MEASURE C2004 BOND BUILDING FUND OF SANTA MARIA JOINT UNION HIGH SCHOOL DISTRICT

AUDIT REPORT

FOR THE YEAR ENDED JUNE 30, 2016

San Diego

Los Angeles

San Francisco Bay Area



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MEASURE C2004 BOND BUILDING FUND SANTA MARIA JOINT UNION HIGH SCHOOL DISTRICT Introduction and Citizens' Bond Oversight Committee Member Listing June 30, 2016

The Santa Maria Joint Union High School District (the "District") began operations in 1891 under the laws of the State of California. This District operates under a locally elected five-member Board form of government and provides educational services to grades 9 – 12 as mandated by the state and federal agencies. The District operates three high schools and one continuation high school.

In November 2004, the voters of Santa Barbara County approved by more than the required 55% favorable vote, Measure C2004, authorizing the issuance and sale of general obligation bonds, not to exceed \$79,000,000. Measure C2004 is a Proposition 39 bond. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability provisions. Specifically, the District must conduct an annual independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended for facilities projects.

Measure C2004 bonds were issued by the District, through the County of Santa Barbara. On February 10, 2005, Series 2005 of the Measure C2004 bond authorization was issued, which consisted of current interest and capital appreciation bonds with an initial par amount of \$34,998,222 with stated interest rates of 3.0% to 5.0% and maturing through February 1, 2030. On April 9, 2013, Series 2013 general obligation and refunding bonds of the Measure C2004 bond authorization were issued. General obligation bonds issued consisted of current interest and capital appreciation bonds with an initial par amount of \$14,999,873 with stated interest rates of 2.0% and 5.35% and maturing through August 1, 2037. Refunding bonds were issued to partially refund the Series 2005 bonds. The refunding bonds consisted of \$23,820,000 in general obligation bonds with stated interest rates of 2.0% and 5.0% and maturing through August 1, 2026. On December 16, 2014, Series 2014 of the Measure C2004 bond authorization was issued, which consisted of current interest and capital appreciation bonds with an initial par amount of \$28,996,159 with stated interest rates of 3.0% to 5.0% and maturing through August 1, 2026. On December 16, 2014, Series 2014 of the Measure C2004 bond authorization was issued, which consisted of current interest and capital appreciation bonds with an initial par amount of \$28,996,159 with stated interest rates of 3.0% to 5.0% and maturing through August 1, 2031. As of June 30, 2016, the principal balance outstanding on the Measure C2004 bonds was \$69,679,253, excluding accreted interest of \$4,833,990.

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 (Chapter 44, Statutes of 2000), was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Measure C2004 including formation, composition and purpose of the Citizens' Bond Oversight Committee, and authorization for injunctive relief against the improper expenditure of bond revenues.

The Citizens' Bond Oversight Committee was comprised of the following members as of June 30, 2016:

| Name | Title |
|-----------------------|-----------------|
| Walter "Gene" Kedslie | Chair |
| Joseph Sheaff | Vice Chair |
| Nohemy Ornelas | Secretary |
| David Hickey | Publicity Chair |

Note: The District is actively seeking qualified candidates to fill the vacant positions.



INDEPENDENT AUDITORS' REPORT

Governing Board Members and Measure C2004 Citizens' Bond Oversight Committee of Santa Maria Joint Union High School District Santa Maria, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Measure C2004 Bond Building Fund of Santa Maria Joint Union High School District (the "District") as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Measure C2004 Bond Building Fund's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Christy White, CPA Michael Ash, CPA Heather Rubio

SAN DIEGO LOS ANGELES SAN FRANCISCO/BAY AREA

> Corporate Office: 348 Olive Street San Diego, CA 92103

toll-free: 877.220.7229 tel: 619.270.8222 fax: 619.260.9085 www.christywhite.com

Licensed by the California State Board of Accountancy We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

As discussed in Note 1A, the financial statements present only the individual Measure C2004 Bond Building Fund, consisting of the net construction proceeds of the Measure C2004 general obligation bonds as issued by the District, through the County of Santa Barbara, and are not intended to present fairly the financial position of the District in conformity with generally accepted accounting principles.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Measure C2004 Bond Building Fund of Santa Maria Joint Union High School District as of June 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 7, 2017 on our consideration of the Measure C2004 Bond Building Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Measure C2004 Bond Building Fund's internal control over financial reporting and compliance.

