

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

**ANNUAL FINANCIAL REPORT**

**FOR THE YEAR ENDED**

**AUGUST 31, 2025**



**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED AUGUST 31, 2025

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CERTIFICATE OF BOARD

Frankston Independent School District  
Name of School District

Anderson  
County

001-904  
Co. - Dist. Number

We, the undersigned, certify that the attached annual financial reports of the above-named school district were reviewed and (check one)  approved  disapproved for the year ended August 31, 2025, at a meeting of the Board of Trustees of such school district on the 16<sup>th</sup> day of February, 2026.

  
Signature of Board Secretary

  
Signature of Board President

If the Board of Trustees disapproved of the auditor's report, the reason(s) for disapproving it is (are):  
(attach list as necessary)

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**INDEPENDENT AUDITOR'S REPORT**

Board of Trustees  
Frankston Independent School District  
Frankston, Texas

**Report on the Audit of the Financial Statements*****Opinions***

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Frankston Independent School District (the "District"), as of and for the year ended August 31, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of August 31, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Emphasis of Matter - Change in Accounting Principle***

As described in the notes to the financial statements, in fiscal year 2025 the District implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

**OFFICE LOCATIONS**

**TEXAS** | Waco | Temple | Hillsboro | Houston  
**NEW MEXICO** | Albuquerque

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension and OPEB information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining statements, required TEA schedules, and the Schedule of Expenditures of Federal Awards, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements, required TEA schedules, and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 16, 2026 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Pattillo, Brown & Hill, L.L.P.

Waco, Texas  
February 16, 2026

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

In this section of the Annual Financial Report, we, the managers of Frankston Independent School District, discuss and analyze the District's financial performance for the fiscal year ended August 31, 2025. Please read it in conjunction with the independent auditor's report and the District's Basic Financial Statements.

### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the 2025 school year by \$32,487 .
- The General Fund ended the year with a fund balance of \$3,575,945, a decrease of \$914,510 over the prior year.
- The resources available for appropriation were \$390,242 more than budgeted for the General Fund.

### USING THIS REPORT

This annual report consists of a series of financial statements. The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These provide information about the activities of the District as a whole and present a longer-term view of the District's property and debt obligations and other financial matters. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.

Fund financial statements report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds. For governmental funds, these statements tell how services were financed in the short term as well as what resources remain for future spending. They reflect the flow of current financial resources and supply the basis for tax levies and the appropriations budget. The remaining statements, fiduciary statements, provide financial information about activities for which the District acts solely as a trustee or agent for the benefit of those outside of the district.

The notes to the financial statements provide narrative explanations or additional data needed for full disclosure in the government-wide statements or the fund financial statements.

The combining statements for nonmajor funds contain even more information about the District's individual funds. These are not required by TEA. The sections labeled TEA Required Schedules and Federal Awards Section contain data used by monitoring or regulatory agencies for assurance that the District is using funds supplied in compliance with the terms of grants.

#### **Reporting the District as a Whole**

##### ***The Statement of Net Position and the Statement of Activities***

The primary purpose of the Statement of Net Position and Statement of Activities is to show whether the District is better off or worse off as a result of the year's activities. The Statement of Net Position includes all the District's assets, deferred outflows/inflows of resources and liabilities at the end of the year while the Statement of Activities includes all the revenues and expenses generated by the District's operations during the year. These apply the accrual basis of accounting which is the basis used by private sector companies.

All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. The District's revenues are divided into those provided by outside parties who share the costs of some programs, such as tuition received from students from outside the district and grants provided by the U.S. Department of Education to assist children with disabilities or from disadvantaged backgrounds (program revenues), and revenues provided by the taxpayers or by TEA in equalization funding processes (general revenues). All the District's assets are reported whether they serve the current year or future years. Liabilities are considered regardless of whether they must be paid in the current or future years.

These two statements report the District's net position and changes in it. The District's net position (the difference between assets, deferred outflows/inflows of resources and liabilities) provides one measure of the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. To fully assess the overall health of the District, however, consideration should be given to non-financial factors as well, such as changes in the District's average daily attendance or its property tax base and the condition of the District's facilities.

The Statement of Net Position and the Statement of Activities reflects only governmental activities:

**Governmental activities** - Most of the District's basic services are reported here, including instruction, counseling, co-curricular activities, food services, transportation, maintenance, community services, and general administration. Property taxes, tuition, fees, and state and federal grants finance most of these activities.

### **Reporting the District's Most Significant Funds**

#### ***Fund Financial Statements***

The fund financial statements provide detailed information about the most significant funds-not the District as a whole. Laws and contracts require the District to establish some funds, such as grants received under the No Child Left Behind Act from the U.S. Department of Education. The District's administration establishes many other funds to help it control and manage money for particular purposes (like campus activities).

#### **Governmental funds**

Most of the District's basic services are reported in governmental funds. These funds use modified accrual accounting (a method that measures the receipt and disbursement of cash and all other financial assets that can be readily converted to cash) and report balances that are available for future spending. The governmental fund statements provide a detailed short-term view of the District's general operations and the basic services it provides. We describe the differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliation schedules following each of the fund financial statements.

### **The District as Trustee**

#### ***Reporting the District's Fiduciary Responsibilities***

The District is the trustee, or fiduciary, for money raised by student activities programs. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position. We exclude these resources from the District's other financial statements because the District cannot use these assets to finance its operations. The District is only responsible for ensuring that the assets reported in these funds are used for their intended purposes.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

We will present both current and prior year data and discuss significant changes in the accounts. Our analysis focuses on the net position (Table 1) and changes in net position (Table 2) of the District's governmental activities.

**TABLE 1**  
**CONDENSED SCHEDULE OF NET POSITION**

	Governmental Activities	
	2025	2024
<b>Assets:</b>		
Current and other assets	\$ 6,005,741	\$ 6,370,263
Capital assets	<u>13,023,192</u>	<u>13,131,056</u>
Total assets	<u>19,028,933</u>	<u>19,501,319</u>
<b>Deferred outflows of resources:</b>		
Deferred outflow related to debt refunding	118,352	125,314
Deferred outflow related to TRS	<u>2,253,818</u>	<u>2,536,185</u>
Total deferred outflows of resources	<u>2,372,170</u>	<u>2,661,499</u>
<b>Liabilities:</b>		
Long-term liabilities	17,371,499	17,171,747
Other liabilities	<u>1,027,681</u>	<u>903,602</u>
Total liabilities	<u>18,399,180</u>	<u>18,075,349</u>
<b>Deferred inflows of resources:</b>		
Deferred inflow related to TRS	<u>2,969,436</u>	<u>3,752,389</u>
<b>Net position:</b>		
Net investment in capital assets	1,354,583	891,204
Restricted	<u>1,316,063</u>	<u>845,019</u>
Unrestricted	<u>(2,638,159)</u>	<u>(1,401,143)</u>
Total net position	<u>\$ 32,487</u>	<u>\$ 335,080</u>

Net position of the District's governmental activities decreased to \$32,487 from \$335,080 largely due to the implementation of new accounting principles. Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements, decreased to (\$2,638,159) from (\$1,401,143).

**TABLE 2**  
**CONDENSED SCHEDULE OF CHANGES IN NET POSITION**

	Governmental Activities	
	2025	2024
<b>REVENUES</b>		
Program revenues:		
Charges for services	\$ 328,148	\$ 195,194
Operating grants and contributions	1,966,655	2,350,410
General revenues:		
Property taxes - general purposes	2,748,508	2,752,561
Property taxes - debt service	649,121	739,605
Grants and contributions not restricted	7,775,889	7,814,216
Investment earnings	239,498	290,648
Miscellaneous local and intermediate revenue	339,790	-
Total revenues	<u>14,047,609</u>	<u>14,142,634</u>
<b>EXPENSES</b>		
Instruction	6,711,124	6,629,647
Instructional resources and media services	97,553	81,188
Curriculum and staff development	191	197
School leadership	702,572	695,054
Guidance, counseling, and evaluation services	255,640	219,774
Health services	132,021	196,349
Student (pupil) transportation	248,172	253,518
Food service	770,197	868,854
Extracurricular activities	1,524,763	1,309,612
General administration	634,321	618,988
Facilities maintenance and operations	1,344,681	2,039,524
Data processing services	386,972	457,194
Security and monitoring service	573,474	418,027
Debt service - interest on long-term debt	223,438	239,936
Debt service - bond issuance cost and fees	1,000	1,025
Payments to fiscal agents	309,644	268,028
Other intergovernmental charges	88,926	99,950
Total expenses	<u>14,004,689</u>	<u>14,396,865</u>
<b>CHANGE IN NET POSITION</b>	42,920	(254,231)
<b>NET POSITION, BEGINNING</b>	<u>335,080</u>	<u>589,311</u>
<b>RESTATEMENT</b>	<u>(345,513)</u>	<u>-</u>
<b>NET POSITION, ENDING</b>	<u>\$ 32,487</u>	<u>\$ 335,080</u>

## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

At August 31, 2025, the District had \$13,023,192 net of depreciation invested in a broad range of capital assets, including facilities and equipment for instruction, transportation, athletics, administration, and maintenance.

Additional information on the District's capital assets can be found in the notes to the financial statements.

## **Long Term Liabilities**

At August 31, 2025, the District had \$17,371,499 in long-term liabilities outstanding. This is an increase of \$199,752 in long-term liabilities from August 31, 2024.

The District makes regularly scheduled payments on the District's outstanding bonds. The primary reason for the changes long-term liabilities is due to changes in the estimates of the District's proportionate share of the net pension and OPEB liabilities as well as the implementation of GASB 101, *Compensated Absences*.

Additional information on the District's long-term liabilities can be found in the notes to the financial statements.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The District's elected and appointed officials considered many factors when setting the fiscal year 2026 budget and tax rates. Amounts available for appropriation in the General Fund budget are \$12,263,607, a decrease of 1.5% from the final 2025 budget of \$11,281,501. Property taxes decreased to a total of \$0.7552 for M&O and \$0.1652 for I&S, for a total tax rate of \$0.9204. If these estimates are realized, the District's budgetary General Fund balance will remain unchanged by the close of 2025. The District will continue to monitor enrollment figures and tax collections and will implement spending cuts if significant decreases occur in either.

## **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the revenue it receives. If you have questions about this report or need additional financial information, contact the District's business office, at Frankston Independent School District at 100 Perry Street, or P.O. Box 428, Frankston, Texas 75763. The phone number is 903-876-2556.

