%) or 1 percentage point higher (4.54%) than the current discount rate:

	(2.54%) <u>1% Decrease</u>	Current Discount Rate (3.54%)	(4.54%) <u>1% Increase</u>
Total OPEB Liability	<u>\$32,595,194</u>	<u>\$27,623,625</u>	<u>\$23,583,036</u>

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates-* The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rate:

	<u>1% Decrease</u>	Healthcare Cost Trend Rates	<u>1% Increase</u>
Total OPEB Liability	<u>\$ 22,862,073</u>	<u>\$ 27,623,625</u>	<u>\$ 33,889,072</u>



WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

VIII. Postemployment (Health Insurance) Benefits (Continued)

D. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the District recognized OPEB expense of \$600,618. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 844,703	(\$1,753,673)
Changes of assumptions or other inputs	<u>4,320,508</u>	<u>(7,531,502)</u>
Total	<u>\$5,165,211</u>	<u>(\$9,285,175)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Amount</u>
2023	(\$ 378,732)
2024	(378,732)
2025	(198,285)
2026	(1,817,879)
2027	(1,346,336)
Thereafter	-

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

**IX. Commitments and Contingencies**

**A. Risk Financing and Related Insurance**

**1. General Information**

The Windham-Ashland-Jewett Central School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

**2. Grants**

The School District has received grants, which are subject to audit by agencies of the State and Federal government. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the School District's administration believes disallowances, if any, will be immaterial.

**3. Health Insurance**

The District participates in the Catskill Area Schools Employee Benefit Plan, a non-risk-retained public entity risk pool for its employee health and accident insurance coverage. The pool is operated for the benefit of 20 individual governmental units located within the pool's geographic area and is considered a self-sustaining risk pool that will provide coverage for its member up to \$1,000,000 per insured event. The pool obtains independent coverage for insured events in excess of the \$1,000,000 limit, and the District has essentially transferred all related risk to the pool.

**4. Workers' Compensation**

The District participates in CATCOM, a risk-sharing pool, to insure Workers' Compensation claims. This is a public entity risk pool created under Article 5 of the Workers' Compensation law, to finance liability and risks related to Workers' Compensation claims.

**X. Tax Abatement**

The County of Greene enters into various property tax abatement programs for the purpose of economic development. The School District property tax revenue was reduced \$812. The District received Payment in Lieu of Tax (PILOT) payments totaling \$7,311.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**XI. Other Disclosures**

**A. Summary of Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position**

Total governmental fund balance	\$ 4,309,674
Capital assets (net)	15,768,655
Deferred outflows of resources	8,315,374
Net pension asset- proportionate share	3,810,878
Bonds payable	(11,205,000)
Accrued interest payable	(20,700)
Deferred inflows of resources	(14,309,431)
Compensated absences	(156,892)
OPEB obligations	(27,623,625)
Total net position	<u>\$ (21,111,067)</u>

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

**XI. Other Disclosures (Continued)**

**B. Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities**

Net changes in fund balance – total governmental funds	\$379,080
Capital outlays are expenditures in governmental funds, but are capitalized in the Statement of Net Position	224,838
Depreciation is not recorded as an expenditure in the governmental funds, but is recorded in the Statement of Activities	(817,068)
Repayments of Long-term Debt are recorded as expenditures in the governmental funds, but are recorded as payments of liabilities in the Statement of Net Position	715,000
Interest is recognized as an expense in governmental funds when paid. For governmental activities, interest expense is recognized as it accrues. The decrease in accrued interest during 2021/22 results in less expense.	1,191
Amortization of bond defeasance loss	(58,333)
(Increases) Decreases in proportionate share of net pension asset/liability reported in the Statement of Activities do not provide for or require the use of current financial resources and therefore, are not reported as revenues or expenditures in the governmental funds:	
Teachers' Retirement System	506,080
Employees' Retirement System	153,261
Certain expenses in the Statement of Activities do not require the expenditure of current resources and are, therefore, not reported as expenditures in the governmental funds:	
OPEB obligations	(600,618)
Compensated absences	<u>(238)</u>
Change in Net Position – Governmental Activities	<u>\$ 503,193</u>

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**XII. Stewardship, Compliance and Accountability**

**A. Budgetary Procedures and Budgetary Accounting**

**1. Budgets**

The District administration prepares a proposed budget for approval by the Board of Education for the governmental funds for which legal (appropriated) budgets are adopted. The voters of the District approved the proposed appropriation budget for the General Fund.

Appropriations are adopted at the program line item level.

