

# MILLER COUNTY BOARD OF EDUCATION COLQUITT, GEORGIA

ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2014 (Including Independent Auditor's Reports)



## MILLER COUNTY BOARD OF EDUCATION

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FINANCIAL



## **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

August 20, 2015

Honorable Nathan Deal, Governor Members of the General Assembly Members of the State Board of Education and Superintendent and Members of the Miller County Board of Education

#### **INDEPENDENT AUDITOR'S REPORT**

Ladies and Gentlemen:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the Miller County Board of Education, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Miller County Board of Education, as of June 30, 2014, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As described in Note 2 to the financial statements, in 2014 the Miller County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities.* The School District restated beginning Net Position for the cumulative effect of this accounting change. Our opinion is not modified with respect to this matter.

## Other Matters

#### Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on page 25, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Miller County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 2 through 5, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 20, 2015, on our consideration of the Miller County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Miller County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

Sheg & Shipp-

Greg S. Griffin State Auditor

GSG:as 2014ARL-11 MILLER COUNTY BOARD OF EDUCATION

#### MILLER COUNTY BOARD OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2014

	_	GOVERNMENTAL ACTIVITIES
ASSETS		
Cash and Cash Equivalents	\$	1,079,349.73
Investments		138,046.63
Accounts Receivable, Net		
Taxes		691,464.71
State Government		584,136.81
Federal Government		182,531.29
Other		293,712.58
Inventories		13,240.15
Capital Assets, Non-Depreciable		1,113,024.39
Capital Assets, Depreciable (Net of Accumulated Depreciation)	-	22,771,473.16
Total Assets	_	26,866,979.45
LIABILITIES		
Accounts Payable		229,310.82
Salaries and Benefits Payable		940,758.91
Short-Term Debt		300,000.00
Interest Payable		109,434.38
Long-Term Liabilities		
Due Within One Year		499,128.13
Due in More Than One Year	_	6,255,383.49
Total Liabilities	_	8,334,015.73
NET POSITION		
Net Investment in Capital Assets		17,369,527.01
Restricted for		
Continuation of Federal Programs		50,756.59
Debt Service		46,300.47
Capital Projects		127,443.47
Unrestricted	-	938,936.18
Total Net Position	\$_	18,532,963.72

#### MILLER COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2014

			PROGRAM REVENUES			NET (EXPENSES)	
	-	EXPENSES	CHARGES FOR SERVICES		OPERATING GRANTS AND CONTRIBUTIONS	_	REVENUES AND CHANGES IN NET POSITION
GOVERNMENTAL ACTIVITIES							
Instruction	\$	6,145,223.61 \$	54,737.17	\$	3,904,038.96	\$	-2,186,447.48
Support Services							
Pupil Services		350,440.80	105,909.47		96,914.30		-147,617.03
Improvement of Instructional Services		387,545.44			352,493.52		-35,051.92
Educational Media Services		92,915.02			122,936.00		30,020.98
General Administration		687,815.56			291,955.84		-395,859.72
School Administration		631,104.08	24,885.67		371,351.00		-234,867.41
Business Administration		190,040.74	,		69,251.87		-120,788.87
Maintenance and Operation of Plant		972,832.61	1,994.35		315,562.08		-655,276.18
Student Transportation Services		741,297.87	2,00 1100		224,736.20		-516,561.67
Other Support Services		114,621.28			54,971.25		-59,650.03
Operations of Non-Instructional Services		111,021.20			01,011.20		00,000.00
Food Services		765,363.53	37,048.57		654,752.37		-73,562.59
Interest on Short-Term and Long-Term Debt		275,152.13	31,040.01		004,102.01		-275,152.13
interest on Short-term and Long-term Debt	-	210,102.10				-	-210,102.10
Total Governmental Activities	\$	11,354,352.67 \$	224,575.23	\$	6,458,963.39	_	-4,670,814.05
General Revenues							
Taxes							
Property Taxes							
For Maintenance and Operations							3,201,269.03
For Debt Services							119,831.73
Railroad Cars							8,286.11
Sales Taxes							-,
Special Purpose Local Option Sales Tax							
For Debt Services							507,259.56
Other Sales Tax							33,145.24
Grants and Contributions not Restricted							00,110.21
to Specific Programs							219,807.00
Investment Earnings							2,966.95
Miscellaneous							359,699.80
						-	000,000.000
Total General Revenues						_	4,452,265.42
Change in Net Position							-218,548.63
Net Position - Beginning of Year (Restated)						_	18,751,512.35
Net Position - End of Year						\$_	18,532,963.72

#### MILLER COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2014

		GENERAL FUND	DISTRICT- WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
ASSETS					
Cash and Cash Equivalents Investments Accounts Receivable, Net	\$	867,506.84 \$ 138,046.63	212,592.78		\$ 1,080,099.62 138,046.63
Taxes State Government Federal Government Other Inventories		619,527.28 584,136.81 182,531.29 293,712.58 13,240.15	44,497.97	\$ 27,439.46	691,464.71 584,136.81 182,531.29 293,712.58 13,240.15
Inventories	-	13,240.15			13,240.15
Total Assets	\$	2,698,701.58 \$	257,090.75	\$ 27,439.46	\$2,983,231.79
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
LIABILITIES					
Cash Overdraft Accounts Payable Salaries and Benefits Payable Short-Term Debt Deposits and Unearned Revenue	\$	\$ 228,708.82 940,758.91 300,000.00 293,217.58	0.00	\$ 749.89 602.00	\$ 749.89 229,310.82 940,758.91 300,000.00 293,217.58
Total Liabilities	-	1,762,685.31	0.00	1,351.89	1,764,037.20
DEFERRED INFLOWS OF RESOURCES					
Unavailable Revenue - Property Taxes	-	502,518.83	0.00	24,413.60	526,932.43
FUND BALANCES					
Nonspendable		13,240.15			13,240.15