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## **BASIC FINANCIAL STATEMENTS**

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## FRANKSTON INDEPENDENT SCHOOL DISTRICT

## STATEMENT OF NET POSITION

AUGUST 31, 2025

Control Codes	Governmental Activities
<b>ASSETS</b>	
1110 Cash and cash equivalents	\$ 861,185
1120 Current investments	3,314,702
1220 Property taxes receivable (delinquent)	525,268
1230 Allowance for uncollectible taxes	(391,967)
1240 Due from other governments	1,527,650
1290 Other receivables, net	168,903
Capital assets:	
1510 Land	81,180
1520 Buildings, net	12,200,686
1530 Furniture and equipment, net	679,362
1550 Right to use leases, net	53,049
1553 Right to use SBITA, net	8,915
1000 Total assets	<u>19,028,933</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
1701 Deferred loss on debt refunding	118,352
1705 Deferred outflows related to NPL	888,878
1706 Deferred outflows related to OPEB	1,364,940
1700 Total deferred outflows of resources	<u>2,372,170</u>
<b>LIABILITIES</b>	
2110 Accounts payable	313,162
2140 Interest payable	21,555
2150 Payroll deductions & withholding payable	982
2160 Accrued wages payable	685,518
2180 Due to other governments	4,871
2300 Unearned revenue	1,593
Noncurrent liabilities:	
Due within one year	
2501 Long-term debt	637,117
Due in more than one year	
2502 Long-term debt	11,620,820
2540 Net pension liability	2,881,874
2545 Net OPEB liability	2,231,688
2000 Total liabilities	<u>18,399,180</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
2605 Deferred inflows related to NPL	293,415
2606 Deferred inflows related to OPEB	2,676,021
2600 Total deferred inflows of resources	<u>2,969,436</u>
<b>NET POSITION</b>	
3200 Net investment in capital assets	1,354,583
Restricted:	
3820 Federal and state programs	491,237
3850 Debt service	802,975
3870 Campus activities	21,851
3900 Unrestricted	<u>(2,638,159)</u>
3000 Total net position	<u>\$ 32,487</u>

The accompanying notes are an integral part of this financial statement.

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

**STATEMENT OF ACTIVITIES**

**FOR THE YEAR ENDED AUGUST 31, 2025**

Data Control Codes	Functions/Programs	1	Program Revenues
			3
<b>Primary government:</b>			
Governmental activities:			
11	Instruction	\$ 6,711,124	\$ -
12	Instructional resources and media services	97,553	-
13	Curriculum and staff development	191	-
23	School leadership	702,572	-
31	Guidance, counseling, and evaluation services	255,640	133,692
33	Health services	132,021	4,541
34	Student (pupil) transportation	248,172	7,839
35	Food service	770,197	51,389
36	Extracurricular activities	1,524,763	130,687
41	General administration	634,321	-
51	Facilities maintenance and operations	1,344,681	-
52	Security and monitoring services	573,474	-
53	Data processing services	386,972	-
72	Debt service - interest on long-term debt	223,438	-
73	Debt service - bond issuance costs and fees	1,000	-
93	Payments to fiscal agent/member districts of SSA	309,644	-
99	Other intergovernmental charges	88,926	-
[TP] Total primary government		\$ 14,004,689	\$ 328,148

General revenues:

Taxes:	
MT	Property taxes, levied for general purposes
DT	Property taxes, levied for debt service
GC	Grants and contributions not restricted
IE	Investment earnings
MI	Miscellaneous local and intermediate revenue
TR	Total general revenues
CN	Change in net position
NB	Net position, beginning, as previously reported
PA	Change in accounting principle
NB	Net position, beginning, as restated
NE	Net position, ending

Net (Expense) Revenue and Changes in Net Position	
4	6
Operating Grants and Contributions	Governmental Activities
\$ 488,233	\$ (6,222,891)
61,148	(36,405)
-	(191)
14,714	(687,858)
5,160	(116,788)
3,672	(123,808)
2,261	(238,072)
668,011	(50,797)
9,694	(1,384,382)
8,619	(625,702)
15,036	(1,329,645)
400,199	(173,275)
140,586	(246,386)
149,322	(74,116)
-	(1,000)
-	(309,644)
-	(88,926)
<u>\$ 1,966,655</u>	<u>\$ (11,709,886)</u>

2,748,508
649,121
7,775,889
239,498
339,790
<u>11,752,806</u>
42,920
<u>335,080</u>
(345,513)
<u>(10,433)</u>
<u>\$ 32,487</u>

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

**BALANCE SHEET  
GOVERNMENTAL FUNDS**

AUGUST 31, 2025

Data Control Codes		10	599
		General	Debt Service
<b>ASSETS</b>			
1110	Cash and cash equivalents	\$ 360,456	\$ 127,297
1120	Investments - current	2,460,490	688,779
1220	Property taxes - delinquent	403,409	121,859
1230	Allowance for uncollectible taxes	(301,033)	(90,934)
1240	Due from other governments	1,307,765	-
1260	Due from other funds	196,205	-
1290	Other receivables	168,903	-
1000	Total assets	<u>4,596,195</u>	<u>847,001</u>
<b>LIABILITIES</b>			
2110	Accounts payable	279,130	-
2140	Interest payable	-	9,901
2150	Payroll deductions & withholding payable	982	-
2160	Accrued wages	654,086	-
2170	Due to other funds	-	17,600
2180	Due to other governments	-	4,871
2300	Unearned revenue	-	-
2000	Total liabilities	<u>934,198</u>	<u>32,372</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
2601	Unavailable revenue - property taxes	<u>86,052</u>	<u>26,507</u>
2600	Total deferred inflows of resources	<u>86,052</u>	<u>26,507</u>
<b>FUND BALANCES</b>			
Restricted fund balance:			
3450	Federal and state programs	-	-
3480	Retirement of long-term debt	-	788,122
Committed fund balance:			
3510	Construction	625,000	-
3545	Campus activity	-	-
3600	Unassigned fund balance	<u>2,950,945</u>	<u>-</u>
3000	Total fund balances	<u>3,575,945</u>	<u>788,122</u>
4000	Total liabilities, deferred inflows of resources and fund balances	<u>\$ 4,596,195</u>	<u>\$ 847,001</u>

<u>Other Governmental</u>	<u>Total Governmental Funds</u>
\$ 373,432	\$ 861,185
165,433	3,314,702
-	525,268
-	(391,967)
219,885	1,527,650
-	196,205
-	168,903
<u>758,750</u>	<u>6,201,946</u>
34,032	313,162
-	9,901
-	982
31,432	685,518
178,605	196,205
-	4,871
<u>1,593</u>	<u>1,593</u>
<u>245,662</u>	<u>1,212,232</u>
-	112,559
-	<u>112,559</u>
491,237	491,237
-	788,122
-	625,000
21,851	21,851
-	<u>2,950,945</u>
<u>513,088</u>	<u>4,877,155</u>
<u>\$ 758,750</u>	<u>\$ 6,201,946</u>

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## FRANKSTON INDEPENDENT SCHOOL DISTRICT

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO  
THE STATEMENT OF NET POSITION

AUGUST 31, 2025

Total fund balances - governmental funds	\$ 4,877,155
1 Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds.	13,023,192
2 Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. Losses on refunding of bonds and the premium on issuance of bonds payable are netted against the long-term liabilities in the statement of net position.	(12,151,239)
3 Included in the items related to debt is the recognition of the District's proportion share of the net pension liability required by GASB 68. The net position related to TRS included a deferred resource outflow in the amount of \$888,878, a deferred resource inflow in the amount of \$293,415, and a net pension liability in the amount of \$2,881,874. This resulted in a decrease in net position.	(2,286,411)
4 Included in the items related to debt is the recognition of the District's proportion share of the net OPEB liability required by GASB 75. The net position related to TRS included a deferred resource outflow in the amount of \$1,364,940, a deferred resource inflow in the amount of \$2,676,021, and a net OPEB liability in the amount of \$2,231,688. This resulted in a decrease in net position.	(3,542,769)
5 Uncollected property taxes and penalties and interest are reported as deferred inflows in the governmental funds balance sheet, but are recognized as revenue in the statement of activities.	<u>112,559</u>
29 Net position of governmental activities	<u>\$ 32,487</u>

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS**

FOR THE YEAR ENDED AUGUST 31, 2025

Data Control Codes	10	429
	General	State-Funded Special Revenue
<b>REVENUES</b>		
5700 Local and intermediate sources	\$ 3,091,575	
5800 State program revenues	8,314,376	
5900 Federal program revenues	94,527	
5020 Total revenues	<u>11,500,478</u>	
<b>EXPENDITURES</b>		
Current:		
0011 Instruction	6,378,238	
0012 Instructional resources and media services	15,933	
0023 School leadership	706,142	
0031 Guidance, counseling, and evaluation services	265,413	
0033 Health services	138,889	
0034 Student (pupil) transportation	497,434	
0035 Food service	11,410	
0036 Extracurricular activities	1,095,847	
0041 General administration	647,927	
0051 Facilities maintenance and operations	1,965,878	
0052 Security and monitoring services	174,279	
0053 Data processing services	268,832	
Debt Service:		
0071 Principal on long-term debt	35,684	
0072 Interest on long-term debt	526	
0073 Bond issuance costs and fees	-	
Intergovernmental:		
0093 Payments to fiscal agent/member districts of SSA	309,644	
0099 Other Intergovernmental	<u>88,926</u>	
6030 Total expenditures	<u>12,601,002</u>	
<b>1100 EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(1,100,524)</u>	
<b>OTHER FINANCING SOURCES</b>		
7913 Leases issued	14,909	
7940 SBITA issued	2,202	
7949 Other resources	<u>168,903</u>	
7080 Total other financing sources (uses)	<u>186,014</u>	
<b>1200 NET CHANGE IN FUND BALANCES</b>	<u>(914,510)</u>	
<b>0100 FUND BALANCE, BEGINNING, AS PREVIOUSLY REPORTED</b>	4,490,455	-
<b>ADJUSTMENTS</b>		
Change within the financial reporting entity	-	-
<b>0100 FUND BALANCE, BEGINNING, AS ADJUSTED</b>	<u>4,490,455</u>	<u>-</u>
<b>3000 FUND BALANCES, ENDING</b>	<u>\$ 3,575,945</u>	<u>\$ -</u>

599

Debt Service	Other Governmental	Total Governmental Funds
\$ 698,264	\$ 572,128	\$ 4,361,967
149,322	170,842	8,634,540
-	1,366,237	1,460,764
<u>847,586</u>	<u>2,109,207</u>	<u>14,457,271</u>
-	266,379	6,644,617
-	61,098	77,031
-	-	706,142
-	-	265,413
-	-	138,889
-	-	497,434
-	663,261	674,671
-	168,361	1,264,208
-	-	647,927
-	-	1,965,878
-	399,892	574,171
-	138,409	407,241
500,000	-	535,684
276,300	-	276,826
1,000	-	1,000
-	-	309,644
-	-	88,926
<u>777,300</u>	<u>1,697,400</u>	<u>15,075,702</u>
<u>70,286</u>	<u>411,807</u>	<u>(618,431)</u>
-	-	14,909
-	-	2,202
-	-	168,903
<u>-</u>	<u>-</u>	<u>186,014</u>
<u>70,286</u>	<u>411,807</u>	<u>(432,417)</u>
<u>717,836</u>	<u>101,281</u>	<u>5,309,572</u>
<u>717,836</u>	<u>101,281</u>	<u>5,309,572</u>
<u>\$ 788,122</u>	<u>\$ 513,088</u>	<u>\$ 4,877,155</u>

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## FRANKSTON INDEPENDENT SCHOOL DISTRICT

RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED AUGUST 31, 2025

Net change in fund balances - total governmental funds	\$ (432,417)
--	--------------

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful life as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.

