APPENDIX A

SOE Guidelines for Scbool Related Organizations

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Governor Bob Riley President	<u>m5morai</u> TO;		_	
<i>Randy</i> MdCla⊶Y l⊳blr!⊲ll P,aldtll-t f'r• T m	FROM:	Intendents Joseph B. Morton State Superintendent of Educ		
	RE:	Guidelines for Financial Oper	ations of School-Related C)rganizations
Stpb•lli< W, Ji <a Dillridill Dr, ta.ti ILIIiU</a 	For many years schools and school boards have received confHctIng guidance about the accounting requirements for school,re)ated organizations. Several agencies have provided partial and often conflicting rulings regarding the required procedures for the operation <i>o</i> (sct,ool, student, parent, athletic, and other organizations that proVide financial support for school activities and functions.			
Dklri-IIV ∖∿c,Pre,ddelit Ea.rill	Two years ago we began the process of pn parln9 guidance for financial operations at the local school level, We have circulated draft guidelines through workshops provided by the Council for Leaders in Alabama Schools (CLAS), the Alabama Association of School Offi P rsonnet, and the Alabama Association of School Business Offidals, Workshop participants were receptive and appreciative of our efforts to address areas of specific concern to school officials, parents, auditors, and school personnel.			
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Guidelines for School-Related Organizations

The majority of public K-12 schools in Alabama operate under the accreditation standards of the Southern Association of Colleges and Schools Council on Accreditation and School Improvement (SACS/CASI). The Accreditation Standards 200\$ published by SACS/CASI includes in Standard 2 Gqvernance qnd Leadership -4 the following requirement: In fulfillment of this standar the*leadership of (he school... ControJs all activities, including extra-curricular, that ar sponsored by the school. This publication also provides in Stalldard 6 Fmancial Resoure/!\$ 6.15 the following requirement: In tulfdbnent of this standards, primarily Standard 6;Js, have created conflicting guidance from various sources relating to the accounting requirements for school-related organizations.

In additi.Qn to the requirements of SACS/CASI, the Alabama Dep ent of Education xnust also consider other factors in providing these Guidelines for School-Related Organizations, including:

- State laws giving the authority to establish financial and administrati'Ye requirements for focalschooli to the:
 - o State Superintendent of Education.
 - o State Board of Education.
 - o Local Boards of Education.
 - o Department of Examiners of Public Accounts.
- Governmental Accounting Standards Board (GA.SB).
 - o Generally Accepted Accounting Principles.
 - o GA.SB Statement No. 14 The Fi.seal Reporting Entity,
 - GASB Statement No. 39 Determining Whether Certain Organizations Are
 - *Component Units. Federal legislation.*
 - o Internal .Revenue Service.
 - o Congressionally Chartered Organ_tzations.

The determination that a particular club or organization is a school activity must be made on **a** case-by-case basis according to the actual facts and circumstances of the club or organization's operations at a school. The fact that an organiz on would not exist without the school it supports has no bearing on determining that the organization is a school activity. However, the purpose of these Guidelines for School-Related Organizations is to assist these organizations, school officials, school bookkeepers, auditors, and other agencies in determining the proper accounting for school related organizations.

Student Organizations

Student clubs and classes are usually recognized as school activities. The student officers and faculty sponsor operate the organization while the school principal acts in a fiduciary capacity over the organization's funds. The school's accounting recor4s contain a separate account to record the financfal operations of each student organization. Income from the student organization is recorded by receipts and deposited in the school bank account. The school principal approves the purchase orders, signs the checks, and maintains the supporting documents for the expenditures.

Some organizations consisting pf students from the school may not be school activities. Some students belong to social orgacizatj,ons that operate off-campus. Community recreation leagues may consist solely of the school's students and operate under other entities that are not under the control of the school. Although the activities of these oi:ganizations **may** benefit the school's students, these organizations have a separate employer identification number (E:IN), a separate marling address, and maintain their own records and accounts.