Nonspendable Restricted	13,240.15 37.516.44	257.090.75	1.673.97	13,240.15 296,281.16
Assigned	39,691.69		_,	39,691.69
Unassigned	343,049.16			343,049.16
Total Fund Balances	433,497.44	257,090.75	1,673.97	692,262.16

Total Liabilities, Deferred Inflows of Resources and Fund Balances

\$ <u>2,698,701.58</u> \$ <u>257,090.75</u> \$ <u>27,439.46</u> \$ <u>2,983,231.79</u>

#### MILLER COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2014

Total Fund Balances - Governmental Funds (Exhibit "C")		\$ 692,262.16
Amounts reported for Governmental Activities in the Statement of Net Position are different because:		
Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of:		
Land Land Improvements Buildings Equipment Accumulated Depreciation	\$ 1,113,024.39 632,486.65 25,570,332.15 3,404,644.13 -6,835,989.77	
Total Capital Assets Taxes that are not available to pay for current period expenditures are deferred in the governmental funds.		23,884,497.55
Property Taxes		526,932.43
Universal Service Fund (e-rate) proceeds that are not available to pay current period expenditures are deferred in the governmental funds.		293,217.58
Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-Term Liabilities at year-end consist of:		
Bonds and Notes Payable Accrued Interest Payable Capital Leases Payable Promissory Note Payable Total Long-Term Liabilities	\$ -6,485,000.00 -109,434.38 -119,511.62 -150,000.00	-6,863,946.00

Net Position of Governmental Activities (Exhibit "A")

\$ 18,532,963.72

#### MILLER COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2014

	GENERAL FUND	DISTRICT- WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES				
Property Taxes Sales Taxes State Funds Federal Funds	\$ 3,024,643.24 31,780.38 5,150,108.47 1,528,661.92	\$	111,188.86 \$ 508,624.42	3,135,832.10 540,404.80 5,150,108.47 1,528,661.92
Charges for Services Investment Earnings Miscellaneous	224,575.23 2,067.63 \$ 47,252.22	385.54	513.78	224,575.23 2,966.95 47,252.22
Total Revenues	10,009,089.09	385.54	620,327.06	10,629,801.69
EXPENDITURES				
Current				
Instruction Support Sonvices	5,600,444.56	0.00		5,600,444.56
Support Services	350,440.80			350,440.80
Pupil Services Improvement of Instructional Services	387,545.44			387,545.44
Educational Media Services	92,915.02			92,915.02
General Administration	687,815.56			687,815.56
School Administration	631,104.08			631,104.08
Business Administration	189,438.74			189,438.74
Maintenance and Operation of Plant	971,295.56			971,295.56
Student Transportation Services	665,306.08			665,306.08
Other Support Services	66,827.96			66,827.96
Food Services Operation	741,888.61			741,888.61
Capital Outlay	143,908.92			143,908.92
Debt Services	140,000.02			140,000.02
Principal	46,703.56		425,000.00	471,703.56
Dues and Fees	40,700.00		602.00	602.00
Interest	2,469.00		279,855.00	282,324.00
Total Expenditures	10,578,103.89	0.00	705,457.00	11,283,560.89
Excess of Revenues over (under) Expenditures	-569,014.80	385.54	-85,129.94	-653,759.20
OTHER FINANCING SOURCES (USES)				
Proceeds of Long-Term Capital Related Debt	150,000.00			150,000.00
Capital Leases	95,360.00			95,360.00
Transfers In			86,108.48	86,108.48
Transfers Out		-86,108.48		-86,108.48
Total Other Financing Sources (Uses)	245,360.00	-86,108.48	86,108.48	245,360.00
Net Change in Fund Balances	-323,654.80	-85,722.94	978.54	-408,399.20
Fund Balances - Beginning	757,152.24	342,813.69	695.43	1,100,661.36
Fund Balances - Ending	\$ 433,497.44	\$ 257,090.75	1,673.97 \$	692,262.16

#### MILLER COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES JUNE 30, 2014

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")		\$ -408,399.20
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital Outlay	\$ 143,908.92	
Depreciation Expense	-660,827.12	
Excess of Capital Outlay over Depreciation Expense		-516,918.20
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position.		-13,519.01
Taxes reported in the Statement of Activities that do not provide current		
financial resources are not reported as revenues in the funds.		193,554.77
Universal Service Fund (e-rate) proceeds reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		293,217.58
Some of the expendable equipment acquired this year were financed with capital leases. In the Governmental Funds, a capital lease arrangement is considered a source of financing, but in the Statement of Net Position, the lease obligation is reported as a Long-Term Liability.		-95,360.00
Promissory note arrangements are considered a source of financing in Governmental Funds, but the promissory note obligation is reported as a Long-Term Liability in the Statement of Net Position.		-150,000.00
Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of:		
Bond Principal Retirements	\$ 425,000.00	
Capital Lease Payments	46,703.56	
Total Long-Term Debt Repayments		471,703.56
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. These activities consist of:		
Net Decrease in Accrued Interest		7,171.87
		1,111.01
Change in Net Position of Governmental Activities (Exhibit "B")		\$218,548.63