(107,864)
-----------

Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.

(56,902)
----------

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in treatment of long-term debt and related items.

446,498
---------

GASB 68 required that certain plan expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of the plan caused the change in ending net position to increase by \$276,506. Contributions made before the measurement date and during the previous fiscal year were also expended and recorded as a reduction in net pension liability. This caused a decrease in net position totaling \$227,887. Finally, the proportionate share of the TRS pension expense on the plan as a whole had to be recorded. The net pension expense decreased the change in net position by \$183,869. The net result is an decrease in the change in net position.

(135,250)
-----------

GASB 75 required that certain plan expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of the plan caused the change in ending net position to increase by \$65,054. Contributions made before the measurement date and during the previous fiscal year were also expended and recorded as a reduction in net OPEB liability. This caused a decrease in net position totaling \$66,784. Finally, the proportionate share of the TRS OPEB expense on the plan as a whole had to be recorded. The net OPEB expense increased the change in net position by (\$330,585). The net result is an increase in the change in net position.

<u>328,855</u>
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Change in net position of governmental activities	<u>\$ 42,920</u>
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## FRANKSTON INDEPENDENT SCHOOL DISTRICT

STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUND

AUGUST 31, 2025

	Custodial Fund
<b>ASSETS</b>	
Cash and cash equivalents	\$ 129,187
Total assets	<u>129,187</u>
<b>LIABILITIES</b>	
Accounts payable	1,129
Unearned revenues	<u>5,041</u>
Total liabilities	<u>6,170</u>
<b>NET POSITION</b>	
Restricted for:	
Individuals, organizations and other governments	123,017
Total net position	<u>\$ 123,017</u>

## FRANKSTON INDEPENDENT SCHOOL DISTRICT

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUND

FOR THE YEAR ENDED AUGUST 31, 2025

	Custodial Fund
<b>ADDITIONS</b>	
Investment earnings:	
Interest, dividends, and other	\$ 322
Total investments earnings	<u>322</u>
Collections from student groups	<u>289,853</u>
Total additions	<u>290,175</u>
<b>DEDUCTIONS</b>	
Payments on-behalf of student groups	<u>316,847</u>
Total deductions	<u>316,847</u>
<b>NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION</b>	<b>(26,672)</b>
<b>NET POSITION, BEGINNING</b>	<u>149,689</u>
<b>NET POSITION, ENDING</b>	<u>\$ 123,017</u>

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# FRANKSTON INDEPENDENT SCHOOL DISTRICT

## NOTES TO THE FINANCIAL STATEMENTS

AUGUST 31, 2025

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Frankston Independent School District (the "District") is a public educational agency operating under the applicable laws and regulations of the State of Texas. It is governed by a seven-member Board of Trustees (the "Board") elected by registered voters of the District. The Board of Trustees (the "Board") is elected by the public and it has the authority to make decisions, appoint administrators and managers, and significantly influence operations. It also has the primary accountability for fiscal matters. There are no component units included within the reporting entity. The District prepares its basic financial statements in conformity with generally accepted accounting principles and it complies with the requirements of the appropriate version of Texas Education Agency's *Financial Accountability System Resource Guide* (the "Resource Guide") and the requirements of contracts and grants of agencies from which it receives funds.

#### B. Government-wide and Fund Financial Statements

The Statement of Net Position and the Statement of Activities are government-wide financial statements. They report information on all of the Frankston Independent School District's nonfiduciary activities with most of the interfund activities removed. *Governmental activities* include programs supported primarily by taxes, State foundation funds, grants and other intergovernmental revenue.

The Statement of Activities demonstrates how other people or entities that participate in programs the District operates have shared in the payment of the direct costs. The "charges for services" column includes payments made by parties that purchase, use, or directly benefit from goods or services provided by a given function or segment of the District. Examples include tuition paid by students not residing in the District, school lunch charges, etc. The "grants and contributions" column includes amounts paid by organizations outside the District to help meet the operational or capital requirements of a given function. Examples include grants under the Elementary and Secondary Education Act. If revenue is not a program revenue, it is a general revenue used to support all of the District's functions. Taxes and other items not properly included among program revenues are reported as general revenues.

Interfund activities between governmental funds appear as due to/due froms on the Governmental Fund Balance Sheet and as other resources and other uses on the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance. All interfund transactions between governmental funds are eliminated on the government-wide statements. Interfund activities between governmental funds and fiduciary funds remain as due to/due froms on the government-wide Statement of Activities.

The fund financial statements provide reports on the financial condition and results of operations for two fund categories – governmental and fiduciary. Since the resources in the fiduciary funds cannot be used for District operations, they are not included in the government-wide statements. The District considers some governmental funds major and reports their financial condition and results of operations in a separate column.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements and fiduciary fund financial statements use the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and fund balances are included on the balance sheet. Operating statements of these funds present net increases and decreases in current assets (i.e., revenue and other financing sources and expenditures and other financing uses).

The modified accrual basis of accounting recognizes revenue in the accounting period in which it becomes both measurable and available, and it recognizes expenditures in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest and principal on long-term debt, which is recognized when due. The expenditures related to certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources. The District considers all revenue available if it is collectible within 60 days after year-end.

Revenue from local sources consists primarily of property taxes. Property tax revenue and state aid revenue received from the State are recognized under the "susceptible to accrual" concept, that is, when they are both measurable and available. The District considers them "available" if they will be collected within 60 days of the end of the fiscal year. Miscellaneous revenue is recorded as revenue when received in cash because it is generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available.

Grant funds are considered to be earned to the extent of expenditures made under the provisions of the grant. Accordingly, when such funds are received, they are recorded as deferred revenue until related and authorized expenditures have been made. If balances have not been expended by the end of the project period, grantors sometimes require the District to refund all or part of the unused amount.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

The District reports the following major governmental funds:

The **General Fund** is the District's primary operating fund and is always reported as a major fund. It accounts for all financial resources except those required to be accounted for in another fund.

The **Debt Service Fund** accounts for the accumulation of funds as well as principal and interest payments for operating indebtedness.

Additionally, the District reports the following fund types:

The **Special Revenue Funds** account for resources restricted to, or designated for specific purposes by the District or a grantor. Most Federal and some State financial assistance is accounted for in a Special Revenue Fund, and sometimes unused balances must be returned to the grantor at the close of specified project periods.

**Custodial Fund** – The District accounts for resources held for others in a custodial capacity in Custodial funds. The District's Custodial Fund is the Student Activity Fund.

**D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance**

***Cash and Cash Equivalents***

Cash and cash equivalents include cash and highly liquid investments such as certificates of deposits, money market funds, local government investment pools, Treasury bills, and commercial paper that have a maturity from time of purchase of three months or less.

### **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the District in conformity with Subtitle E, Texas Property Tax Code. Taxes are due upon receipt of the tax bill and are delinquent if not paid by February 1 of the year following the year in which imposed. On January 31 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Delinquent taxes not paid by August 31 are subject to penalty and interest charges plus delinquent collection fees for attorney costs. Property taxes are considered available when collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period.

Delinquent taxes are prorated between maintenance and debt service based on rates adopted for the year of the levy. Allowances for uncollectible taxes within the General and Debt Service Funds are based on historical experience in collecting taxes. Uncollectible taxes are periodically reviewed and written off by the District as provided by specific statutory authority from the Texas Legislature.

The assessed value of the property tax roll on January 1, 2024 upon which the levy for the 2024-2025 fiscal year was based, was \$388,612,243. The tax rates assessed for the year ended August 31, 2025 to finance General Fund operations and the payment of principal and interest on general obligation long-term debt were \$0.7552 and \$0.1776 per \$100 valuation, respectively, for a total of \$0.9328 per \$100 valuation. Current tax collections for the year ended August 31, 2025 were 92.0% of the year end adjusted tax levy.

### **Capital Assets**

Capital assets, which include land, buildings, furniture and equipment are reported in the governmental column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed (except for right-to-use lease assets, the measurement of which is discussed in the Leases note disclosure). Donated capital assets are recorded at acquisition value, which is the price that would be paid to acquire an asset with equivalent service potential at the acquisition date.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings, furniture, equipment, and the right to use leased equipment of the District are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	30
Vehicles	10
Furniture and equipment	7-20
Right to use - equipment	5

### ***Long-term Obligations***

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as current year debt service expenditures.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### ***Compensated Absences***

The District provides 3 vacation and sick leave benefits to eligible employees, some of which may be accumulated in accordance with District policy. The District provides 5 state days per year which accumulates and transferable to other Districts. The District evaluates accumulated leave balances to determine whether the leave is attributable to services already rendered and is more likely than not to be used or paid in the future which is recorded as a long-term liability.

### ***Leases and Subscription Based Information Technology Arrangements***

The District is a lessee for noncancellable leases of equipment and subscription-based IT arrangements (SBITAs). The District recognizes a liability and an intangible right-to-use assets in the government-wide financial statements.

At the commencement of a lease or SBITA, the District initially measures the liability at the present value of payments expected to be made during the agreement term. Subsequently, the liability is reduced by the principal portion of payments made. The asset is initially measured as the initial amount of the liability, adjusted for payments made at or before the commencement date, plus certain initial direct costs. Subsequently, the asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases and SBITAs include how the District determines (1) the discount rate it uses to discount the expected payments to present value, (2) agreement term, and (3) agreed upon payments.

- The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate.
- The agreement term includes the noncancellable period of the lease or SBITA.
- The agreed upon payments included in the measurement of the liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District monitors changes in circumstances that would require a remeasurement of its lease or SBITA and will remeasure the asset and liability if certain changes occur that are expected to significantly affect the amount of the liability.

These right to use assets are reported with other capital assets and liabilities are reported with long- term debt on the statement of net position.

### **Deferred outflows/inflows of resources**

Deferred outflows and inflows of resources are reported in the financial statements as described below:

A deferred outflow of resources is a consumption of a government's net assets (a decrease in assets in excess of any related decrease in liabilities or an increase in liabilities in excess of any related increase in assets) by the government that is applicable to a future reporting period. The District had the following deferred outflows of resources:

- Deferred outflows of resources for deferred loss on debt refunding – Results from the difference in the carrying value of the refunded debt and its reacquisition price.
- Deferred outflows of resources for pension – Reported in the government-wide financial statement of net position, this deferred outflow results from differences between expected and actual experience, changes in actuarial assumptions, differences between projected and actual investment earnings, changes in proportion and differences between the employer's contributions and the proportionate share of contributions and contributions made after the measurement date of the net pension liability. The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the next fiscal year.
- Deferred outflows of resources for OPEB – Reported in the government-wide financial statement of net position, this deferred outflow results from differences between expected and actual experience, changes in actuarial assumptions, differences between projected and actual investment earnings, changes in proportion and differences between the employer's contributions and the proportionate share of contributions and contributions made after the measurement date of the net OPEB liability. The deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB in the next fiscal year.