Athletics

School athletics are extra-curricular activities that must be under the control of the school principal, Coaches and other school employees carmot maintain a separate b account that supports, or benefits from, a school extra-curricular activity. Fupds received to support an athletic activity at a school from sponsors, vendors, or other sources must be included in the school's fmancial records under the fiduciary control of the school principal. Funds from gate receipts and other souri;es may be recorded in one or more separate accounts for a particular sport in the school's financial records. However, a separate account for each sport is not required. When athletic events are held on locations other than school property, the school principal's control over the financial operations of the event, including ticket sales, concessions, and parking fees, will be detennined by agreement with the entity in control of the.event location.

Parent Organizations

Parent apd parent/teacher organizations provide a vital role in the education of students. In Alabama public schools, the PTA and the PTO are the most common parent organizations. B th organizations have a national organization that serves the individual school organizations. Eac.h of the national organizations publishes guidance for the financial operations of the individual school organizatiol'JS. These organizations must have a separate employer identification number (BIN) and a separate mailing address in order to maintain their own records and accounts outside the control of the school. However, these organizations will become school activities if:

- a) Both parties mutually assent to the fiduciary control of the principal, or,
- *b)* A school employee leads fund raising or maintains the accounting records for the organization.

Booster Organizations

All school .sponsored extra-curricular activities must be under the control of the school. However, booster organizations are often formed to support the operations of these activities in a variety of ways. While providing additional financial support for a particular extracurricular activity, the volunteers in the booster organizations also enhance commumty • support that often exten tobenefit all of the students at 1l school. Because some of the activities of a booster organization may be intertwined with the extra ourricular activity it supports, some of the organiz:ation•*s* activities may be undot the :fiduciary control of the school principal while other functions of the same booster organization are!not school activities. The determination that a particular booster organization is a school activity must be made on **a** case by case basis according to the actual facts and circumstances of the organization's operations at a school. These organizations must have a separate employer identification number (EIN) and a separate tnailing address in order to maintain their own records and accounts outside the control of the school. However, these organizations will become school activities if:

- a) Both parties mutually assent to the fiduciary control of the principal,
- b) A school employee. who is associated with the activity supported by the booster organization, serves/holds a leadership position in the organization, or,
- c) A school employee leads fund-raising or maintains the accounting records for the
- organization.

Specific activities of a booster organization may come under the control of a school principal . if:

- *a)* The organization collects admfssion to the school function,
- *b)* The organization operates a concession operation on school property at the school *function,*
- c) The organization collects parking fees for the school function,
- *d)* The organization operates a training camp that includes \$ruden.ts of the activity it supports. or,
- *e) The organization operates an exhibition or competition that includes students of the activity it !lupports.* •

Specifi<: Requirements

Parent or_ganizations and booster organizations that maintain financial operations outside the control of the school could create a negative image for the school by failing to maintain proper accounting controls. Accountability for the funds these organizations control includes an agreement that:

- a) The organization has obtained an employer identification number from the JR,S.
- b) The organization. provides a report of the annual audit of the organization to the school.
- *c)* The organization makes its financial records available to the school's auditors and authorized school employees upon request.
- *d)* The organization provides required financial reports.
- e) The organization provides proof of a fidelity bond for the treasurer.
- f) 11te organization will not provide any payment or benefit to a school employee (or family member of a sclrool employee) in violation of the State Ethics Law.

APPENDIX B

Elmore County Schools REQUEST TO OPERATE SCHOOL CLUB, BOOSTER, OR SCHOOL ORGANIZATION

То:	Location:	
Principal Name	School Name	
Name of Organization:		
Purpose of Organization:		
Student Group to be supported:		
Faculty Sponsor for Organization:		
Current Number of Parent Supporters:		
 organization and have received their perm I have read the Booster Clubs and School Su and agree to abide by the rules and guideling 	upport Organizations Guidelines thoroughly nes it contains. District policy or guidelines may result in the he Principal or Chief Financial Officer.	Date
Representative Address	Phone Numbe	or.
Representative Address	Those Number	1
	School Use Only	
Approved: Yes No	□ Organization's Bylaws and Operating Procedures	
Ву:	 Officer Information Form Mailing Address for Organization which must be a 	a P.O.
Date:	Box	
	 Employer Identification Number (EIN) if applicat Application for Federal Tax-Exempt Status 50I (c) 	
	(6), if applicable	
	 Proposed budget Articles of Incorporation filed with Alabama Secret 	etary of
	State (Recommended)	can y 01

Send a copy of this form to:(1) The Sponsor, (2) The Principal, and (3) The CSFO. Return the original form to the representative of the support organization.