Report on Other Legal and Regulatory Requirements

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have also issued our performance audit report dated February 7, 2017 on our consideration of the Measure C2004 Bond Building Fund's compliance with the requirements of Proposition 39. That report is an integral part of our audit of the Proposition 39 Bond Building Fund for the year ended June 30, 2016 and should be considered in assessing the results of our financial audit.

Christy White Associates

San Diego, California February 7, 2017

FINANCIAL SECTION

MEASURE C2004 BOND BUILDING FUND SANTA MARIA JOINT UNION HIGH SCHOOL DISTRICT Balance Sheet June 30, 2016

| ASSETS | |
|---|------------------|
| Cash in county treasury, net of fair value adjustment | \$ 31,193,756 |
| Accounts receivable | 49,692 |
| Due from other funds | 1,022 |
| Total Assets | \$ 31,244,470 |
| LIABILITIES AND FUND BALANCE | |
| Liabilities | |
| Accounts payable | \$ 679,335 |
| Total Liabilities | 679,335 |
| Fund Balance | |
| Restricted for capital projects | 30,565,135 |
| Total Liabilities and Fund Balance | \$ 31,244,470 |

MEASURE C2004 BOND BUILDING FUND SANTA MARIA JOINT UNION HIGH SCHOOL DISTRICT Statement of Revenues, Expenditures and Changes in Fund Balance For the Year Ended June 30, 2016

| REVENUES | |
|---|------------------|
| Interest | \$ 163,855 |
| Gains (losses) on investments | 61,728 |
| Other local revenue | 62,500 |
| Total Revenues | 288,083 |
| EXPENDITURES | |
| Plant services | 83,613 |
| Facilities acquisition and construction | 8,861,140 |
| Total Expenditures | 8,944,753 |
| Excess (Deficiency) of Revenues | |
| Over (Under) Expenditures | (8,656,670) |
| Fund Balance, July 1, 2015 | 39,221,805 |
| Fund Balance, June 30, 2016 | \$ 30,565,135 |

The accompanying notes to financial statements are an integral part of this statement.

NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES

A. <u>Reporting Entity</u>

The Santa Maria Joint Union High School District (the "District") began operations in 1891 under the laws of the State of California. This District operates under a locally elected five-member Board form of government and provides educational services to grades 9 – 12 as mandated by the State and Federal agencies. The District operates three high schools and one continuation high school.

On November 2, 2004 the District voters authorized \$79 million in General Obligation Bonds (Measure C2004) to construct a new high school to alleviate student overcrowding; upgrade classrooms; improve health/safety; provide additional access to computer technology; replace portable classrooms with permanent construction; acquire, construct and improve school facilities; and make the District eligible for approximately \$30 million in State grants.

An advisory committee to the District's Governing Board and Superintendent, called the Measure C2004 Citizens' Bond Oversight Committee was established pursuant to the requirements of State law and the provisions of Measure C2004. The Committee's oversight goals include: advising on bond construction priorities, reviewing bond construction plans, reviewing project plans and budgets, and ensuring compliance with the provisions of Measure C2004.

The statements presented are for the individual Measure C2004 Bond Building Fund of the District, consisting of the net construction proceeds of Measure C2004 Series 2005, 2013 and 2014 general obligation bonds, in addition to the 2013 refunding bonds, as issued by the District, through the County of Santa Barbara, and are not intended to be a complete presentation of the District's financial position or results of operations.

B. <u>Accounting Policies</u>

The District accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

C. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements are presented on the modified accrual basis of accounting. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collectible within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Generally, "available" means collectible within the current period or within 60 days after year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred.

NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid.

E. Deposits and Investments

In accordance with Education Code Sections 15357 and 41001, the District maintains a portion of its cash in the Santa Barbara County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

F. <u>Use of Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

G. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District's governing board must adopt a budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements.