A deferred inflow of resources is an acquisition of a government's net assets (an increase in assets in excess of any related increase in liabilities or a decrease in liabilities in excess of any related decrease in assets) by the government that is applicable to a future reporting period. The District had the following items that qualify for reporting in this category:

- Deferred inflow of resources for unavailable revenues – Reported only in the governmental funds balance sheet, for unavailable revenues from property taxes arising under the modified accrual basis of accounting. These amounts are deferred and recognized as an inflow of revenues in the period that the amounts become available. During the current year, the District recorded deferred inflow of resources as unavailable revenues, property taxes with the General Fund and Debt Service Fund respectively.
- Deferred inflow of resources for pensions – Reported in the government-wide financial statement of net position, these deferred inflows result from differences between expected and actual economic experience, changes in actuarial assumptions and changes in proportion and difference between the employer's contributions and the proportionate share of contributions.
- Deferred inflow of resources for OPEB – Reported in the government-wide financial statement of net position, these deferred inflows result from differences between expected and actual economic experience, changes in actuarial assumptions and changes in proportion and differences between the employer's contributions and the proportionate share of contributions.

### **Defined Benefit Pension Plan**

The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Other Post-Employment Benefit Pension Plan**

The fiduciary net position of the Teacher Retirement System of Texas (TRS) TRS Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as-you-go plan and all cash is held in a cash account.

### **Fund Balance**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. Nonspendable items are not expected to be converted to cash or are not expected to be converted to cash within the next year.
- Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed: This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by ordinance of the School Board, the District's highest level of decision-making authority. These amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- Assigned: This classification includes amounts that are constrained by the District's intent to be used for specific purposes but are neither restricted nor committed. This intent can be expressed by the School Board or by other officials to whom the Board has delegated the authority to assign amounts to be used for specific purposes. When it is appropriate for fund balances to be assigned, the Board delegates the responsibility to assign funds to the Superintendent or his/her designees.
- Unassigned: This classification is the residual classification for the general fund. The classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

### ***Net Position Flow Assumption***

Net positions represent the difference between assets, deferred inflows/outflows of resources and liabilities. Net position investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

### ***Fund Balance Flow Assumptions***

Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

### ***Data Control Codes***

The Data Control Codes refer to the account code structure prescribed by TEA in the *Financial Accountability System Resource Guide*. Texas Education Agency requires school districts to display these codes in the financial statements filed with the Agency in order to ensure accuracy in building a statewide database for policy development and funding plans.

### ***Estimates***

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### ***Change in Accounting Principle***

During fiscal year 2025, the District adopted the following new accounting guidance:

GASB Statement No. 101, *Compensated Absences* – The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. Accordingly, the cumulative effect of the accounting change has been recognized in a restatement of beginning net position for the year ended August 31, 2024.

## **II. DETAILED NOTES ON ALL FUNDS**

### **A. Deposits and Investments**

The Public Funds Investment Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the District to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar - weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit.

State statutes and Board policy authorize the District to invest in 1) Obligations of, or guaranteed by, governmental entities as permitted by Government Code 2256.009.; 2) Certificates of deposit and share certificates as permitted by Government Code 2256.0; 3) Fully collateralized repurchase agreements permitted by Government Code 2256.01 4) A securities lending program as permitted by Government code 2256.011.; 5) Banker's acceptances as permitted by Government Code 2256.012.; 6) Commercial paper as permitted by Government Code 2256.013.; 7) No load money market mutual funds and no load mutual funds as permitted by Government Code 2256.014.; 8) A guaranteed investment contract as an investment vehicle for bond proceeds, provided it meets the criteria and eligibility requirements established by Government Code 2256.015.; and 9) Public funds investment pools as permitted by Government Code 2256.016.

In compliance with the Public Funds Investment Act, the District has adopted an investment policy. The District is in substantial compliance with the requirements of the Act and with local policies. The risks that the District may be subject are:

#### ***Custodial Credit Risk - Deposits***

This is the risk that in the event of a bank failure, the District's deposits, including checking, money market accounts and certificates of deposit, may not be returned to it. The funds of the District must be deposited and invested under the terms of a contract, contents of which are set out in the Depository Contract Law. The depository bank places approved pledged securities for safekeeping and trust with the District's agent bank in an amount sufficient to protect District funds on a day-today basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance. During 2023-2024, the District's combined deposits were fully insured by federal depository insurance or collateralized with securities pledged to the District and held by the District's agent.

#### ***Custodial Credit Risk - Investments***

This is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Any investment that is both uninsured and unregistered is exposed to custodial credit risk if the investment is held by the counterparty, or if the investment is held by the counterparty's trust department or agent, but not in the name of the investor government. Investments are subject to custodial credit risk only if they are evidenced by securities that exist in physical or book entry form. Positions in external investment pools are not subject to custodial credit risk.

#### ***Interest Rate Risk***

Interest rate risk occurs when potential purchasers of debt securities do not agree to pay face value for those securities if interest rates rise. Investments with interest rates that are fixed for longer periods are likely to be subject to more variability in their fair values as a result of future changes in interest rates.

#### ***Concentration of Credit Risk***

Concentration risk is defined as positions of five percent or more in the securities of a single issuer. This is the issuer of the underlying investment, and not a pool. This does not apply to U.S. Government securities.

#### **Investments – Cash Equivalents**

The District's investments - cash equivalents at August 31, 2025, are shown below:

Investment Type	Carrying Value	Weighted Average Maturity (Days)
First Public / Lone Star Investment Pool	\$ 1,758,075	26
Texas Class	<u>1,556,634</u>	86
Total, net	<u>\$ 3,314,709</u>	

The investment pools used by the District are organized under the authority of the Interlocal Cooperation Act, Chapter 791, Texas Government Code, and the Public Funds Investment Act, Chapter 2256, Texas Government Code. The investment pools are public funds investment pools created to provide a safe environment for the placement of local government funds in authorized short-term investments.

The District's investment in investment pools, which are exempt from regulation by the Securities and Exchange Commission, have as one of their objectives the maintenance of a stable net asset value of \$1.00. The book value of the position in the pools is the same as the number of the shares in each pool; the fair value of a share should approximately equal the book value of a share.

In accordance with state law and the District's investment policy, investments in investment pools must be rated at least AAA or have an equivalent rating, and obligations of states, agencies, counties and cities must be rated at least A or its equivalent. As of August 31, 2025, the District's investments in investment pools met or exceeded the ratings criteria.

#### **B. Due From Other Governments**

The District participates in a variety of federal and state programs from which it receives grants to partially or fully finance certain activities. In addition, the District receives entitlements from the State through the School Foundation and Per Capita Programs. Amounts due from federal and state governments as of August 31, 2025 are summarized below. All federal grants shown below are passed through the TEA and are reported on the combined financial statements as Receivables from Other Governments.

	Other		
	General	Governmental	Total
State entitlements	\$ 1,216,588	\$ -	\$ 1,216,588
Other state grants	-	14,617	14,617
Federal grants	91,177	205,268	296,445
Total	<u>\$ 1,307,765</u>	<u>\$ 219,885</u>	<u>\$ 1,527,650</u>

#### **C. Interfund Balances**

The composition of interfund balances as of August 31, 2025, is as follows:

Receivable Fund	Payable Fund	Amount
General fund	Debt service	\$ 17,600
General fund	Nonmajor governmental	<u>178,605</u>
Total		<u>\$ 196,205</u>

#### **D. Capital Assets**

Capital asset activity for the year ended August 31, 2025, is as follows:

	Beginning Balance 8/31/2024	Increases	Decreases	Ending Balance 8/31/2025
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 81,180	\$ -	\$ -	\$ 81,180
Total capital assets, not being depreciated	<u>81,180</u>	<u>-</u>	<u>-</u>	<u>81,180</u>
Capital assets, being depreciated:				
Buildings and improvements	25,746,270	449,332	-	26,195,602
Furniture and equipment	3,198,289	290,111	(107,827)	3,380,573
Right to use - software	73,833	2,202	(28,911)	47,124
Right to use - equipment	<u>105,632</u>	<u>14,910</u>	<u>-</u>	<u>120,542</u>
Total capital assets, being depreciated	<u>29,124,024</u>	<u>756,555</u>	<u>(136,738)</u>	<u>29,743,841</u>
Less accumulated depreciation for:				
Buildings and improvements	(13,350,513)	(644,403)	-	(13,994,916)
Furniture and equipment	(2,639,361)	(169,677)	107,827	(2,701,211)
Right to use - software	(43,274)	(23,846)	28,911	(38,209)
Right to use - equipment	<u>(41,000)</u>	<u>(26,493)</u>	<u>-</u>	<u>(67,493)</u>
Total accumulated depreciation	<u>(16,074,148)</u>	<u>(864,419)</u>	<u>136,738</u>	<u>(16,801,829)</u>
Total capital assets, being depreciated, net	<u>13,049,876</u>	<u>(107,864)</u>	<u>-</u>	<u>12,942,012</u>
Governmental activities capital assets, net	<u>\$13,131,056</u>	<u>\$ (107,864)</u>	<u>\$ -</u>	<u>\$13,023,192</u>

Depreciation expense was charged to functions/programs of the government as follows:

#### **Governmental activities:**

Instruction	\$ 342,464
Instructional resources and media services	22,644
Curriculum and instructional staff development	191
School leadership	28,105
Guidance, counseling, and evaluation services	1,443
Student transportation	45,078
Food services	106,083
Extracurricular activities	282,741
General administration	5,008
Facilities maintenance and operations	26,014
Data processing services	<u>4,648</u>
Total depreciation expense - governmental activities	<u>\$ 864,419</u>

### Long-term Obligation Activity

During the year ended August 31, 2025, the following changes occurred in long-term liabilities:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental activities:</b>					
Bonds payable	\$ 11,405,000	\$ -	\$ (500,000)	\$ 10,905,000	\$ 515,000
Premium on bonds	887,481	-	(59,632)	827,849	-
Compensated absences	345,513	125,463	-	470,976	94,195
SBITAs	7,038	2,202	(9,240)	-	-
Leases	65,647	14,909	(26,444)	54,112	27,922
<b>Total long-term debt</b>	<b>\$ 12,710,679</b>	<b>\$ 142,574</b>	<b>\$ (595,316)</b>	<b>\$ 12,257,937</b>	<b>\$ 637,117</b>
Net pension liability	\$ 3,213,393	\$ -	\$ (331,519)	\$ 2,881,874	\$ -
Net OPEB liability	1,593,188	638,500	-	2,231,688	-
<b>Total long-term liabilities</b>	<b>\$ 17,517,260</b>	<b>\$ 781,074</b>	<b>\$ (926,835)</b>	<b>\$ 17,371,499</b>	<b>\$ 637,117</b>

For compensated absences, the net change in the liability is shown above.