Appropriations established by adoption of the budget constitute a limitation on expenditures (and encumbrances), that may be incurred. Appropriations lapse at the fiscal year end unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Appropriations authorized for the current year are increased by the planned use of specific reserves, and budget amendments approved by the Board of Education as a result of selected new revenue sources not included in the original budget (When permitted by law). These supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted.

The General Fund budget was increased to reflect the carry over encumbrances in the amount of \$42,598.

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

Budgets are established and used for individual capital project funds expenditures as approved by a special referendum of the District's voters. The maximum project amount authorized is based primarily upon the cost of the project, plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

Special Aid Fund and School Lunch Fund have not been included because they do not have legally authorized budgets.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT

NOTES TO FINANCIAL STATEMENTS (CONTINUED)

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**XII. Stewardship, Compliance and Accountability (Continued)**

**A. Budgetary Procedures and Budgetary Accounting (Continued)**

2. Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as reservations of fund balance and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time as the liability is incurred or the commitment is paid.

**XIII. Subsequent Events**

There were no significant subsequent events to report from the period of July 1, 2022 to September 30, 2022.



WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
SCHEDULE OF REVENUES COMPARED TO BUDGET- GENERAL FUND  
For Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES</b>				
Local Sources				
Real property taxes	\$ 10,373,439	\$ 10,373,439	\$ 10,373,439	\$ -
Other tax items	219,526	219,526	233,496	13,970
Use of money and property	10,000	10,000	6,132	(3,868)
Sale of property and compensation for loss	-	-	-	-
Miscellaneous	71,000	71,000	178,520	107,520
<b>Total Local Sources</b>	<u>10,673,965</u>	<u>10,673,965</u>	<u>10,791,587</u>	<u>117,622</u>
State Sources	1,641,228	1,641,228	1,523,521	(117,707)
Federal Sources	-	-	6,599	6,599
<b>Total Revenues</b>	<u>12,315,193</u>	<u>12,315,193</u>	<u>12,321,707</u>	<u>6,514</u>
Other Sources				
Operating transfers in	165,400	165,400	-	(165,400)
<b>Total Revenues and Other Financing Sources</b>	<u>12,480,593</u>	<u>12,480,593</u>	<u>12,321,707</u>	<u>\$ (158,886)</u>
Appropriated Fund Balance	250,000	250,000		
Appropriated Reserves	-	42,598		
<b>Total Revenues, Other Financing Sources, Appropriated Fund Balance and Reserves</b>	<u>\$ 12,730,593</u>	<u>\$ 12,773,191</u>		

See paragraph on required supplementary information included in auditor's report.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
SCHEDULE OF EXPENDITURES, OTHER USES AND ENCUMBRANCES COMPARED TO BUDGET-  
GENERAL FUND  
For Year Ended June 30, 2022  
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	Original Budget	Final Budget	Actual	Encumbrances	Variance Favorable (Unfavorable)
<b>EXPENDITURES</b>					
General Support					
Board of education	\$ 19,950	\$ 21,450	\$ 20,184	\$ -	\$ 1,266
Central administration	264,601	265,177	258,812	-	6,365
Finance	241,568	262,068	250,797	-	11,271
Staff	109,500	124,068	112,898	-	11,170
Central services	792,067	832,582	814,494	4,843	13,245
Special items	220,000	229,569	224,568	-	5,001
<b>Total General Support</b>	<u>1,647,686</u>	<u>1,734,914</u>	<u>1,681,753</u>	<u>4,843</u>	<u>48,318</u>
Instruction					
Instruction, administration and improvement	318,313	304,287	291,719	-	12,568
Teaching - regular school	3,279,713	3,255,091	3,002,666	2,448	249,977
Programs for children with handicapping conditions	1,134,371	1,080,097	996,568	-	83,529
Occupational education	95,000	89,636	87,654	-	1,982
Teaching - special school	5,750	5,750	1,637	-	4,113
Instructional media	268,820	268,820	253,511	-	15,309
Pupil services	619,820	707,123	615,412	-	91,711
<b>Total Instructional</b>	<u>5,721,787</u>	<u>5,710,804</u>	<u>5,249,167</u>	<u>2,448</u>	<u>459,189</u>
Pupil Transportation	729,200	701,098	671,771	-	29,327
Employee Benefits	3,461,761	3,456,216	3,216,732	-	239,484
Debt Service					
Principal	715,000	715,000	715,000	-	-
Interest	431,659	431,659	431,659	-	-
<b>Total Expenditures</b>	<u>12,707,093</u>	<u>12,749,691</u>	<u>11,966,082</u>	<u>7,291</u>	<u>776,318</u>
<b>OTHER FINANCING USES</b>					
Operating transfers out	23,500	23,500	12,153	-	11,347
<b>Total Expenditures and Other Financing Uses</b>	<u>\$ 12,730,593</u>	<u>\$ 12,773,191</u>	<u>11,978,235</u>	<u>\$ 7,291</u>	<u>\$ 787,665</u>
<b>Net change in fund balance</b>			343,472		
<b>Fund balance- Beginning</b>			3,062,302		
<b>Fund balance- Ending</b>			<u>\$ 3,405,774</u>		