APPENDIX C

Elmore County Schools NOTIFICATION OF OFFICERS

Submit officer information to your supporting campus/department immediately following your organization's election. Information should be submitted even if officers have not changed from the previous year. Any changes that occur during the year prior to the next election should be reported utilizing this form. A copy of this form should also be maintained by the organization. A copy of the organization's fidelity bond should be submitted with this form.

School Year: Local School Supported: Name of Organization: EIN # PRESIDENT First and Last Name Street Address or PO Box, City, State and Zip Code Primary Phone Number Email Address VICE PRESIDENT First and Last Name Street Address or PO Box, City, State and Zip Code Primary Phone Number Email Address TREASURER First and Last Name Street Address or PO Box, City, State and Zip Code Primary Phone Number Email Address SECRETARY First and Last Name Street Address or PO Box, City, State and Zip Code

Primary Phone Number

Email Address

APPENDIX D

Elmore County Schools BOOSTER BANK ACCOUNT INFORMATION

Bank accounts used by the	organization include:
Name of Bank	Account Number
The identification number used for the bank acc	ount is:
Organizations Identification Number(EIN) should b numbers, and do not use the District's EIN.	e used. Do not use an individual's social security
The current authorized signers include the following	g organization officers:
Name of Person/Officer	Position Held
IMPORTANT	
The Sponsor cannot be an autho	rized signer on any organizations

bank account. No employee or the district may be an authorized signer on the organization's bank account.

Submitted by:

Representative

Date



APPENDIX E

FUNDRAISER APPROVAL & AUDIT ** Must be reconciled within 30 days of closing! **

Name of Activity and Person in Charge:	
Date Request Submitted:	
Date Fundraiser Begins:	Ends:
Name of Fundraising Project:	
Purpose of Fundraiser:	
Detailed Explanation of Fundraiser:	
Description of Fundraiser:	
1. Name of company being used:	
-	
3. Cost of items for sale:	(If multiple items, attach complete list)
4. Sale price of items for sale:	(If multiple items, attach complete list)
6. Description of estimated cost of related estimated cost of related estimated cost of related estimated cost of the second sec	xpenses:
7. Estimated profit from fundraiser:	
7. Estimated profit from fundraiser.	
Sponsor's Signature	Principal's Approval Date
Sponsor s Signature	Tincipal's Appioval Date
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COMPLETE AFT	TER FUNDRAISER IS COMPLETED
Total Sales	P.O. #
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Total Cost of Product	
Miscellaneous Cost	Check #
Profit	
Profit Explain Miscellaneous Cost (prizes, ect.)	
Explain Miscellaneous Cost (prizes, ect.)	
Explain Miscellaneous Cost (prizes, ect.)	How much?
Explain Miscellaneous Cost (prizes, ect.)	How much?
Explain Miscellaneous Cost (prizes, ect.)	How much?
Explain Miscellaneous Cost (prizes, ect.)	How much?

Attach detail activity report showing all activity for fundraiser. Attach copy of invoice with paid stamp.

APPENDIX F

PARENT SUPPORT ORGANIZATION SAMPLE AUDIT PROGRAM

Audit Procedures:

BANK STATEMENTS

- Determine whether a procedure is in place for a club member, other than those that have check signing ability, to receive bank statements by mail and review for reasonableness.
- Determine whether any cash corrections were identified on bank statements. Ensure that reasonable explanations are available.
- Compare the number of cleared checks included in the bank statement with the number that is noted on the bank statement to ensure agreement.
- Ensure that cleared checks contain signatures of individuals authorized to sign checks.
- Ideally, bank accounts should he established to require two signatures.

BANK RECONCILIATIONS

- Trace ending balances on the reconciliations to bank statements, outstanding check lists, and other reconciling items.
- Verify that bank reconciliations were completed within 30 days of bank statement ending date.
- Ensure that any outstanding or reconciling items on the reconciliations were cleared the following month.
- Verify that the balance in the bank account (at beginning of school year), plus total deposits per check register, minus total disbursements per check register, balances to ending bank account balance (at end of school year).