Amounts outstanding in long-term obligations for the period ended August 31, 2025 are as follows:

Description	Interest Rate Payable	Amounts Original Issue	Interest Current Year	Amounts Outstanding 8/31/2025	Amounts Due Within One Year
<b>Bonds:</b>					
Unlimited Tax Refunding Bonds, Series 2016	2.00% - 3.00%	\$ 4,555,000	\$ 89,413	\$ 3,315,000	\$ 440,000
Unlimited Tax Refunding Bonds, Series 2021	4.00% - 5.00%	7,850,000	186,887	7,590,000	75,000
<b>SBITAs:</b>					
Software	2.04% - 3.11%	29,075	163	-	-
<b>Leases:</b>					
Xerox Printers	0.29%	101,790	312	53,327	27,137
Postage Machine	1.19%	3,844	15	785	785
<b>Total</b>		<b>\$ 276,790</b>	<b>\$ 10,959,112</b>	<b>\$ 542,922</b>	

Debt service requirements on bonded debt at August 31, 2025 are as follows:

Year Ending August 31,	Principal	Interest	Total Requirements
2026	\$ 515,000	\$ 259,576	\$ 774,576
2027	530,000	245,001	775,001
2028	540,000	232,701	772,701
2029	555,000	218,963	773,963
2030	570,000	203,663	773,663
2031-2035	3,135,000	739,527	3,874,527
2036-2040	3,545,000	331,550	3,876,550
2041-2045	1,515,000	30,450	1,545,450
<b>Total</b>	<b>\$ 10,905,000</b>	<b>\$ 2,261,431</b>	<b>\$ 13,166,431</b>

There are a number of limitations and restrictions contained in the general obligation bond indenture. Management has indicated that the District is in compliance with all significant limitations and restrictions at August 31, 2025.

The District's outstanding Unlimited Tax Refunding Bonds, Series 2016, and Unlimited Tax Refunding Bonds, Series 2021, contain a provision that in an event of default, outstanding amounts will be paid from the corpus of the Texas Permanent School Fund. The District's outstanding bonds contain a provision that in an event of default, outstanding amounts become immediately due.

Lease requirements to maturity are as follows:

Year Ending August 31,	Principal	Interest	Total Requirements
2026	\$ 27,922	\$ 405	\$ 28,327
2027	19,192	250	19,442
2028	3,384	144	3,528
2029	2,069	68	2,137
2030	1,545	21	1,566
Total	<u>\$ 54,112</u>	<u>\$ 888</u>	<u>\$ 55,000</u>

The District has nine lease agreements as a lessee for the right to use copier machines. These lease agreements are for copier machines at multiple District campuses with an interest rate of .2920% to 2.6980% maturing in 2030.

The District entered into a 60-month lease agreement as a lessee for the right to use of a copier. The District is required to make monthly principal and interest payments of \$142. The lease has an interest rate of 2.6980%.

The District entered into a 50-month lease agreement as a lessee for the right to use of a copier. The District is required to make monthly principal and interest payments of \$143. The lease has an interest rate of 2.6100%.

#### **E. Defined Benefit Pension Plan**

**Plan Description.** The District participates in a multiple-employer, cost-sharing, defined benefit pension plan that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard workload and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

**Pension Plan Fiduciary Net Position.** Detail information about the Teacher Retirement System's fiduciary net position is available in a separately issued Annual Comprehensive Financial Report that includes financial statements and required supplementary information. That report may be obtained on the internet at [https://trs.texas.gov/Pages/about\\_publications.aspx](https://trs.texas.gov/Pages/about_publications.aspx); by writing to TRS at attention Finance Division, PO Box 149676, Austin, TX. 78714-01858, or by calling (800) 223-8778.

**Benefits Provided.** TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grandfathered, the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered under a previous rule. There are no automatic post-employment benefit changes; including automatic COLAs. Ad hoc post-employment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the Plan description in (A) above. Accordingly, the 2023 Texas Legislature passed Senate Bill (SB) 10 and House Joint Resolution (HJR) 2 to provide eligible retirees with a one-time stipend and an ad hoc cost-of-living-adjustment (COLA).

Stipends, regardless of annuity amount, were paid in September 2023 to annuitants who met the qualifying age requirement on or before August 31, 2023:

- A one-time \$7,500 stipend to eligible annuitants who are 75 years of age and older.
- A one-time \$2,400 stipend to eligible annuitants age 70 to 74.

A cost-of-living adjustment (COLA) was dependent on Texas voters approving a constitutional amendment (Proposition 9) to authorize the COLA. Voters approved the amendment in the November 2023 election and the following COLA was applied to eligible annuitants' payments beginning with their January 2024 payment:

- 2% COLA for eligible retirees who retired between September 1, 2013 through August 31, 2020.
- 4% COLA for eligible retirees who retired between September 1, 2001 through August 31, 2013.
- 6% COLA for eligible retirees who retired on or before August 31, 2001.

Texas Government Code section 821.006 prohibits benefit improvements, if, as a result of the particular action, the time required to amortize TRS unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action. Actuarial implications of the funding provided in this manner are determined by the System's actuary.

**Contributions.** Contribution requirements are established or amended pursuant to Article 16, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year.

Employee contribution rates are set in state statute, Texas Government Code 825.402. The TRS Pension Reform Bill (Senate Bill 12) of the 86th Texas Legislature amended Texas Government Code 825.402 for member contributions and increased employee and employer contribution rates for fiscal years 2019 through 2025.

	Contribution Rates	
	2024	2025
Active Employee	8.25%	8.25%
Non-Employer Contributing Entity (State)	8.25%	8.25%
Employers	8.25%	8.25%
Current fiscal year employer contributions		\$276,506
Current fiscal year member contributions		573,250
2024 measurement year NECE On-behalf Contributions		395,927

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity. The State is the employer for senior colleges, medical schools and state agencies including TRS. In each respective role, the State contributes to the plan in accordance with state statutes and the General Appropriations Act (GAA).

As the non-employer contributing entity, the State of Texas contributes to the retirement system the current employer contribution rate times the aggregate annual compensation of all members of the Plan during the fiscal year, reduced by the employer contributions described below. All participating employers and the State of Texas, as the employer for senior colleges, universities, and medical schools, are required to pay the employer contribution rate in the following situations:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.

- During a new member's first 90 days of employment.
- When any or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.
- When the employing district is a public junior college or junior college district, the employer shall contribute to the retirement system an amount equal to 50% of the state contribution rate for certain instructional or administrative employees; and 100% of the state contribution rate for all other employees.

In addition to the employer contributions listed above, there are two additional surcharges an employer is subject to.

- All public schools, charter schools and regional education service centers must contribute 1.9 percent of the member's salary beginning in fiscal year 2024, gradually increasing to 2 percent in fiscal year 2025.
- When employing a retiree of TRS, the employer shall pay an amount equal to the member contribution and the state contribution as an employment after retirement surcharge.

**Actuarial Assumptions.** The total pension liability was based on an actuarial valuation as of August 31, 2023, and rolled forward to August 31, 2024, and determined using the following actuarial assumptions:

Valuation Date	August 31, 2023 rolled forward to August 31, 2024
Actuarial Cost Method	Individual Entry Age Normal
Single Discount Rate	7.00%
Long-term expected Investment Rate of Return	7.00%
Inflation	2.30%
Salary Increases Including Inflation	2.95% to 8.95%
Ad Hoc Post-Employment Benefit Changes	None

The actuarial methods and assumptions are used in the determination of the total pension liability are the same assumption used in the actuarial valuation as of August 31, 2023. For a full description of these assumptions, please see the actuarial valuation report dated November 21, 2023.

**Discount Rate.** A single discount rate of 7.00 percent was used to measure the total pension liability. The single discount rate was based on the expected rate of return on plan investments of 7.00 percent. The projection of cash flows used to determine this single discount rate assumed that contributions from active members, employers and the non-employer contributing entity will be made at the rates set by the Legislature during the 2019 legislative session. It is assumed that future employer and state contributions will be 9.54 percent of payroll in fiscal year 2025 and thereafter. This includes all employer and state contributions for active and rehired retirees.

Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments is 7.00 percent. The long-term expected rate of return on plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of August 31, 2024 are summarized below:

Asset Class	Target Allocation <sup>2</sup>	Long-Term Expected Geometric Real Rate of Return <sup>3</sup>	Expected Contribution to Long-Term Portfolio Returns
Global Equity			
U.S.A.	18.00%	4.40%	1.00%
Non-U.S. Developed	13.00%	4.20%	0.80%
Emerging Markets	9.00%	5.20%	0.70%
Private Equity	14.00%	6.70%	1.20%
Stable Value			
Government Bonds	16.00%	1.90%	0.40%
Absolute Return <sup>1</sup>	0.00%	4.00%	0.00%
Stable Value Hedge Funds	5.00%	3.00%	0.20%
Real Return			
Real Estate	15.00%	6.60%	1.20%
Energy, Natural Resources and Infrastructure	6.00%	5.60%	0.40%
Commodities	0.00%	2.50%	0.00%
Risk Parity			
Risk Parity	8.00%	4.00%	0.40%
Leverage			
Cash	2.00%	1.00%	0.00%
Asset Allocation Leverage	-6.00%	1.30%	-0.10%
Inflation Expectation			2.40%
Volatility Drag <sup>4</sup>			-0.70%
Expected Return	100.00%	7.90%	

1) Absolute Return includes Credit Sensitive Investments.

2) Target allocations are based on the FY2024 policy model.

3) Capital Market Assumptions (CMA) come from 2024 CMA Survey (as of 12/31/2023).

4) The volatility drag results from the conversion between arithmetic and geometric mean returns.

**Discount Rate Sensitivity Analysis.** The following schedule shows the impact of the net pension liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (7.00%) in measuring the net pension liability.

	1% Decrease in Discount Rate (6.00%)	Discount Rate (7.00%)	1% Increase in Discount Rate (8.00%)
District's proportionate share of the net pension liability:	\$ 4,603,082	\$ 2,881,874	\$ 1,455,730

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.** On August 31, 2025, the District reported a liability of \$2,881,874 for its proportionate share of the TRS net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the collective net pension liability	\$ 2,881,874
State's proportionate share that is associated with the District	<u>\$ 4,291,638</u>
Total	<u><u>\$ 7,173,512</u></u>

The net pension liability was measured as of August 31, 2024 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of August 31, 2022. The employer's proportion of the net pension liability was based on the employer's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2023 thru August 31, 2024.

On August 31, 2024 the employer's proportion of the collective net pension liability was 0.0047178725% which was an increase of 0.0000397871% from its proportion measured as of August 31, 2023.

**Changes in Assumptions and Benefits Since the Prior Actuarial Valuation.** The 2023 Texas Legislature passed Senate Bill 10 (SB 10), which provided a stipend payment to certain retirees and variable ad hoc cost-of-living adjustments (COLA) to certain retirees in early fiscal year 2024. Due to its timing, the legislation and payments were not reflected in the August 31, 2023 actuarial valuation. Under the roll forward method, an adjustment was made to reflect the legislation in the rolled forward liabilities for the current measurement year, August 31, 2024. SB 10 and House Joint Resolution 2 (HJR 2) of the 88th Regular Legislative Session appropriated payments of \$1.645 billion for one-time stipends and \$3.355 billion for COLAs. This appropriation is treated as a supplemental contribution and included in other additions. Since the Legislature appropriated funds for this one-time stipend and COLA, there was no impact on the Net Pension Liability of TRS.

For the year ended August 31, 2024, the District recognized pension expense of \$924,679 and revenue of \$512,923 for support provided by the State.