See paragraph on required supplementary information included in auditor's report.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY  
For Year Ended June 30, 2022

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Total OPEB Liability</b>					
Service Cost at end of year	\$ 1,401,389	\$ 1,324,711	\$ 883,794	\$ 635,774	\$ 660,824
Interest	766,284	855,297	1,060,022	1,018,809	946,257
Changes of benefit terms	-	(1,425,773)	-	(6,632)	-
Difference between expected and actual experience	(809,650)	(1,460,727)	(552,518)	1,970,971	-
Changes of assumptions or other inputs	(6,660,812)	(2,232,757)	7,664,605	1,139,149	(1,343,575)
Benefit payments	<u>(1,075,693)</u>	<u>(865,581)</u>	<u>(1,120,780)</u>	<u>(1,141,774)</u>	<u>(879,493)</u>
<b>Net change in Total OPEB Liability</b>	(6,378,482)	(3,804,830)	7,935,123	3,616,297	(615,987)
<b>Total OPEB Liability- beginning</b>	<u>34,002,107</u>	<u>37,806,937</u>	<u>29,871,814</u>	<u>26,255,517</u>	<u>26,871,504</u>
<b>Total OPEB Liability- ending</b>	<u><u>\$ 27,623,625</u></u>	<u><u>\$ 34,002,107</u></u>	<u><u>\$ 37,806,937</u></u>	<u><u>\$ 29,871,814</u></u>	<u><u>\$ 26,255,517</u></u>
<b>Covered-employee payroll</b>	<u>4,900,432</u>	<u>4,472,301</u>	<u>4,902,239</u>	<u>3,978,040</u>	<u>4,611,768</u>
<b>Total OPEB Liability as a percentage of covered-employee payroll</b>	563.69%	760.30%	771.20%	750.90%	569.30%

See paragraph on required supplementary information included in auditor's report

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION ASSET/LIABILITY  
June 30, 2022  
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	<i>Teachers' Retirement System</i>						
	2022	2021	2020	2019	2018	2017	2016
District's proportion of the net pension asset/liability	.020220%	.021444%	.020669%	.022666%	.0238740%	.0238420%	.0244290%
District's proportionate share of the net pension (asset)/liability	\$ (3,503,988)	\$ 592,556	\$ (536,990)	\$ (409,868)	\$ (181,468)	\$ 255,359	\$ (2,537,397)
District's covered-employee payroll	\$ 3,513,540	\$3,432,037	\$ 3,640,040	\$ 3,450,046	\$ 3,692,104	\$ 3,783,285	\$ 3,679,071
District's proportionate share of the net pension asset/liability as a percentage of its covered-employee payroll	99.72%	17.27%	14.75%	11.88%	4.92%	6.75%	68.97%
Plan fiduciary net position as a percentage of the total pension liability	113.20%	97.80%	102.20%	101.53%	100.66%	99.01%	110.46%
	<i>Employees' Retirement System</i>						
	2022	2021	2020	2019	2018	2017	2016
District's proportion of the net pension liability	.0037542%	.0042125%	.0042981%	.0038307%	.0037747%	.0037517%	.0040296%
District's proportionate share of the net pension liability/(asset)	\$ (306,890)	\$ 4,195	\$ 1,138,160	\$ 271,414	\$ 121,826	\$ 352,517	\$ 646,756
District's covered-employee payroll	\$ 1,138,197	\$1,285,016	\$ 1,260,873	\$ 1,006,984	\$ 1,022,193	\$ 969,619	\$ 1,032,917
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	26.96%	0.33%	90.27%	26.95%	11.92%	36.36%	62.65%
Plan fiduciary net position as a percentage of the total pension liability	103.65%	99.95%	86.39%	96.27%	98.24%	94.70%	90.70%

See paragraph on required supplementary information included in auditor's report.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
SCHEDULE OF DISTRICT CONTRIBUTIONS  
June 30, 2022