These budgets are revised by the District's governing board during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

H. Fund Balance

Under GASB Statement No. 54, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The fund balance in Measure C2004 is considered restricted.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

NOTE 2 – CASH AND INVESTMENTS

Summary of Cash and Investments

Cash and investments as of June 30, 2016 are classified in the accompanying financial statements as cash in county treasury for \$31,193,756.

Policies and Practices

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations. Investments of debt proceeds held by trustees are governed by the provisions of debt agreements rather than the general provisions of the California Government Code. These provisions allow for the acquisition of investment agreements with maturities up to 30 years.

Cash in County Treasury – The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

NOTE 2 – CASH AND INVESTMENTS (continued)

General Authorizations

Except for investments by trustees of debt proceeds, the authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. The table below identifies examples of the investment types permitted in the investment policy:

| | Maximum | Maximum | Maximum |
|---|-----------|--------------|---------------|
| Authorized | Remaining | Percentage | Investment |
| Investment Type | Maturity | of Portfolio | in One Issuer |
| Local Agency Bonds, Notes, Warrants | 5 years | None | None |
| Registered State Bonds, Notes, Warrants | 5 years | None | None |
| U.S. Treasury Obligations | 5 years | None | None |
| U.S. Agency Securities | 5 years | None | None |
| Banker's Acceptance | 180 days | 40% | 30% |
| Commercial Paper | 270 days | 25% | 10% |
| Negotiable Certificates of Deposit | 5 years | 30% | None |
| Repurchase Agreements | 1 year | None | None |
| Reverse Repurchase Agreements | 92 days | 20% of base | None |
| Medium-Term Corporate Notes | 5 years | 30% | None |
| Mutual Funds | N/A | 20% | 10% |
| Money Market Mutual Funds | N/A | 20% | 10% |
| Mortgage Pass-Through Securities | 5 years | 20% | None |
| County Pooled Investment Funds | N/A | None | None |
| Local Agency Investment Fund (LAIF) | N/A | None | None |
| Joint Powers Authority Pools | N/A | None | None |

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are described below:

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains an investment with the Santa Barbara County Investment Pool with a fair value of approximately \$31,193,756. The weighted average maturity for this pool as of June 30, 2016 is 419 days.

NOTE 2 – CASH AND INVESTMENTS (continued)

<u>Credit Risk</u>

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investments in the County Treasury are not required to be rated. As of June 30, 2016, the pooled investments in the County Treasury were rated at least A.

Concentration of Credit Risk

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government Code. District investments that are greater than 5 percent of total investments are in either an external investment pool or mutual funds and are therefore exempt.

<u>Fair Value</u>

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices (unadjusted) in active markets for identical assets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, either directly or indirectly.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the Santa Barbara County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The District held \$31,193,756 in uncategorized investments related to the Measure C2004 Building Fund's investment in the Santa Barbara County Treasury.

NOTE 3 – ACCOUNTS RECEIVABLE

Accounts receivable of \$49,692 as of June 30, 2016 consists of interest earned on the District's investment in the County of Santa Barbara's Pooled Treasury Investment Fund.

NOTE 4 – INTERFUND RECEIVABLES/PAYABLES

At June 30, 2016, the Measure C2004 Bond Building Fund is owed \$1,022 by the District's General Fund for interest on an interfund loan.

NOTE 5 – CONSTRUCTION COMMITMENTS

The Measure C2004 Bond Building Fund had existing construction commitments in the amount of \$6,552,547 as of June 30, 2016.

NOTE 6 – MEASURE C2004 GENERAL OBLIGATION BONDS

As of June 30, 2016, the principal balance outstanding on the District's Measure C2004 Series 2005, Series 2013 and Series 2014 general obligation bonds, in addition to the 2013 refunding bonds, was \$69,679,253 excluding accreted interest of \$4,833,990.

On February 10, 2005, Series 2005 bonds of the Measure C2004 bond authorization were issued, which consisted of current interest and capital appreciation bonds with an initial par amount of \$34,998,222 with stated interest rates of 3.0% to 5.0% and maturing through February 1, 2030.