On August 31, 2025, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 158,845	\$ 22,500
Changes in actuarial assumptions	148,797	19,949
Difference between projected and actual investment earnings	17,518	-
Changes in proportion and difference between the employer's contributions and the proportionate share of contributions	287,212	250,966
Contributions paid to TRS subsequent to the measurement date	<u>276,506</u>	<u>-</u>
Total as of fiscal year-end	<u>\$ 888,878</u>	<u>\$ 293,415</u>

The \$276,506 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended August 31, 2026. The net amounts of the District's balances of deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended August 31,	Pension Expense
2026	\$ 26,455
2027	335,195
2028	48,670
2029	(103,442)
2030	12,079

#### **F. Defined Other Post-Employment Benefit Plans**

**Plan Description.** The Texas Public School Retired Employees Group Insurance Program (TRS-Care) is a multiple-employer, cost-sharing, defined benefit OPEB plan with a special funding situation. The TRS-Care program was established in 1986 by the Texas Legislature.

The TRS Board of Trustees administers the TRS-Care program and the related fund in accordance with Texas Insurance Code Chapter 1575. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. The Board may adopt rules, plans, procedures, and orders reasonably necessary to administer the program, including minimum benefits and financing standards.

**OPEB Plan Fiduciary Net Position.** Detail information about TRS-Care's fiduciary net position is available in the separately issued TRS Annual Comprehensive Financial Report (ACFR) that includes financial statements and required supplementary information. That report may be obtained on the Internet at <https://www.trs.texas.gov/learning-resources/publications>; by writing to TRS at P.O. Box 149676, Austin, TX, 78714-0185; or by calling (800)223-8778.

**Benefits Provided.** TRS-Care provides health insurance coverage to retirees from public and charter schools, regional education service centers and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high-deductible health plan. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. There are no automatic post-employment benefit changes; including automatic COLAs.

The schedule below shows the monthly rates for a retiree with and without Medicare coverage:

	TRS-Care Monthly for Retirees		Non-Medicare
	Medicare	Premium Rates	
Retiree or Surviving Spouse	\$ 135	\$ 200	
Retiree and Spouse	529	689	
Retiree or Surviving Spouse and Children	468	408	
Retiree and Family	1,020	999	

**Contributions.** Contribution rates for the TRS-Care plan are established in State Statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions; and contributions from the state, active employees, and participating employers are based on active employee compensation. The TRS Board does not have the authority to set or amend contribution rates.

Texas Insurance Code, section 1575.202 of the Texas Insurance Code establishes the State's contribution rate which is 1.25 percent of the employee's salary. Section 1575.203 establishes the active employee rate which is 0.65 percent of salary. Section 1575.204 establishes a public school contribution rate of not less than 0.25 percent or not more than 0.75 percent of the salary of each active employee of the employer. The actual public school contribution rate is prescribed by the Legislature in the General Appropriations Act, which is 0.75 percent of each active employee's pay for fiscal year 2024. The following table shows contributions to the TRS-Care plan by type of contributor.

	Contribution Rates	
	2024	2025
Active Employee	0.65%	0.65%
Non-Employer Contributing Entity (State)	1.25%	1.25%
Employers	0.75%	0.75%
Federal/Private Funding Remitted by Employers	1.25%	1.25%
Current fiscal year employer contributions	\$ 65,054	
Current fiscal year member contributions	44,955	
2024 measurement year NECE on-behalf contributions	83,686	

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to (regardless of whether they participate in the TRS Care OPEB program). When employers hire a TRS retiree, they are required to pay to TRS-Care, a monthly surcharge of \$535 per retiree.

**Actuarial Assumptions.** The actuarial valuation was performed as of August 31, 2023. Update procedures were used to roll forward the Total OPEB Liability to August 31, 2024.

The actuarial valuation of the OPEB plan offered through TRS-Care is similar to the actuarial valuation performed for the pension plan, except that the OPEB valuation is more complex. The demographic assumptions were updated based on the experience study performed for TRS for the period ending August 31, 2021. The following assumptions and other inputs used for members of TRS-Care are based on an established pattern of practice and are identical to the assumptions used in the August 31, 2023 TRS pension actuarial valuation that was rolled forward to August 31, 2024:

Rates of Mortality	Rates of Disability
Rates of Retirement	General Inflation
Rates of Termination	Wages Inflation

The active mortality rates were based on PUB(2010), Amount-Weighted, Below-Median Income, Teacher male and female tables (with a two-year set forward for males). The post-retirement mortality rates for healthy lives were based on the 2021 TRS of Texas Healthy Pensioner Mortality Tables. The rates were projected on a fully generational basis using the ultimate improvement rates from mortality projection scale MP-2021.

#### **Additional Actuarial Methods and Assumptions**

Valuation Date	August 31, 2023, rolled forward to August 31, 2024
Actuarial Cost Method	Individual Entry Age Normal
Inflation	2.30%
Discount Rate	3.87% as of August 31, 2024
Aging Factors	Based on the Society of Actuaries' 2013 Study "Health Care Costs - From Birth to Death".
Expenses	Third-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claims costs.
Projected Salary Increases	2.95% to 8.95%, including inflation
Healthcare Trend Rates	Initial medical trend rate of 6.75% for non-Medicare retirees. For Medicare retirees, trend rates are higher in the first two years due to anticipated growth but thereafter match those of non-Medicare retirees. Initial prescription drug trend rate of 7.25% for all retirees. Initial trend rates decrease to an ultimate trend rate of 4.25% over a period of 11 years.
Election Rates	Normal Retirement - 62% participation rate prior to age 65 and 25% participation rate after age 65. Pre-65 retirees - 30% of pre-65 retirees are assumed to discontinue coverage at age 65.
Ad hoc post-employment benefit changes	None

**Discount Rate.** A single discount rate of 3.87 percent was used to measure the total OPEB liability. This was a decrease of 0.26 percent in the discount rate since the previous year.

Because the investments are held in cash and there is no intentional objective to advance fund the benefits, the Single Discount Rate is equal to the prevailing municipal bond rate.

The source of the municipal bond rate is the Bond Buyer's "20-Bond GO Index" as of August 31, 2024, using the Fixed Income Municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds.

**Discount Rate Sensitivity Analysis.** The following schedule shows the impact of the net OPEB liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (3.87%) in measuring the Net OPEB Liability.

	1% Decrease in Discount Rate (2.87%)	Discount Rate (3.87%)	1% Increase in Discount Rate (4.87%)
Proportionate share of the net OPEB liability:	\$ 2,651,349	\$ 2,231,688	\$ 1,892,595

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs.** On August 31, 2025, the District reported a liability of \$2,231,688 for its proportionate share of the TRS's Net OPEB Liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the collective net OPEB obligation	\$ 2,231,688
State's proportionate share that is associated with the District	<u>2,796,275</u>
Total	<u>\$ 5,027,963</u>

The net OPEB liability was measured as of August 31, 2024 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The employer's portion of the net OPEB liability was based on the employer's contributions to the OPEB plan relative to the contributions of all employers to the plan for the period September 1, 2023 thru August 31, 2024.

On August 31, 2025 the employer's proportion of the collective Net OPEB Liability was 0.0073528010% which was an increase of 0.0001562803% from its proportion measured as of August 31, 2023.

**Healthcare Cost Trend Rates Sensitivity Analysis.** The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is one-percentage point lower or one-percentage point higher than the assumed healthcare cost trend rate.

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
Proportionate share of the net OPEB liability:	\$ 1,817,378	\$ 2,231,688	\$ 2,771,574

**Changes Since the Prior Actuarial Valuation.** The following were changes to the actuarial assumptions or other inputs that affected measurement of the total OPEB liability (TOL) since the prior measurement period:

- The single discount rate changed from 4.13 percent as of August 31, 2023, to 3.87 percent as of August 31, 2024, accompanied by revised demographic and economic assumptions based on the TRS experience study.
- The tables used to model the impact of aging on the underlying claims were revised.

**Changes of Benefit Terms Since the Prior Measurement Date.** There were no changes in benefit terms since the prior measurement date.

For the year ended August 31, 2025, the District recognized OPEB expense of \$(627,265) and revenue of \$(363,464) for support provided by the State.

At August 31, 2025, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 427,740	\$ 1,113,733
Changes in actuarial assumptions	285,630	728,174
Difference between projected and actual investment earnings	-	6,250
Changes in proportion and difference between the employer's contributions and the proportionate share of contributions	586,516	827,864
Contributions paid to TRS subsequent to the measurement date	65,054	-
Total as of fiscal year-end	<u>\$ 1,364,940</u>	<u>\$ 2,676,021</u>

The \$65,054 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended August 31, 2026. The net amounts of the District's balances of deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended August 31,	OPEB Expense
2026	\$ (321,883)
2027	(220,807)
2028	(283,564)
2029	(312,077)
2030	(149,409)
Thereafter	(88,395)

#### **G. Health Care**

During the year ended August 31, 2025, employees of the Frankston Independent School District were covered by the state sponsored health insurance plan. The District paid premiums of \$400 per employee to the plan and employees, at their option, authorized payroll withholdings to pay premiums for dependents.

All premiums were paid to TRS-ActiveCare, the statewide health coverage program for public education employees administered by Aetna. The Plan was authorized by Article 3.51-2, Texas Insurance Code and was documented by contractual agreement. The contract between the District and TRS ActiveCare is renewable September 1 of each year and terms of coverage and premium costs are included in the contractual provisions. Latest financial statements for Aetna are available for the most recent year and have been filed with the Texas State Board of Insurance, Austin, Texas, and are public records.

#### **H. Medicare Part D – On-behalf Payments**

The Medicare Prescription Drug Improvement and Modernization Act of 2003, which was effective January 1, 2006, established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. One of the provisions of Medicare Part D allows for the Texas Public School Retired Employee Group Insurance Program (TRS-Care) to receive retiree drug subsidy payments from the federal government to offset certain prescription drug expenditures for eligible TRS-Care participants. These on-behalf payments of \$45,240, \$36,102, and \$32,851 were recognized for the years ended August 31, 2025, 2024, and 2023, respectively, as equal revenues and expenditures.

## **I. Self-Insured Workers' Compensation**

During the year ended August 31, 2025 the Frankston Independent School District was a participant in the East Texas Educational Insurance Association's Workers' Compensation Self-insurance Joint Fund pursuant to Texas Labor Code Annotated Chapter 504 and Texas Government Code Ch. 791 (the Interlocal Cooperation Act).

The Board of Trustees of the plan and the plan supervisor, Claims Administrative Services, Inc., shall establish the proportionate contribution of each participant annually upon the actual loss experience and claims of the District, the experience rating modification of the District, the pro-rata costs or savings to the plan from the loss experience of all participants, and all reasonable and necessary administrative expenses of the plan. The proportionate contributions of all participants shall be combined into a self-insurance joint fund.

The District paid a fixed cost of \$21,995, to the plan supervisor for administration of claims, loss control, record keeping, and the cost of excess insurance. The loss fund maximum set aside in a separate account for claims not covered by excess insurance was established to be \$67,655 for the fiscal year. The self-insurance retention maximum was \$225,000.

During the fiscal year, the District paid net claims of \$12,962 covering plan periods ending August 31, 2025 and has accrued \$62,490 as a liability for unpaid claims determined by the claims administrator.