#### MILLER COUNTY BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2014

	AGENCY FUNDS
ASSETS	
Cash and Cash Equivalents	\$39,392.08
LIABILITIES	

Funds Held for Others

\$ 39,392.08

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#### NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

#### **REPORTING ENTITY**

The Miller County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Miller County Board of Education.

#### **District-wide Statements:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### Fund Financial Statements:

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (property and sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

• Agency funds account for assets held by the School District as an agent for various funds or individuals.

#### **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in the fisc

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

#### **RESTATEMENT OF PRIOR YEAR NET POSITION**

For fiscal year 2014, the School District made a prior period adjustment due to the adoption of GASB Statement No. 65, as described in "New Accounting Pronouncements" below, which required the restatement of the June 30, 2013, net position in Governmental Activities. The result is a decrease in Net Position at July 1, 2013 of \$111,758.40. This change is in accordance with generally accepted accounting principles.

Net Position, July 1, 2013, as previously reported	\$	18,863,270.75
Reclassification of Bond Issuance Costs	_	-111,758.40
Net Position, July 1, 2013, as restated	\$	18,751,512.35

#### **NEW ACCOUNTING PRONOUNCEMENTS**

In fiscal year 2014, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 65, *Items Previously Reported as Assets and Liabilities*. The provisions of this Statement establish accounting and financial reporting standards that reclassify, as deferred outflows or inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows or inflows of resources, certain items that were previously reported as assets and liabilities. As noted above the School District restated beginning Net Position for the cumulative effect of this accounting change.

#### FUTURE ACCOUNTING PRONOUNCEMENTS

In fiscal year 2015, the School District will adopt Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*. The provisions of this Statement establish accounting and financial reporting standards for pensions that are provided to the employees of state and local governmental employers through pension plans that are administered through trusts. Implementation of this Statement will require the School District to record a liability for its proportionate share of the Net Pension Liability of pension plans in which it participates. Based on information provided by the Teachers Retirement System of Georgia (TRS), the School District's liability for its proportionate share of the Net Pension Liability of the pension plan administered through TRS is estimated to be \$6.3 million at June 30, 2015.

#### CASH AND CASH EQUIVALENTS

#### **Composition of Deposits**

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### **INVESTMENTS**

#### **Composition of Investments**

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

- 1. Obligations issued by the State of Georgia or by other states,
- 2. Obligations issued by the United States government,
- 3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
- 4. Obligations of any corporation of the United States government,
- 5. Prime banker's acceptances,
- 6. The local government investment pool (Georgia Fund 1) administered by the State of Georgia, Office of the State Treasurer,
- 7. Repurchase agreements, and
- 8. Obligations of other political subdivisions of the State of Georgia.

#### RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

#### **PROPERTY TAXES**

The Miller County Board of Commissioners adopted the property tax levy for the 2013 tax digest year (calendar year) on October 21, 2013 (levy date) based on property values as of January 1, 2013. Taxes were due on December 31, 2013 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2013 tax digest are reported as revenue in the governmental funds for fiscal year 2014. The Miller County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2014, for maintenance and operations amounted to \$2,892,853.45 and for school bonds amounted to \$111,188.86.

Tax millage rates levied for the 2013 tax year (calendar year) for the Miller County Board of Education were as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	17.97 mills
School Bonds	0.67 mills
	18.64 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$123,503.68 during fiscal year ended June 30, 2014.

#### SALES TAXES

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to \$507,259.56 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

#### **INVENTORIES**

#### **Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

#### CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal

maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization	Estimated
	Policy	Useful Life
Land	Any Amount	N/A
Land Improvements	\$ 5,000.00	15 to 80 years
Buildings and Improvements	\$ 5,000.00	up to 80 years
Equipment	\$ 5,000.00	5 to 30 years
Intangible Assets	\$ 100,000.00	5 years

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 5 years.

#### DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of net position and/or the balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then. The School District did not have any items that qualified for reporting in this category for the year ended June 30, 2014.

In addition to liabilities, the statement of net position and/or the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time. The School District has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and this amount is deferred and will be recognized as an inflow of resources in the period in which the amount becomes available.