RECEIPTS

- From the receipt book/log or other accounting records select a representative sample to test (Use of spreadsheets is helpful)
- Trace deposits to collection documentation/cash receipts for agreement.
- Trace deposits to bank statements to ensure agreement.
- Ensure that receipts are presented for deposit in a timely manner by reviewing the dates of cash receipts with the date of deposit on the bank statement.

DISBURSEMENTS

- From the check register or other accounting records, select a representative sample of checks, withdrawals, or other debits (use of spreadsheets is helpful). If volume is significant, consider selecting only a representative sample.
- Trace checks to supporting documentation such as invoices, receipts, approved expenses related to fundraisers, or any other documentation.
- Review the canceled check to ensure agreement of payee name, endorsement, and check amount. Review for checks made out to cash or officer of organization.
- Trace disbursements to budget approved by the membership or meeting minutes.
- For bank withdrawals for the purpose of establishing a change fund for an event, confirm that the change fund was later re-deposited.

- Confirm no school district employees have been paid through the organization.
- 1099 is issued for all individuals and applicable businesses.

FUNDRAISERS

- Evaluate each fundraiser individually by calculating the value of items available for sale or number of tickets sold, and compare to deposits and remaining inventory, if any, to ensure agreement.
- Determine whether fundraiser applications were prepared and submitted to the campus principal for each fundraiser.
- Review Fundraiser Reconciliation Form for accuracy.

MISCELLANEOUS

- Inventory remaining check stock to confirm that all checks are present and sequential.
- Ensure that the check number for the last check issued and first check available in check stock are sequential.
- Confirm that check stock is retained in a secure place when not in use.
- Determine whether any checks were voided during the course of the year. Ensure that any voided checks are retained in the records and have been sufficiently modified to eliminate the possibility of clearing the bank (i.e. signature portion has been cut out of the check and VOID has been written across the check).
- Ensure that sales tax reports were prepared and filed timely.
- Ensure that an IRS Form 990 was filed and review for reasonableness.

Essential Internal Control Procedures for Support Organizations

- Money should never be kept at a treasurer's home.
- Two people should always count the money and both should sign the receipt verifying the amount.
- Two signatures should be required on all checks.
- Have a member who does not have check signing authority review the bank statement monthly before giving it to the treasurer. This person is looking for red flags including: checks showing up in non-sequential order, checks made out to cash, cash withdrawals, checks written out to non-approved vendors, checks written for non-approved expenses, and checks written out to individuals.
- Never sign a blank check or a check made out to cash.
- Money should be deposited into the organization's bank account daily or according to the districts procedures even if a project is ongoing.
- All bills must be paid by check, never cash.
- Conduct an annual audit of the books.

APPENDIX G

CONTACT LIST

In addition to the local school principal, other helpful contacts/links are provided below:

Alabama Department of Education	http;//www.alsde.edu/
Alabama Building Commission	https://www.bc.alabama.gov/
Alabama Ethics Commission	info@ethics.alabama.go
Alabama Attorney General's Office	https://www.alabamaag.gov/
Internal Revenue Service	https://www.irs.gov/
National PTA	https://www.pta.org/
Alabama PTA	https://www.alabamapta.org/
National PTO	https://www.pto.org/
Parent Boosters USA	https://parentbooster.org/
Tax-Exempt Organizations	https://www.irs.gov/ (select Charities & Non-Profits)
Tax Forms and Publications	https://www.irs.gov/ (select Forms & Publications)

APPENDIX H

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Honorable nonald B. swe•ney, Jr. Page- 3

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•Anr contest, game, 9uln9 •**cbeJM** or ga•ing devlc:e In •blch U.- OUL CON <u>d• nd• in •</u> ffll <u>nee</u> no tants may also be a factor therein.*

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STATE: OF' ALABAMA OFFICE OFTHE ATTORNEY GENERAL

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MEMORANDUM

TO:	AllDirectors & Executive Director	rs of State Agencies, Departments
	& Boards	

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FROM: L. Daniel Morris, Jr. Chief Deputy Attorney General