## **J. Commitments and Contingencies**

The District participates in numerous state and Federal grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, if any, refunds of any money received may be required and the collectability of any related receivable at August 31, 2025 may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

## **K. Risk Management**

The District is exposed to various risks of loss related to torts theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disaster. During fiscal year 2025 the district purchased commercial insurance to cover general liabilities. There were no significant reductions in coverage in the past fiscal year, and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

## **L. Joint Venture Shared Service Arrangement**

The District participates in a shared services arrangement for special education services with other districts. Although a portion of the shared services arrangement is attributable to the District's participation, The District does not account for revenues or expenditures in this program and does not disclose them in these financial statements. The District neither has a joint ownership interest in fixed assets purchased by the fiscal agent, nor does the district have a net equity interest in the fiscal agent. The fiscal agent is neither accumulating significant financial resources nor fiscal exigencies that would give rise to a future additional benefit or burden to the District. The fiscal agent manager is responsible for all financial activities of the shared services arrangement. The District made payments to the fiscal agent of \$309,644.

## **M. Changes within the Financial Reporting Entity**

During the year the District had changes within the financial reporting entity:

The State Special Revenue Fund was previously reported as a major fund and is now reported as a non-major governmental fund. The change in classification is required based on quantitative factors.

#### **N. Change in Accounting Principle**

During fiscal year 2025, the District implemented GASB Statement No. 101, *Compensated Absences*. The adoption of this standard resulted in the recognition of additional liabilities for compensated absences. The cumulative effect of the accounting change increased compensated absences liabilities and decreased beginning net position by \$345,513 in the Governmental Activities, as of the beginning of fiscal year 2025.

#### **O. New Accounting Standards**

Significant new accounting standards issued by the Governmental Accounting Standards Board (GASB) not yet implemented by the District includes the following:

GASB Statement No. 103, *Financial Reporting Model Improvements* – The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement also addresses certain application issues. This Statement will become effective for reporting periods beginning after June 15, 2025, and the impact has not yet been determined.

GASB Statement No. 104, *Disclosure of Certain Capital Assets* – The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be presented separately in the note disclosures, including right-to-use assets related to leases, Subscription-Based Information Technology Arrangements, and public-private or public-public partnerships. Other intangible assets are also required to be presented separately by major class. Additional disclosures have also been required for capital assets held for sale. This Statement will become effective for reporting periods beginning after June 15, 2025, and the impact has not yet been determined.

GASB Statement No. 105, *Subsequent Events* – The objective of this Statement is to improve the financial reporting requirements for subsequent events, thereby enhancing consistency in their application and better meeting the information needs of financial statement users. This Statement will become effective for fiscal years beginning after June 15, 2026, and the impact has not yet been determined.

## **REQUIRED SUPPLEMENTARY INFORMATION**

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## FRANKSTON INDEPENDENT SCHOOL DISTRICT

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL - GENERAL FUND

FOR THE YEAR ENDED AUGUST 31, 2025

Data Control Codes		Budgeted Amounts		Actual Amounts (GAAP Basis)	Variance with Final Budget Positive (Negative)
		Original	Final		
<b>REVENUES</b>					
5700	Local and intermediate sources	\$ 3,101,000	\$ 3,101,000	\$ 3,091,575	\$ (9,425)
5800	State program revenues	8,009,236	8,009,236	8,314,376	305,140
5900	Federal program revenues	-	-	94,527	94,527
5020	Total revenues	<u>11,110,236</u>	<u>11,110,236</u>	<u>11,500,478</u>	<u>390,242</u>
<b>EXPENDITURES</b>					
Current:					
0011	Instruction	6,027,898	6,438,480	6,378,238	60,242
0012	Instructional resources and media sources	17,500	17,454	15,933	1,521
0023	School leadership	701,426	720,410	706,142	14,268
0031	Guidance, counseling, and evaluation services	237,326	282,326	265,413	16,913
0033	Health services	143,520	143,520	138,889	4,631
0034	Student (pupil) transportation	300,077	561,188	497,434	63,754
0035	Food services	9,000	44,000	11,410	32,590
0036	Extracurricular activities	862,130	1,118,524	1,095,847	22,677
0041	General administration	647,013	692,285	647,927	44,358
0051	Facilities maintenance and operations	1,380,082	2,067,010	1,965,878	101,132
0052	Security and monitoring services	92,500	292,500	174,279	118,221
0053	Data processing services	258,137	281,383	268,832	12,551
0071	Principal on long-term debt	-	105,684	35,684	70,000
0072	Interest on long-term debt	-	526	526	-
0093	Payments to fiscal agent/member districts	309,644	309,644	309,644	-
Intergovernmental:					
0099	Other intergovernmental	<u>105,000</u>	<u>115,000</u>	<u>88,926</u>	<u>26,074</u>
6030	Total expenditures	<u>11,091,253</u>	<u>13,189,934</u>	<u>12,601,002</u>	<u>588,932</u>
1100	<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>18,983</u>	<u>(2,079,698)</u>	<u>(1,100,524)</u>	<u>979,174</u>
<b>OTHER FINANCING SOURCES</b>					
7913	Leases issued	-	14,909	14,909	-
7940	SBITA issued	-	2,202	2,202	-
7949	Other resources	-	-	168,903	168,903
7080	Total other financing sources (uses)	<u>-</u>	<u>17,111</u>	<u>186,014</u>	<u>168,903</u>
1200	<b>NET CHANGE IN FUND BALANCES</b>	<u>18,983</u>	<u>(2,062,587)</u>	<u>(914,510)</u>	<u>1,148,077</u>
0100	<b>FUND BALANCE, BEGINNING</b>	<u>4,490,455</u>	<u>4,490,455</u>	<u>4,490,455</u>	<u>-</u>
3000	<b>FUND BALANCES, ENDING</b>	<u>\$ 4,509,438</u>	<u>\$ 2,427,868</u>	<u>\$ 3,575,945</u>	<u>\$ 1,148,077</u>

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE  
OF THE NET PENSION LIABILITY  
TEACHER RETIREMENT SYSTEM

FOR THE YEAR ENDED AUGUST 31, 2025

Plan Year Ended August 31,	2024	2023	2022	2021
District's proportion of the net pension liability (asset)	0.0047179%	0.0046781%	0.0052930%	0.0040189%
District's proportionate share of the net pension liability (asset)	\$ 2,881,874	\$ 3,213,393	\$ 3,142,321	\$ 1,023,470
State's proportionate share of the net pension liability (asset) associated with the District	<u>4,291,638</u>	<u>4,632,986</u>	<u>3,843,721</u>	<u>1,978,603</u>
Total	<u>\$ 7,173,512</u>	<u>\$ 7,846,379</u>	<u>\$ 6,986,042</u>	<u>\$ 3,002,073</u>
District's covered-employee payroll	\$ 6,751,466	\$ 6,145,043	\$ 5,846,800	\$ 5,379,780
District's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	42.69%	52.29%	53.74%	19.02%
Plan fiduciary net position as a percentage of the total pension liability	77.51%	73.15%	75.62%	88.79%

2020	2019	2018	2017	2016	2015
0.0041935%	0.0046342%	0.0043031%	0.0037660%	0.0039846%	0.0034661%
\$ 2,245,954	\$ 2,408,993	\$ 2,368,505	\$ 1,204,149	\$ 1,505,711	\$ 1,225,220
<u>4,166,993</u>	<u>3,647,521</u>	<u>4,067,505</u>	<u>2,464,593</u>	<u>2,981,871</u>	<u>2,907,732</u>
<u>\$ 6,412,947</u>	<u>\$ 6,056,514</u>	<u>\$ 6,436,010</u>	<u>\$ 3,668,742</u>	<u>\$ 4,487,582</u>	<u>\$ 4,132,952</u>
\$ 5,215,145	\$ 4,744,924	\$ 4,625,348	\$ 4,487,649	\$ 4,410,996	\$ 4,171,570
43.07%	50.77%	51.21%	26.83%	34.14%	29.37%
75.54%	75.24%	73.74%	82.17%	78.00%	78.43%

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

**SCHEDULE OF DISTRICT'S PENSION CONTRIBUTIONS  
TEACHER RETIREMENT SYSTEM**

**FOR THE YEAR ENDED AUGUST 31, 2025**

Fiscal Year Ended August 31,	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually required contribution	\$ 276,506	\$ 227,887	\$ 226,813	\$ 246,987
Contributions in relation to the contractually required contribution	<u>(276,506)</u>	<u>(227,887)</u>	<u>(226,813)</u>	<u>(246,987)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 6,948,470	\$ 6,751,466	\$ 6,145,043	\$ 5,846,800
Contribution as a percentage of covered-employee payroll	3.98%	3.38%	3.69%	4.22%

2021	2020	2019	2018	2017	2016
\$ 172,089	\$ 114,687	\$ 127,873	\$ 125,416	\$ 122,574	\$ 124,684
<u>(172,089)</u>	<u>(114,687)</u>	<u>(127,873)</u>	<u>(125,416)</u>	<u>(122,574)</u>	<u>(124,684)</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ 5,379,780	\$ 5,215,145	\$ 4,714,243	\$ 4,670,348	\$ 4,487,649	\$ 4,410,996
3.20%	2.20%	2.71%	2.69%	2.73%	2.83%

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE  
OF THE NET OPEB LIABILITY  
TEACHER RETIREMENT SYSTEM  
FOR THE YEAR ENDED AUGUST 31, 2025**

Plan Year Ended August 31,	<u>2024</u>	<u>2023</u>	<u>2022</u>
District's proportion of the net OPEB liability (asset)	0.007352801%	0.007196521%	0.008294486%
District's proportionate share of the net OPEB liability (asset)	\$ 2,231,688	\$ 1,593,188	\$ 1,986,032
State's proportionate share of the net OPEB liability (asset) associated with the District	<u>2,796,275</u>	<u>1,922,426</u>	<u>2,422,647</u>
Total	<u>\$ 5,027,963</u>	<u>\$ 3,515,614</u>	<u>\$ 4,408,679</u>
District's covered-employee payroll	\$ 6,751,466	\$ 6,145,043	\$ 5,846,800
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	33.05%	25.93%	33.97%
Plan fiduciary net position as a percentage of the total OPEB liability	13.70%	14.94%	11.52%

Note: Only eight years of data is presented in accordance with GASB #75, paragraph 245. "The information for all fiscal years for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

2021	2020	2019	2018	2017
0.007745763%	0.007739683%	0.008978289%	0.007888446%	0.007409871%
\$ 2,987,887	\$ 2,942,203	\$ 4,245,944	\$ 3,938,773	\$ 3,222,275
<u>4,003,103</u>	<u>3,953,616</u>	<u>5,641,908</u>	<u>4,008,445</u>	<u>3,515,959</u>
<u>\$ 6,990,990</u>	<u>\$ 6,895,819</u>	<u>\$ 9,887,852</u>	<u>\$ 7,947,218</u>	<u>\$ 6,738,234</u>
\$ 5,379,780	\$ 5,215,145	\$ 4,744,924	\$ 4,625,348	\$ 4,487,649
55.54%	56.42%	89.48%	85.16%	71.80%
6.18%	4.99%	2.66%	1.57%	0.91%