#### **GENERAL OBLIGATION BONDS**

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

#### **NET POSITION**

The School District's net position in the District-wide Statements is classified as follows:

**Net investment in capital assets** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.

**Restricted net position** - This represents resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal Programs, debt service and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted net position** - Unrestricted net position represents resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

#### **FUND BALANCES**

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2014, are as follows:

Nonspendable Inventories Restricted			\$ 13,240.15
Continuation of Federal Programs	\$	37,516.44	
Capital Projects		127,443.47	
Debt Service		131,321.25	296,281.16
Assigned	-		
School Activity Accounts			39,691.69
Unassigned			 343,049.16
Fund Balance, June 30, 2014			\$ 692,262.16

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year end of not less than 10% of revenues, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### DEFICIT FUND BALANCES

The fund reporting a deficit fund balance at June 30, 2014, is as follows:

Fund Type/Fund Name	_	Deficit Balance
General Fund		
School Food Services	\$	13,240.15

The school food service program fund balance of \$0.00 is classified as nonspendable – inventories of \$13,240.15 and unassigned fund balance deficit of \$13,240.15. The Board plans to cover the unassigned fund balance deficit in the school food service program using the unassigned fund balance available in the General Fund. A transfer will be made in the subsequent period to ensure the total school food service fund balance is sufficient to cover the nonspendable – inventories fund balance and the unassigned fund balance deficit that exists in the program.

#### USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

#### NOTE 4: DEPOSITS

#### COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- 1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- 2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- 3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- 4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- 5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- 6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- 7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

#### CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2014, the School District had deposits with a carrying amount of \$1,256,788.44, which includes \$138,046.63 in Certificates of Deposit that are reported as Investments, and a bank balance of \$1,571,032.27. The bank balances insured by Federal depository insurance were \$1,268,565.84 and the bank balances collateralized with securities held by the pledging institution or by the pledging financial institution's trust department or agent in the School District's name were \$302,466.43.

## NOTE 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 - Inventories

## NOTE 6: CAPITAL ASSETS

## The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances July 1, 2013	 Increases	-	Decreases		Transfers	_	Balances June 30, 2014
Governmental Activities								
Capital Assets, Not Being Depreciated:								
Land	\$ 1,145,773.40	\$ 0.00	\$	32,749.01			\$	1,113,024.39
Construction in Progress	20,219.23	 	_		\$	-20,219.23	-	0.00
Total Capital Assets Not Being Depreciated	1,165,992.63	0.00		32,749.01		-20,219.23		1,113,024.39
		 	-	<u> </u>		<u> </u>	-	
Capital Assets Being Depreciated								
Buildings and Improvements	25,491,359.23	71,047.92				7,925.00		25,570,332.15
Equipment	3,535,901.13	19,230.00		150,487.00				3,404,644.13
Land Improvements	547,331.42	72,861.00				12,294.23		632,486.65
Less Accumulated Depreciation for:								
Buildings and Improvements	3,870,527.42	444,408.46						4,314,935.88
Equipment	1,908,661.11	212,999.95		150,487.00				1,971,174.06
Land Improvements	546,461.12	 3,418.71	_		_		_	549,879.83
Total Capital Assets, Being Depreciated, Net	23,248,942.13	 -497,688.20	-	0.00		20,219.23	_	22,771,473.16
Governmental Activity Capital Assets - Net	\$ 24,414,934.76	\$ -497,688.20	\$_	32,749.01	\$	0.00	\$_	23,884,497.55

Capital assets being acquired under capital leases as of June 30, 2014, are as follows:

			_	Governmental Funds
Equipment Less: Accumulated Depreciation			\$	91,915.53 27,574.66
			\$ _	64,340.87
Current year depreciation expense by function is	s as foll	ows:		
Instruction Support Services	۴	4 405 00	\$	519,054.71
Maintenance and Operation of Plant Student Transportation Services	\$	1,465.00 72,402.50		
Other Support Services Food Services		45,536.91	_	119,404.41 22,368.00
			\$_	660,827.12

#### NOTE 7: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2014, consisted of the following:

_	Transfers From		
_	District-wide		
	Capital		
_	Projects		
_			
\$	86,108.48		
	- - \$		

Transfers are used to move sales tax revenues collected by the District-wide Capital Projects Fund to the Debt Service Fund to service debt associated with the ESPLOST referendum.

#### NOTE 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with assets (vehicles only). The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District participates in the Georgia School Boards Association Risk and Insurance Management System, a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the system for its general insurance coverage. Additional coverage is provided through agreements by the system with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the system varies by line of coverage.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Changes in		Claims Paid			End of Year Liability		
2013 \$	972.00	\$	7,260.00	\$	972.00	\$	7,260.00		
2014 \$	7,260.00	\$	2,310.00	\$	9,570.00	\$	0.00		

The School District participates in the Georgia Education Workers' Compensation Trust, a public entity risk pool organized on December 1, 1991, to develop, implement and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Trust for its general worker's compensation insurance coverage. Specific

excess of loss insurance coverage is provided through an agreement by the Trust with the Safety National Casualty Company to provide coverage for potential losses sustained by the Trust in excess of \$1 million loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided with limits of \$2 million. The Trust covers the first \$1 million of each Employers liability claim with Safety National providing additional Employers Liability limits up to a \$2 million per occurrence maximum. Safety National Casualty Company also provides \$2 million in aggregate coverage to the Trust, attaching at 110% of the loss fund and based on the Fund's annual normal premium.