DATE: March 3, 2009

RE: Raffles

It has been brought to the attention of the Attorney General through a complaint from outside of the office that several specific State agencies and departments are conducting raffles for various charitable and non-charitable causes. Many of these causes are worthy of support and this memo is not intended to discourage supporting their work. Please be aware that under the law in the State of Alabama, <u>all</u> raffles are considered illegal lotteries and are prohibited by Alabama law. Under the law of this State, there is no exception for holding a raffle just because the proceeds go to a charitable organization or another worthy cause. Furthermore, advertising these events on the internet or otherwise could be considered a misdemeanor, "promoting gambling."

Please take the action within your agency, department, or board that you see as appropriate to make sure that the State of Alabama complies with all gambling laws.

LDMjr./jaf

Alabama Code Title 13A. Criminal Code § 13A-12-20

The following definitions apply to this article:

(1) ADVANCE GAMBLING ACTIVITY. A person "advances gambling activity" if he engages in conduct that materially aids any form of gambling activity. Conduct of this nature includes but is not limited to conduct directed toward the creation or establishment of the particular game, contest, scheme, device or activity involved, toward the acquisition or maintenance of premises, paraphernalia, equipment or apparatus therefor, toward the solicitation or inducement of persons to participate therein, toward the actual conduct of the playing phases thereof, toward the arrangement of any of its financial or recording phases or toward any other phase of its operation. A person advances gambling activity if, having substantial proprietary control or other authoritative control over premises being used with his knowledge for purposes of gambling activity, he permits that activity to occur or continue or makes no effort to prevent its occurrence or continuation.

(2) BOOKMAKING. Advancing gambling activity by unlawfully accepting bets from members of the public as a business, rather than in a casual or personal fashion, upon the outcome of future contingent events.

(3) CONTEST OF CHANCE. Any contest, game, gaming scheme or gaming device in which the outcome depends in a material degree upon an element of chance, notwithstanding that skill of the contestants may also be a factor therein.

(4) GAMBLING. A person engages in gambling if he stakes or risks something of value upon the outcome of a contest of chance or a future contingent event not under his control or influence, upon an agreement or understanding that he or someone else will receive something of value in the event of a certain outcome. Gambling does not include bona fide business transactions valid under the law of contracts, including but not limited to contracts for the purchase or sale at a future date of securities or commodities, and agreements to compensate for loss caused by the happening of chance, including but not limited to contracts of indemnity or guaranty and life, health or accident insurance.

(5) GAMBLING DEVICE. Any device, machine, paraphernalia or equipment that is normally used or usable in the playing phases of any gambling activity, whether that activity consists of gambling between persons or gambling by a person involving the playing of a machine. However, lottery tickets, policy slips and other items used in the playing phases of lottery and policy schemes are not gambling devices within this definition.

(6) LOTTERY or POLICY. An unlawful gambling scheme in which:

a. The players pay or agree to pay something of value for chances, represented and differentiated by numbers or by combinations of numbers or by some other medium, one or more of which chances are to be designated by the winning ones; and

b. The winning chances are to be determined by a drawing or by some other fortuitous method; and

c. The holders of the winning chances are to receive something of value.

(7) PARI-MUTUEL, MUTUEL ORTHE NUMBERS GAME. A form of lottery in which the winning chances or plays are not determined upon the basis of a drawing or other act on the part of persons conducting or connected with the scheme, but upon the basis of the outcome of a future contingent event or events otherwise unrelated to the particular scheme.

(8) PLAYER. A person who engages in any form of gambling solely as a contestant or bettor, without receiving or becoming entitled to receive any profit therefrom other than personal gambling winnings, and without otherwise rendering any material assistance to the establishment, conduct or operation of the particular gambling activity.

(9) PROFIT FROM GAMBLING ACTIVITY. A person "profits from gambling activity" if he accepts or receives money or other property pursuant to an agreement or understanding with any person whereby he shares or is to share in the proceeds of gambling activity.