The annual requirements to amortize all Measure C2004 Series 2005 general obligation bonds payable outstanding as of June 30, 2016, are as follows:

| Year Ended June 30, | Principal * | Interest | Total |
|---------------------|-----------------|------------------|------------------|
| 2017 | \$ - | \$ - | \$ - |
| 2018 | - | - | - |
| 2019 | - | - | - |
| 2020 | - | - | - |
| 2021 | - | - | - |
| 2022 - 2026 | - | - | - |
| 2027 - 2031 | 3,678,221 | 12,861,779 | 16,540,000 |
| Total | \$ 3,678,221 | \$ 12,861,779 | \$ 16,540,000 |

* Principal excludes accreted interest of \$3,888,765 as of June 30, 2016.

NOTE 6 – MEASURE C2004 GENERAL OBLIGATION BONDS (continued)

On April 9, 2013, Series 2013 bonds of the Measure C2004 bond authorization were issued, which consisted of current interest and capital appreciation bonds with an initial par amount of \$14,999,873 with stated interest rates of 2.0% and 5.35% and maturing through August 1, 2037. Annual requirements to amortize all Measure C2004 Series 2013 general obligation bonds payable outstanding as of June 30, 2016, are as follows:

| Year Ended June 30, | Principal* | Interest | Total |
|---------------------|------------------|------------------|------------------|
| 2017 | \$ 360,000 | \$ 444,850 | \$ 804,850 |
| 2018 | 320,000 | 434,050 | 754,050 |
| 2019 | - | 421,250 | 421,250 |
| 2020 | - | 421,250 | 421,250 |
| 2021 | - | 421,250 | 421,250 |
| 2022 - 2026 | - | 2,106,250 | 2,106,250 |
| 2027 - 2031 | 50,000 | 2,106,250 | 2,156,250 |
| 2032 - 2036 | 10,596,618 | 5,435,957 | 16,032,575 |
| 2037 - 2038 | 2,093,255 | 5,251,568 | 7,344,823 |
| Total | \$ 13,419,873 | \$ 17,042,675 | \$ 30,462,548 |

* Principal excludes accreted interest of \$777,895 as of June 30, 2016.

On April 9, 2013, 2013 refunding bonds of the Measure C2004 bond authorization were issued to partially refund Series 2005. The refunding bonds consisted of \$23,820,000 in general obligation refunding bonds with stated interest rates of 2.0% and 5.0% and maturing through August 1, 2026. Annual requirements to amortize all Measure C2004 2013 refunding bonds payable outstanding as of June 30, 2016, are as follows:

| Year Ended June 30, | Principal | Interest | Total |
|---------------------|------------------|-----------------|------------------|
| 2017 | \$ 900,000 | \$ 1,032,075 | \$ 1,932,075 |
| 2018 | 1,090,000 | 1,005,075 | 2,095,075 |
| 2019 | 1,310,000 | 961,475 | 2,271,475 |
| 2020 | 1,525,000 | 928,725 | 2,453,725 |
| 2021 | 1,780,000 | 867,725 | 2,647,725 |
| 2022 - 2026 | 13,175,000 | 3,039,875 | 16,214,875 |
| 2027 | 3,805,000 | 190,250 | 3,995,250 |
| Total | \$ 23,585,000 | \$ 8,025,200 | \$ 31,610,200 |

NOTE 6 – MEASURE C2004 GENERAL OBLIGATION BONDS (continued)

On December 16, 2014, Series 2014 of the Measure C2004 bond authorization was issued, which consisted of current interest and capital appreciation bonds with an initial par amount of \$28,996,159 with stated interest rates of 3.0% to 5.0% and maturing through August 1, 2031.