The School District has purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	Amount	
Superintendent	\$	50,000.00
All Employees	\$	100,000.00

#### NOTE 9: SHORT-TERM DEBT

The School District obtains temporary loans in advance of property tax collections, depositing the proceeds in its General Fund. This short-term debt is to provide cash in advance of property tax collections are received by the School District. Article IX, Section V, Paragraph V of the Constitution of the State of Georgia limits the aggregate amount of short-term debt to 75 percent of the total gross income from taxes collected in the preceding year and requires all short-term debt to be repaid no later than December 31 of the calendar year in which the debt was incurred.

Short-term debt activity for the fiscal year is as follows:

	_	Beginning Balance	Issued			Redeemed	_	Ending Balance		
Temporary Loans	\$	200,000.00	\$_	3,100,000.00	\$	3,000,000.00	\$	300,000.00		

## NOTE 10: LONG-TERM LIABILITIES

#### **CAPITAL LEASES**

The Miller County Board of Education entered into various lease agreements for technology equipment. These lease agreements qualify as capital leases for accounting purposes, and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception.

#### GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

Purpose	Interest Rate		Amount		
General Government - Series 2006	4.05%	\$_	6,485,000.00		

#### **PROMISSORY NOTE**

The School District has entered into a lending agreement with Three Notch Electric Membership Corporation. The debt at June 30, 2014, associated with this agreement was as follows:

Purpose	Interest Rate	 Amount		
Improvements to Baseball and Softball Fields and Construction of a Concession Building	0.00%	\$ 150,000.00		

Voters have authorized \$3,600,000.00 in general obligation debt for paying debt service on a previously issued general obligation debt incurred and for capital outlay projects which will be collected from a Special Purpose Local Option Sales Tax which was not issued as of June 30, 2014.

The changes in Long-Term Liabilities during the fiscal year ended June 30, 2014, were as follows:

	Governmental Activities								
	Balance			Balance	Due Within				
	July 1, 2013	Additions	Deductions	June 30, 2014	One Year				
G.O. Bonds	\$ 6,910,000.00 \$	0.00 \$	425,000.00 \$	6,485,000.00 \$	440,000.00				
Capital Leases	70,855.18	95,360.00	46,703.56	119,511.62	44,128.13				
Promissory Notes	0.00	150,000.00		150,000.00	15,000.00				
	\$ 6,980,855.18 \$	245,360.00 \$	471,703.56 \$	6,754,511.62 \$	499,128.13				

At June 30, 2014, payments due by fiscal year which includes principal and interest for these items are as follows:

		Capita	pital Leases			
Fiscal Year Ended June 30:		Principal		Interest		
2015	\$	44,128.13	\$	5,044.43		
2016		46,175.49		2,997.07		
2017		14,973.04		853.52		
2018		14,234.96		272.72		
Total Principal and Interest	\$	119,511.62	\$	9,167.74		
		General Ob	oligati	ion Debt		
Fiscal Year Ended June 30:		Principal		Interest		
2015	\$	440,000.00	\$	262,642.50		
2016	Ψ	455,000.00	Ψ	244,822.50		
2017		470,000.00		226,395.00		
2018		485,000.00		207,360.00		
2019		505,000.00		187,717.50		
2020 - 2024		2,835,000.00		615,397.50		
2025 - 2029		1,295,000.00		82,177.50		
Total Principal and Interest	\$	6,485,000.00	\$	1,826,512.50		
		Promis	sorv	Note		
Fiscal Year Ended June 30:		Principal		Interest		
2015	\$	15,000.00	\$	0.00		
2016		15,000.00				
2017		15,000.00				
2018		15,000.00				
2019		15,000.00				
2020 - 2024		75,000.00				
Total Principal and Interest	\$	150,000.00	\$	0.00		

#### NOTE 11: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of \$450,892.00 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education Paid to the Georgia Department of Community Health For Health Insurance of Certificated Personnel In the amount of \$426,672.00

Office of the State Treasurer

Paid to the Public School Employees' Retirement System For Public School Employees' Retirement (PSERS) Employer's Cost In the amount of \$24,220.00

Funds paid to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District are reported as part of the Quality Basic Education revenue allotments on Schedule 3 – Schedule of State Revenue.

#### NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

At June 30, 2014, the School District was a defendant and counterclaim plaintiff in a lawsuit filed by the South Georgia Regional Information Technology Authority (SGRITA). The lawsuit was dismissed with prejudice on October 29, 2014 with each party agreeing to bear its own costs and attorneys' fees.

#### NOTE 13: POST-EMPLOYMENT BENEFITS

#### GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

**Plan Description.** The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

**Funding Policy.** The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy

percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "payas-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2014:

## For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 1, 2013 - June 30, 2014 \$945.00 per member per month

#### For non-certificated school personnel:

July 1, 2013 - June 30, 2014 \$596.20 per member per month

No additional contribution was required by the Board for fiscal year 2014 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed		Required Contribution
2014 2013	100% 100%	\$ \$	1,160,012.00 1,006,452.28
2012	100%	\$	913,538.23

#### NOTE 14: RETIREMENT PLANS

#### TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

**Plan Description.** The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The

purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

**Funding Policy.** TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2014, were 6.00% of annual salary. Employer contributions required for fiscal year 2014 were 12.28% of annual salary as required by the June 30, 2011, actuarial valuation.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	 Required Contribution
2014	100%	\$ 622,792.63
2013	100%	\$ 549,457.86
2012	100%	\$ 501,046.11

#### PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

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#### MILLER COUNTY BOARD OF EDUCATION GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2014

		NONAPPROPRIATED BUDGETS				ACTUAL AMOUNTS		VARIANCE OVER/UNDER	
	-	ORIGINAL (1) FINAL (1)							
	_		_		_				
REVENUES									
Property Taxes	\$	3,005,057.00	\$	3,005,057.00	\$	3,024,643.24	\$	19,586.24	
Sales Taxes	•	-,	•	-,,	•	31,780.38	•	31,780.38	
State Funds		4,729,055.00		4,762,399.37		5,150,108.47		387,709.10	
Federal Funds		1,515,484.00		1,613,051.00		1,528,661.92		-84,389.08	
Charges for Services		94,400.00		94,400.00		224,575.23		130,175.23	
Investment Earnings		400.00		400.00		2,067.63		1,667.63	
Miscellaneous		4,500.00		4,500.00		47,252.22		42,752.22	
	-	<u> </u>	-	,	-		-	<u> </u>	
Total Revenues	-	9,348,896.00		9,479,807.37	-	10,009,089.09	-	529,281.72	
EXPENDITURES									
Current									
Instruction		5,837,737.73		5,966,951.73		5,600,444.56		366,507.17	
Support Services									
Pupil Services		235,631.00		220,693.00		350,440.80		-129,747.80	
Improvement of Instructional Services		433,317.00		422,567.00		387,545.44		35,021.56	
Educational Media Services		93,013.00		93,013.00		92,915.02		97.98	
General Administration		763,620.00		785,469.00		687,815.56		97,653.44	
School Administration		738,179.66		738,179.66		631,104.08		107,075.58	
Business Administration		224,771.00		224,771.00		189,438.74		35,332.26	
Maintenance and Operation of Plant		1,094,798.00		1,093,823.00		971,295.56		122,527.44	
Student Transportation Services		650,751.00		645,100.00		665,306.08		-20,206.08	
Other Support Services		147,555.00		117,764.00		66,827.96		50,936.04	
Food Services Operation		684,950.00		684,950.00		741,888.61		-56,938.61	
Capital Outlay		15,000.00		15,000.00		143,908.92		-128,908.92	
Debt Service	_				_	49,172.56	_	-49,172.56	
Total Expenditures	_	10,919,323.39	_	11,008,281.39	_	10,578,103.89	-	430,177.50	
Excess of Revenues over (under) Expenditures	_	-1,570,427.39	_	-1,528,474.02	_	-569,014.80	_	959,459.22	
OTHER FINANCING SOURCES									
Capital Leases		0.00		0.00		95,360.00		95,360.00	
Other Long-Term Debt Proceeds		0.00		0.00		150,000.00		150,000.00	
Other Long-renn Debt Proceeds	-		-		-	150,000.00	-	150,000.00	
Total Other Financing Sources	_	0.00	_	0.00	-	245,360.00	-	245,360.00	
Net Change in Fund Balances		-1,570,427.39		-1,528,474.02		-323,654.80		1,204,819.22	
Fund Balances - Beginning		768,276.86		768,313.67		757,152.24		-11,161.43	
Adjustments	_	9,893.61	_	-900.29	_		_	900.29	
Fund Balances - Ending	\$_	-792,256.92	\$_	-761,060.64	\$_	433,497.44	\$	1,194,558.08	

#### Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the actual revenues (\$196,273.68) or expenditures (\$186,619.24) of the various principal accounts.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

#### MILLER COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2014

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	* 10.553	N/A	(2)
National School Lunch Program	* 10.555	N/A	\$ 721,079.05 (1)
Total U. S. Department of Agriculture			721,079.05
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	N/A	178,704.22
Preschool Grants	84.173	N/A	4,271.71
Total Special Education Cluster			182,975.93
Other Programs			
Pass-Through From Georgia Department of Education			
ARRA - Race-to-the-Top Incentive Grants	84.395	N/A	528.64
Career and Technical Education - Basic Grants to States	84.048	N/A	11,520.90
Improving Teacher Quality State Grants	84.367	N/A	52,797.96
Rural Education	84.358	N/A	8,872.45
Title I Grants to Local Educational Agencies	* 84.010	N/A	657,424.26
Total Other Programs			731,144.21
Total U. S. Department of Education			914,120.14
Total Expenditures of Federal Awards N/A = Not Available			\$ 1,635,199.19

#### Notes to the Schedule of Expenditures of Federal Awards

- (1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of \$39,034.21.
- (2) Expenditures for the funds earned on the School Breakfast Program (\$158,706.73) were not maintained separately and are included in the 2014 National School Lunch Program.