(10) SLOT MACHINE. A gambling device that, as a result of the insertion of a coin or other object, operates, either completely automatically or with the aid of some physical act by the player, in such a manner that, depending upon elements of chance, it may eject something of value. A device so constructed or readily adaptable or convertible to such use is no less a slot machine because it is not in working order or because some mechanical act of manipulation or repair is required to accomplish its adaptation, conversion or workability. Nor is it any less a slot machine because apart from its use or adaptability as such it may also sell or deliver something of value on a basis other than chance.

(11) SOMETHING OF VALUE. Any money or property, any token, object or article exchangeable for money or property or any form of credit or promise directly or indirectly contemplating transfer of money or property or of any interest therein, or involving extension of a service entertainment or a privilege of playing at a game or scheme without charge.

(12) UNLAWFUL. Not specifically authorized by law.

(a) A person commits the crime of simple gambling if he knowingly advances or profits from unlawful gambling activity as a player.

(b) It is a defense to a prosecution under this section that a person charged with being a player was engaged in a social game in a private place. The burden of injecting the issue is on the defendant, but this does not shift the burden of proof.

(c) Simple gambling is a Class C misdemeanor.

State of Alabama Attorney General's Office

http://www.ago.state.al.us/Defa ult.aspx

FREQUENTLY ASKED QUESTIONS

(click question to view answer)

Can a non-profit organization conduct a raffle to raise funds in Alabama?

No. (Code of Alabama §13A-12-20. Article IV§ 65. Const. of Ala 1901)

State of Alabapi 1.1 Article IV; section 65 states:

SECTION65

Lotteries and gift enterprises prohibited.

The legislature shall have no power to authorize lotteries or gift enterprises for any purposes, and shall pass laws to prohibit the sale in this state of lottery or gift enterprise tickets, or tickets in any scheme in the nature of a lottery; and all acts, or parts of acts heretofore passed by the legislature of this state, authorizing a lottery or lotteries, and all acts amendatory thereof, or supplemental thereto, are hereby avoided.

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APPENDIX I

Elmore County Schools

Outside Organization Yearly Submission Check Off List

Submit this information to the local school office by November 1st of each year.

Local School Supported:

Name of Organization:

Mailing Address:

Proof of Tax ID Number (EIN)-Notice from IRS

Copy of the Internal Revenue Service Tax Exempt letter

Proof of Fidelity Bond - A current policy must be submitted. The amount of official fidelity bond should be equal to the average amount of revenue's received by the organization.

Proof of Audited Financials - The audit does not necessarily have to be conducted by

a CPA Film, however it is strongly advised that the person performing the audit have an accounting background. These individuals must sign a statement certifying they have reviewed the financials, cash receipts, and fundraising activities for accuracy; any exceptions should be noted

Financial Report – The financial report is basically a summary of revenues less expenditures. This is a calculation of the organizations' profit margin to determine if the organization is profitable. The financial report does not necessarily have to be at year-end or at the end of the sport sponsored by the organization. This financial report can be done at any given month-end but must be for the latest full year. If no summary report can be produced a copy of all deposits, checks and receipts for a complete year should be submitted.

October 1st through September 30th of the reporting year

Bank Statement --a copy of the first and last bank statements for the reporting period should be submitted ALONG with the financial statements. If no financial statements, a copy of all the bank statements must be submitted. For the latest 12 months of the organization.

Club Officers-a *list of all officers along with contact information, Phone number, address and email address, for each officer.*

Copy of By Laws that have been adopted

The items listed above are required to be submitted to ACBOE each year by November 15th. This date gives Central Office time to review all submitted documents and request any missing information prior to the annual arrival of the auditor sent by the Alabama Department of Examiners of Public Accounts. In the event these items are not submitted annually, and proof of the above cannot be verified, as required by the SDE, the parent/booster organization will have one of two options:

- (1) The organization can run through the school's books under the full authority of the school principal, or
- (2) The organization can be dissolved.

APPENDIX J

AUDIT CERTIFICATION

To Whom It May Concern:

I,	certify that I have reviewed the financial statements for
	Booster/Organization for the season

This would include **all** of the following financial information:

Financial Statements

Bank Statements

Check Request Forms

Receipts

Deposit Tickets

Concession Reports

Fundraiser Log/Spreadsheet

I certify that there were no discrepancies upon my review.

Sincerely,