The annual requirements to amortize all Measure C2004 Series 2014 general obligation bonds payable outstanding as of June 30, 2016, are as follows:

| Year Ended June 30, | Principal* | Interest | Total |
|---------------------|------------------|------------------|------------------|
| 2017 | \$ - | \$ 1,059,750 | \$ 1,059,750 |
| 2018 | - | 1,059,750 | 1,059,750 |
| 2019 | 360,000 | 1,050,750 | 1,410,750 |
| 2020 | 355,000 | 1,032,875 | 1,387,875 |
| 2021 | 350,000 | 1,015,250 | 1,387,875 |
| 2022 - 2026 | 1,920,000 | 4,769,000 | 6,810,625 |
| 2027 - 2031 | 2,145,207 | 5,526,362 | 5,241,650 |
| 2032 - 2036 | 15,085,952 | 5,241,273 | 19,691,969 |
| 2037 - 2038 | 8,780,000 | 358,200 | 13,447,000 |
| Total | \$ 28,996,159 | \$ 21,113,210 | \$ 51,497,244 |

* Principal excludes accreted interest of \$167,330 as of June 30, 2016.

NOTE 7 – MEASURE C2004 EXPENDITURES BY PROJECT

The following table presents the expenditure amounts by project for the year ended June 30, 2016:

| Project | Amount | |
|----------------------------|--------|-----------|
| New Small School | \$ | 3,768,132 |
| Pioneer Valley High School | | 2,321,453 |
| Santa Maria High School | | 2,078,584 |
| Righetti High School | | 764,866 |
| District-Wide | | 11,718 |
| Total | \$ | 8,944,753 |

OTHER INDEPENDENT AUDITORS' REPORTS



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Governing Board Members and Measure C2004 Citizens' Bond Oversight Committee of Santa Maria Joint Union High School District Santa Maria, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure C2004 Bond Building Fund, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Measure C2004 Bond Building Fund's basic financial statements, and have issued our report thereon dated February 7, 2017.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Measure C2004 Bond Building Fund's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Measure C2004 Bond Building Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Measure C2004 Bond Building Fund's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Christy White, CPA Michael Ash, CPA Heather Rubio

SAN DIEGO LOS ANGELES SAN FRANCISCO/BAY AREA

> Corporate Office: 348 Olive Street San Diego, CA 92103

toll-free: 877.220.7229 tel: 619.270.8222 fax: 619.260.9085 www.christywhite.com

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Compliance and Other Matters

As part of obtaining reasonable assurance about whether Measure C2004 Bond Building Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Christy White Associates

San Diego, California February 7, 2017



INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

Governing Board Members and Measure C2004 Citizens' Bond Oversight Committee of Santa Maria Joint Union High School District Santa Maria, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Measure C2004 Bond Building Fund, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Measure C2004 Bond Building Fund's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Christy White, CPA Michael Ash, CPA Heather Rubio

SAN DIEGO LOS ANGELES SAN FRANCISCO/BAY AREA

> Corporate Office: 348 Olive Street San Diego, CA 92103

toll-free: 877.220.7229 tel: 619.270.8222 fax: 619.260.9085 www.christywhite.com

Licensed by the California State Board of Accountancy We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Objectives

In connection with our audit, we also performed an audit of compliance as required in the performance requirements for the Measure C2004 General Obligation Bonds for the year ended June 30, 2016. The objective of the examination of compliance applicable to the District is to determine with reasonable assurance that:

• The proceeds of the sale of the Measure C2004 Bonds were only used for the purposes set forth in the Measure C2004 ballot language and not for any other purpose, such as teacher and administrative salaries.

In performing our audit of compliance, we performed procedures including but not limited to those listed as follows:

Internal Control Evaluation

Procedures Performed:

Inquiries were made of management regarding internal controls to:

- Prevent fraud or waste regarding Measure C2004 projects, including budgetary controls
- Ensure adequate separation of duties exists in the fiscal services department for Measure C2004 funds
- Prevent material misstatements in the financial statements
- Ensure expenditures are allocated to the proper fund(s)
- To follow applicable regulations, including regulations related to bidding and contract management

We then performed substantive tests of financial statement balances to determine whether the controls designed by management were operating effectively, and to provide reasonable assurance that financial statement balances at June 30, 2016 for the Measure C2004 Bond Building Fund are not materially misstated.

Results of Procedures Performed:

The result of our audit tests show that internal control procedures appear to be working to meet the financial and compliance objectives required by generally accepted accounting standards and applicable laws and regulations. An unmodified opinion was expressed on the financial statements.