Major Programs are identified by an asterisk  $(\ensuremath{^*})$  in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Miller County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

#### MILLER COUNTY BOARD OF EDUCATION SCHEDULE OF STATE REVENUE YEAR ENDED JUNE 30, 2014

	VERNMENTA FUND TYPE	
	GENERAL	
NCY/FUNDING	 FUND	
GRANTS		
Bright From the Start:		
Georgia Department of Early Care and Learning		
Pre-Kindergarten Program	\$ 185,836	
Education, Georgia Department of		
Quality Basic Education (1)		
Direct Instructional Cost		
Kindergarten Program	264,580	
Kindergarten Program - Early Intervention Program	60,030	
Primary Grades (1-3) Program	669,636	
Primary Grades - Early Intervention (1-3) Program	150,936	
Upper Elementary Grades (4-5) Program	310,601	
Upper Elementary Grades - Early Intervention (4-5) Program	40,614	
Middle School (6-8) Program	555.545	
High School General Education (9-12) Program	530,893	
Vocational Laboratory (9-12) Program	211,433	
Students with Disabilities	561,223	
Gifted Student - Category VI	330,246	
Remedial Education Program	54,343	
Alternative Education Program English Speakers of Other Languages (ESOL)	44,230 12,781	
	,	
Media Center Program	105,165	
20 Days Additional Instruction	31,547	
Staff and Professional Development	22,167	
Indirect Cost	247 450	
Central Administration	317,459	
School Administration	312,530	
Facility Maintenance and Operations	265,858	
Amended Formula Adjustment	-685,911	
Categorical Grants		
Pupil Transportation	040 770	
Regular Midaam Adustan and Hald Hamilton	216,778	
Mid-term Adjustment Hold-Harmless	85,045	
Nursing Services	20,302	
Sparsity	113,255	
Education Equalization Funding Grant	219,807	
Other State Programs		
Food Services	16,050	
Math and Science Supplements	5,410	
Preschool Handicapped Program	10,686	
Technology to Support Digital Learning Bonds	18,853	
Vocational Education	67,958	
Office of the State Treasurer		
Public School Employees' Retirement	 24,220	

#### \$ 5,150,108.47

(1) Payments to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District in the amount of \$426,672.00 are included as part of the Quality Basic Education revenue allotments above.

#### MILLER COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2014

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
Payment of and retirement of previously incurred General obligation Debt used when acquiring, constructing and equipping the new school facilities, to include a new school for Kindergarten through grade 12;	\$ 3,600,000.00 \$	3,600,000.00 \$	705,457.00 \$	1,969,903.50 \$	0.00 \$	0.00	June 2017
constructing infrastructure to provide access and services to the new school facilities;							June 2017
renovations and improvements to facilities throughout the School District;							June 2017
transportation and maintenance facilities;							June 2017
physical educational and athletic facilities;							June 2017
technology upgrades;							June 2017
	\$\$	3,600,000.00 \$	705,457.00 \$	1,969,903.50 \$	0.00 \$	0.00	

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Miller County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

#### MILLER COUNTY BOARD OF EDUCATION GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE) ALLOTMENTS AND EXPENDITURES - BY PROGRAM YEAR ENDED JUNE 30, 2014

		ALLOTMENTS FROM GEORGIA			
	0	DEPARTMENT OF	ELIGI	BLE QBE PROGRAM	COSTS
DESCRIPTION	E	DUCATION (1) (2)	SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs					
Kindergarten Program	\$	316,301.00 \$	\$ 297,430.46	\$ 5,859.68 \$	\$ 303,290.14
Kindergarten Program-Early Intervention Program		79,215.00	122,343.32		122,343.32
Primary Grades (1-3) Program		778,394.00	861,251.01	20,768.29	882,019.30
Primary Grades-Early Intervention (1-3) Program		176,364.00	161,766.87		161,766.87
Upper Elementary Grades (4-5) Program		366,458.00	358,312.87	20,794.07	379,106.94
Upper Elementary Grades-Early Intervention (4-5)					
Program		42,462.00			
Middle School (6-8) Program		661,145.00	839,785.52	23,862.61	863,648.13
High School General Education (9-12) Program		614,179.00	903,713.12	13,944.04	917,657.16
Vocational Laboratory (9-12) Program		256,595.00	228,072.74	9,518.34	237,591.08
Students with Disabilities		655,603.00			
Category II			12,845.95		12,845.95
Category III			512,141.22	569.06	512,710.28
Category V			53,832.00		53,832.00
Gifted Student - Category VI		382,443.00	76,315.68		76,315.68
Remedial Education Program		59,322.00			
Alternative Education Program		52,646.00	67,175.65		67,175.65
English Speakers of Other Languages (ESOL)		17,901.00	66,176.33		66,176.33
TOTAL DIRECT INSTRUCTIONAL PROGRAMS		4,459,028.00	4,561,162.74	95,316.09	4,656,478.83
Media Center Program		123,392.00	88,267.72	4,647.30	92,915.02
Staff and Professional Development		24,838.00	2,353.82	17,925.69	20,279.51
TOTAL OBE FORMULA FUNDS	¢	4,607,258.00 \$	4,651,784.28	\$ 117,889.08 \$	4,769.673.36
	Φ	4,007,236.00 1	+,001,704.20	φ 111,003.00 1	+,109,013.30

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



# **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

August 20, 2015

Honorable Nathan Deal, Governor Members of the General Assembly Members of the State Board of Education and Superintendent and Members of the Miller County Board of Education

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, ach major fund, and the aggregate remaining fund information of Miller County Board of Education as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise Miller County Board of Education's basic financial statements, and have issued our report thereon dated August 20, 2015.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Miller County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Miller County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Miller County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item FS 2014-001 that we consider to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Miller County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of Miller County Board of Education in a separate letter dated August 20, 2015.