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	<u>Teachers' Retirement System</u>						
	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ 344,327	\$ 327,073	\$ 322,208	\$ 366,395	\$ 364,963	\$ 443,401	\$ 487,844
Contributions in relation to the contractually required contribution	<u>344,327</u>	<u>327,073</u>	<u>322,208</u>	<u>366,395</u>	<u>364,963</u>	<u>443,401</u>	<u>487,844</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	<u>\$ 3,513,540</u>	<u>\$ 3,432,037</u>	<u>\$ 3,640,040</u>	<u>\$ 3,450,046</u>	<u>\$ 3,692,104</u>	<u>\$ 3,783,285</u>	<u>\$ 3,679,071</u>
Contributions as a percentage of covered employee payroll	9.80%	9.53%	8.85%	10.62%	9.88%	11.72%	13.26%

	<u>Employees' Retirement System</u>						
	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ 160,944	\$ 168,470	\$ 152,437	\$ 138,569	\$ 145,637	\$ 144,908	\$ 175,436
Contributions in relation to the contractually required contribution	<u>160,944</u>	<u>168,470</u>	<u>152,437</u>	<u>138,569</u>	<u>145,637</u>	<u>144,908</u>	<u>175,436</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	<u>\$ 1,138,197</u>	<u>\$ 1,285,016</u>	<u>\$ 1,260,873</u>	<u>\$ 1,006,984</u>	<u>\$ 1,022,193</u>	<u>\$ 969,619</u>	<u>\$ 1,032,917</u>
Contributions as a percentage of covered employee payroll	14.14%	13.11%	12.09%	13.76%	14.25%	14.94%	16.98%

See paragraph on required supplementary information included in auditor's report.

WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
SCHEDULE OF CHANGE FROM ORIGINAL BUDGET TO FINAL BUDGET AND  
REAL PROPERTY TAX LIMIT  
For Year Ended June 30, 2022  
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**CHANGE FROM ORIGINAL BUDGET TO FINAL BUDGET**

<b>Original Budget</b>	\$ 12,730,593
<b>Additions:</b>	
Prior year's encumbrances	<u>42,598</u>
<b>Final Budget</b>	<u><u>\$ 12,773,191</u></u>

**SECTION 1318 OF REAL PROPERTY TAX LAW LIMIT CALCULATION**

2022-23 Voter-approved Expenditure Budget	\$ 13,260,253
Maximum allowed (4% of 2022-2023 Budget)	<u>\$ 530,410</u>

General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law\*:

Unrestricted fund balance:	
Committed fund balance	\$ -
Assigned fund balance	257,291
Unassigned fund balance	<u>523,892</u>
Total unrestricted fund balance	<u>\$ 781,183</u>

Less:

Appropriated fund balance	250,000
Encumbrances included in committed and assigned fund balance	<u>7,291</u>
Total adjustments	<u>\$ 257,291</u>

General Fund Fund Balance Subject to Section 1318 of Real Property Tax Law	<u><u>\$ 523,892</u></u>
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Actual percentage	3.95%
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\* Per Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions", Updated April 2011 (originally Issued November 2010), the portion of General Fund Fund Balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

See paragraph on required supplementary information included in auditor's report.



WINDHAM-ASHLAND-JEWETT CENTRAL SCHOOL DISTRICT  
 SCHEDULE OF PROJECT EXPENDITURES- CAPITAL PROJECTS FUND  
 For Year Ended June 30, 2022  
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PROJECT TITLE	Original Budget	Revised Budget	Expenditures			Unexpended Balance	Methods of Financing				Fund Balance June 30, 2022
			Prior Years	Current Year	Total		Proceeds of Obligations	Local Sources	State Sources	Total	
			NO ACTIVITY								

See paragraph on required supplementary information included in auditor's report.

WINDHAM-ASHILAND-JEWETT CENTRAL SCHOOL DISTRICT  
SCHEDULE OF INVESTMENT IN CAPITAL ASSETS, NET OF RELATED DEBT  
FOR THE YEAR ENDED JUNE 30, 2022  
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Capital assets, net		\$ 15,768,655
Deduct:		
Short-term portion of bonds payable	\$ 740,000	
Long-term portion of bonds payable	<u>10,465,000</u>	<u>11,205,000</u>
Net investment in capital assets		<u>\$ 4,563,655</u>

See paragraph on required supplementary information included in auditor's report.

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Education of the  
Windham-Ashland-Jewett Central School District:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the fiduciary funds of the Windham-Ashland-Jewett Central School District as of and for the year ended June 30, 2022, and the related notes to the financial statements which collectively comprise the District's basic financial statements and have issued our report thereon dated September 30, 2022.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Windham-Ashland-Jewett Central School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Windham-Ashland-Jewett Central School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Windham-Ashland-Jewett Central School District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Windham-Ashland-Jewett Central School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards*, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Raymond G. Preusser, CPA, P.C.*

Claverack, New York  
September 30, 2022