Facilities Site Walk

Procedures Performed:

We performed site walks to verify that Measure C2004 funds expended for the year ended June 30, 2016 were for valid facilities acquisition and construction purposes. CWA toured the Pioneer Valley High School Performing Arts Center and New Small School Site, where Measure C2004 work had taken place during the year ended June 30, 2016. During the site walk, we observed the Performing Arts Center construction project was ongoing in 2015-16 and scheduled to be closed out by February 2017. In addition, we viewed the New Small School site that was purchased during 2015-16 and will be the future site of an Agriculture and Career Tech Center.

Results of Procedures Performed:

Results of the site walks indicate that the major 2015-16 Measure C2004 construction projects at Pioneer Valley High School and the New Small School Site were successfully closed out and continued into the 2016-17 fiscal year, where applicable.

Test of Expenditures

Procedures Performed:

The following performance tests of expenditures were performed:

We tested approximately \$5,694,939 (64%) of the Measure C2004 expenditures for the year ended June 30, 2016, for validity, allowability and accuracy. Expenditures sampled in our test included payments made to contractors, consultants and other vendors.

Results of Procedures Performed:

We found the expenditures and transfers tested to be in compliance with the terms of the Measure C2004 ballot measure, Facilities Master Plan, and applicable state laws and regulations without exception.

Test of Contracts and Bid Procedures

Procedures Performed:

We inquired of new projects that were subject to bidding requirements set forth by the District and California Public Contract Code. We determined in our testing whether proper change order processing and approval procedures were followed. For the fiscal year ended June 30, 2016, we reviewed contract change orders to contracts for Measure C2004 Bond projects to determine compliance with District policy and the provisions of the California Public Contract Code.

Results of Procedures Performed:

Contracts tested during the course of the audit were determined to be in compliance with applicable policies and provisions of California Public Contract Code.

Procedures Performed:

In accordance with AB 1908 (Assembly Bill) and Education Code Section 15278, the District is required to establish a bond oversight committee for Prop 39 bonds including one active member from each of the following sectors: a business organization, senior citizens organization, bona fide taxpayers association, and one parent/guardian of a child enrolled in the District and one parent/guardian of a child enrolled in the District and one parent/guardian of a child enrolled in the District who is also a member of a parent teacher association. The citizens' bond oversight committee (CBOC) is to meet pursuant to Education Code Section 15280.

Results of Procedures Performed:

In reviewing the composition of the CBOC as of June 30, 2016, we noted that the committee did not have seven members and did not meet the composition requirements outlined by Education Code. However, we were able to determine that the District was actively seeking qualified candidates to fill the positions. As a result, we determined the CBOC to be in compliance with applicable sections of Education Code for the year ended June 30, 2016.

Our audit of compliance was made for the purposes set forth in the Objectives section of this report and would not necessarily disclose all instances of noncompliance.

Opinion

In our opinion, based on the fieldwork described above as well as the other tests that we conducted, the District complied with the compliance requirements for the Measure C2004 General Obligation Bonds as listed and tested above.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on accountability requirements pursuant to the passage of Proposition 39 and the enactment of AB 1908 (Chapter 44, Statutes of 2000). Accordingly, this report is not suitable for any other purpose.

Christy White Associates

San Diego, California February 7, 2017

FINDINGS AND RESPONSES SECTION

MEASURE C2004 BOND BUILDING FUND SANTA MARIA JOINT UNION HIGH SCHOOL DISTRICT Schedule of Findings and Responses For the Year Ended June 30, 2016

There were no audit findings or recommendations related to the Measure C2004 Bond Building Fund Financial and Performance Audits for the year ended June 30, 2016.

MEASURE C2004 BOND BUILDING FUND SANTA MARIA JOINT UNION HIGH SCHOOL DISTRICT Schedule of Prior Year Audit Findings For the Year Ended June 30, 2016

There were no audit findings or recommendations related to the Measure C2004 Bond Building Fund Financial and Performance Audits for the year ended June 30, 2015.