### Miller County Board of Education's Response to Findings

Miller County Board of Education's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Miller County Board of Education's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

theges Shipp-

Greg S. Griffin State Auditor

GSG:as 2014YB-30



# **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

August 20, 2015

Honorable Nathan Deal, Governor Members of the General Assembly Members of the State Board of Education and Superintendent and Members of the Miller County Board of Education

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

### Report on Compliance for Each Major Federal Program

We have audited Miller County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014. Miller County Board of Education's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Miller County Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Miller County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Miller County Board of Education's compliance.

## Opinion on Each Major Federal Program

In our opinion, the Miller County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

## **Report on Internal Control over Compliance**

Management of Miller County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Miller County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Miller County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Shegers Shipp-

Greg S. Griffin State Auditor

GSG:as 2014SA-10 SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

## MILLER COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2014

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FINDING CONTROL <u>NUMBER</u>	AUDITEE'S <u>RESPONSE/STATUS</u>	SEE AUDITOR'S <u>COMMENTS</u>
FS-7001-11-02	Further Action Not Warranted	
FS-7001-12-01	Further Action Not Warranted	(1)
FS-7001-13-01	Unresolved - See Corrective Action/Responses	

## AUDITOR'S COMMENTS

(1) Finding has been repeated in fiscal year 2013 and fiscal year 2014.

## CORRECTIVE ACTION/RESPONSES

CASH AND CASH EQUIVALENTS REVENUES/RECEIVABLES/RECEIPTS EXPENDITURES/LIABILITIES/DISBURSEMENTS Inadequate Internal Procedures Over School Activity Accounts Significant Deficiency Finding Control Number: FS-7001-13-01

The School District concurs with this finding and has put in place procedures and personnel to ensure adequate controls over school activity accounting.

#### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

## MILLER COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2014

## I SUMMARY OF AUDITOR'S RESULTS

### **Financial Statements**

Type of auditor's report issue: Governmental Activities; General F Service Fund; Aggregate Remaining		Unmodified
Internal control over financial reporting <ul> <li>Material weakness identified?</li> <li>Significant deficiency identified'</li> </ul>		No Yes
Noncompliance material to financial sta	atements noted:	No
Federal Awards		
<ul> <li>Internal Control over major programs:</li> <li>Material weakness identified?</li> <li>Significant deficiency identified?</li> </ul>	?	No None Reported
Type of auditor's report issued on comp All major programs	liance for major programs:	Unmodified
Any audit findings disclosed that are re accordance with OMB Circular A-143, S		No
Identification of major programs:		
CFDA Numbers	Name of Federal Program or Cluster	
10.553, 10.555 84.010	Child Nutrition Cluster Title I Grants to Local Educational Age	encies
Dollar threshold used to distinguish bet	ween Type A and Type B programs:	\$300,000.00
Auditee qualified as low-risk auditee?		No

## MILLER COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2014

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2014-001 Inadequate	Internal Control Procedures Over School Activity Accounts
Control Category:	Cash and Cash Equivalents
	Revenues/Receivables/Receipts
	Expenditures/Liabilities/Disbursements
Internal Control Impact:	Significant Deficiency

### **Description:**

This is a repeat finding (FS-7001-13-01 and FS-7001-12-01) from the years ended June 30, 2013 and June 30, 2012, respectively. The accounting procedures of the School District were insufficient to provide for adequate internal controls over the school activity accounts.

#### Criteria:

The School District's management is responsible for designing and maintaining internal controls that provide proper separation of duties and reasonable assurance transactions are processed according to established procedures.

#### Condition:

The following deficiencies were noted with the School District's school activity accounts:

Cash and Cash Equivalents

• The bank reconciliations function was not separated from record keeping function.

Revenues/Receivables/Receipts

- Deposit preparation was not separated from the record keeping and cash custody functions.
- Nineteen of the twenty receipts reviewed did not have sufficient receipt documentation.

Expenditures/Liabilities/Disbursements

- The check writing function was not separated from record keeping or processing of signed checks.
- Upon review of eight disbursements, the following problems were noted:
  - Two expenditures did not have accurately completed purchase orders.
  - Two expenditures did not have evidence of receipt of goods.
  - One expenditure did not have adequate documentation to verify the correct account or fund was charged for the expense.

#### Questioned Cost: N/A

### Cause:

In discussing this condition with Miller County Board of Education officials, they stated that the internal control deficiencies related to School Activity Accounts occurred due to a shortage of personnel at the school and the failure of those personnel to follow the established policies and procedures.

### Effect or Potential Effect:

Errors and/or irregularities may not be detected in a timely manner.

## MILLER COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2014

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

#### **Recommendation:**

The School District should implement procedures to ensure the key accounting functions of custody, record keeping and authorization be separated and/or utilize management oversight of these incompatible activities. In addition, the School District should implement procedures to ensure that disbursements and receipts of funds within the school activity accounts are adequately documented and recorded in the financial records. The School District should revise and monitor controls to provide reasonable assurance transactions are processed according to established procedures.

#### Views of Responsible Officials and Corrective Action Plans:

The School District concurs with this finding and has put in place procedures and personnel to ensure adequate controls over school activity accounting.

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### III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.