**FRANKSTON INDEPENDENT SCHOOL DISTRICT****SCHEDULE OF DISTRICT'S OPEB CONTRIBUTIONS  
TEACHER RETIREMENT SYSTEM**

FOR THE YEAR ENDED AUGUST 31, 2025

Fiscal year Ended August 31,	2025	2024	2023	2022
Contractually required contribution	\$ 65,054	\$ 66,784	\$ 64,763	\$ 68,126
Contributions in relation to the contractually required contribution	<u>(65,054)</u>	<u>(66,784)</u>	<u>(64,763)</u>	<u>(68,126)</u>
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 6,948,470	\$ 6,751,466	\$ 6,145,043	\$ 5,846,800
Contribution as a percentage of covered-employee payroll	0.94%	0.99%	1.05%	1.17%

Note: Only eight years of data is presented in accordance with GASB #75, paragraph 245. "The information for all fiscal years for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

2021	2020	2019	2018
\$ 59,611	\$ 75,455	\$ 38,065	\$ 37,834
<u>(59,611)</u>	<u>(75,455)</u>	<u>(38,065)</u>	<u>(37,834)</u>
\$ -	\$ -	\$ -	\$ -
\$ 5,379,780	\$ 5,215,145	\$ 4,714,193	\$ 4,670,348
1.11%	1.45%	0.81%	0.81%

## **FRANKSTON INDEPENDENT SCHOOL DISTRICT**

### **NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**AUGUST 31, 2025**

#### **Budgetary Information**

The Board of Trustees adopts an "appropriated budget" for the General Fund, the National School and Breakfast Lunch Fund, and the Debt Service Fund. The District is required to present the adopted and final amended budgeted revenues and expenditures for each of these funds. The District compares the final amended budget to actual revenues and expenditures. The District presented the General Fund budgetary comparison schedule as required supplementary information. The Debt Service Fund and the National School Breakfast and Lunch Program Fund budgetary comparison schedules are presented as required TEA schedules.

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

1. Prior to August 20 the District prepares a budget for the next succeeding fiscal year beginning September 1. The opening budget includes proposed expenditures and the means of financing them.
2. A meeting of the Board is then called for the purpose of adopting the proposed budget. At least ten days' public notice of the meeting must be given.
3. Prior to September 1, the budget is legally enacted by a motion to adopt by the Board. Once a budget is approved, it can only be amended at the function and fund level by approval of a majority of the members of the Board. Amendments are presented to the Board at its regular meetings. Each amendment must have Board approval. As required by law, such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year end. Because the District has a policy of careful budgetary control, several amendments were necessary during the year.
4. Each budget is controlled at the organizational level by the administration, appropriate department head or campus principal within Board allocations at the revenue and expenditure function /object level. Budgeted amounts are as amended by the Board. All budget appropriations lapse at year end.

#### **Expenditures Over Appropriations**

The District did not exceed appropriations in the General Fund as noted on Exhibit G-1.

## **COMBINING STATEMENTS**

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS**

AUGUST 31, 2025

Data Control Codes		211	224	240	255
		ESEA I, A Improving Basic Program	IDEA - Part B Formula	National Breakfast and Lunch Program	ESEA II, A Training and Recruiting
<b>ASSETS</b>					
1110	Cash and cash equivalents	\$ -	\$ -	\$ 1,400	\$ -
1120	Investments - current	-	-	128,314	-
1240	Due from other governments	21,532	46,394	57,664	14,947
1000	Total assets	<u>21,532</u>	<u>46,394</u>	<u>187,378</u>	<u>14,947</u>
<b>LIABILITIES</b>					
2110	Accounts payable	2,285	668	29,642	1,437
2160	Accrued wages payable	10,269	2,984	16,580	1,599
2170	Due to other funds	8,978	42,742	-	10,318
2300	Unearned revenue	-	-	-	1,593
2000	Total liabilities	<u>21,532</u>	<u>46,394</u>	<u>46,222</u>	<u>14,947</u>
<b>FUND BALANCES</b>					
Restricted Fund Balance:					
3450	Federal and state programs	-	-	141,156	-
Committed Fund Balance:					
3545	Committed for campus activities	-	-	-	-
3000	Total fund balances	<u>-</u>	<u>-</u>	<u>141,156</u>	<u>-</u>
Total liabilities, deferred inflows of resources and fund balances					
4000		<u>\$ 21,532</u>	<u>\$ 46,394</u>	<u>\$ 187,378</u>	<u>\$ 14,947</u>

270 ESEA VI, Pt B Rural & Low Income	289 ESEA, Title IV, Part A	410 State Textbook Fund	429 State-Funded Special Revenue	437 SSA Special Education	461 Campus Activity Funds	Total Nonmajor Governmental
\$ -	\$ -	\$ -	\$ -	\$ 350,181	\$ 21,851	\$ 373,432
-	-	37,119	-	-	-	165,433
-	64,731	13,215	1,402	-	-	219,885
-	64,731	50,334	1,402	350,181	21,851	758,750
<hr/>						
-	-	-	-	-	-	34,032
-	-	-	-	-	-	31,432
-	64,731	50,334	1,402	100	-	178,605
-	-	-	-	-	-	1,593
-	64,731	50,334	1,402	100	-	245,662
<hr/>						
-	-	-	-	350,081	-	491,237
-	-	-	-	-	21,851	21,851
-	-	-	-	350,081	21,851	513,088
\$ -	\$ 64,731	\$ 50,334	\$ 1,402	\$ 350,181	\$ 21,851	\$ 758,750

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED AUGUST 31, 2025

Data Control Codes		211	224	240	255
		ESEA I, A Improving Basic Program	IDEA - Part B, Formula	National Breakfast and Lunch Program	ESEA II, A Training and Recruiting
<b>REVENUES</b>					
5700	Local and intermediate sources	\$ -	\$ -	\$ 47,994	\$ -
5800	State program revenues	-	-	7,200	-
5900	Federal program revenues	<u>278,521</u>	<u>95,220</u>	<u>664,101</u>	<u>30,688</u>
5020	Total revenues	<u>278,521</u>	<u>95,220</u>	<u>719,295</u>	<u>30,688</u>
<b>EXPENDITURES</b>					
Current:					
0011	Instruction	116,134	95,220	-	30,688
0012	Instructional resources and media services	<u>61,098</u>	-	-	-
0035	Food service	-	-	<u>663,261</u>	-
0036	Extracurricular activities	-	-	-	-
0052	Security and monitoring services	-	-	-	-
0053	Data processing services	<u>101,289</u>	-	-	-
6030	Total expenditures	<u>278,521</u>	<u>95,220</u>	<u>663,261</u>	<u>30,688</u>
1200	<b>NET CHANGE IN FUND BALANCES</b>	<u>-</u>	<u>-</u>	<u>56,034</u>	<u>-</u>
0100	<b>FUND BALANCE, BEGINNING, AS PREVIOUSLY REPORTED</b>	-	-	<u>85,122</u>	-
<b>ADJUSTMENTS</b>					
Change to or within the financial reporting entity					
0100	<b>FUND BALANCE, BEGINNING, AS RESTATED</b>	<u>-</u>	<u>-</u>	<u>85,122</u>	<u>-</u>
3000	<b>FUND BALANCE, ENDING</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 141,156</u>	<u>\$ -</u>

270 ESEA VI, Pt B Rural & Low Income	289 ESEA, Title IV, Part A	410 State Textbook Fund	429 State-Funded Special Revenue	437 SSA Special Education	461 Campus Activity Funds	Total Nonmajor Governmental
\$ -	\$ -	\$ -	\$ -	\$ 350,081	\$ 174,053	\$ 572,128
-	-	37,120	126,522	-	-	170,842
-	297,707	-	-	-	-	1,366,237
<u>-</u>	<u>297,707</u>	<u>37,120</u>	<u>126,522</u>	<u>350,081</u>	<u>174,053</u>	<u>2,109,207</u>
-	24,337	-	-	-	-	266,379
-	-	-	-	-	-	61,098
-	-	-	-	-	-	663,261
-	-	-	-	-	168,361	168,361
-	273,370	-	126,522	-	-	399,892
-	-	37,120	-	-	-	138,409
<u>-</u>	<u>297,707</u>	<u>37,120</u>	<u>126,522</u>	<u>-</u>	<u>168,361</u>	<u>1,697,400</u>
-	-	-	-	350,081	5,692	411,807
-	-	-	-	-	16,159	101,281
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>16,159</u>	<u>101,281</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 350,081</u>	<u>\$ 21,851</u>	<u>\$ 513,088</u>

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## **REQUIRED TEA SCHEDULES**

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

**SCHEDULE OF DELINQUENT TAXES RECEIVABLE**

**FOR THE YEAR ENDED AUGUST 31, 2025**

<u>Last Ten Years Ended August 31,</u>	1	2	3	10	
	<u>Maintenance</u>	<u>Tax Rates Debt Service</u>	<u>Net Assessed/ Appraised Value for School Tax Purpose</u>	<u>Beginning Balance 9/1/2024</u>	
2016 and prior	various	various	various	\$	93,985
2017	1.170000	0.400000	\$ 226,659,866		13,620
2018	1.170000	0.400000	229,195,545		16,826
2019	1.170000	0.369100	233,869,419		17,717
2020	1.068300	0.351600	260,316,290		21,462
2021	1.054700	0.285800	273,360,686		26,453
2022	0.973700	0.285300	301,277,284		43,158
2023	0.942900	0.260653	341,967,325		74,745
2024	0.757500	0.205000	360,466,182		172,677
2025	0.755200	0.177600	388,612,243		-
1000 Totals				\$	<u>480,643</u>

8000 - Taxes refunded

9000 - Tax increment

20	31	32	40	50	99
Current Year's Total Levy	Maintenance Total Collections	Debt Service Total Collections	Entire Year's Adjustments	Ending Balance 8/31/2025	Total Taxes Refunded under Section 26.1115 (c)
\$ -	\$ 3,564	\$ 1,218	\$ (6,055)	\$ 83,148	
-	645	220	(10)	12,745	
-	317	108	(434)	15,967	
-	635	138	(437)	16,507	
-	954	314	(438)	19,756	
-	2,484	673	(2,037)	21,259	
-	8,609	2,522	(3,806)	28,221	
	6,941	4,465	(6,228)	57,111	
-	32,608	8,825	(99,473)	31,771	
<u>3,624,975</u>	<u>2,664,721</u>	<u>626,661</u>	<u>(94,810)</u>	<u>238,783</u>	
<u>\$ 3,624,975</u>	<u>\$ 2,721,478</u>	<u>\$ 645,144</u>	<u>\$ (213,728)</u>	<u>\$ 525,268</u>	
					\$ 48,802
	\$ -				

**FRANKSTON INDEPENDENT SCHOOL DISTRICT****EXHIBIT J-4**

USE OF FUNDS REPORT - SELECT STATE ALLOTMENT PROGRAMS  
FOR THE YEAR ENDED AUGUST 31, 2025

**Section A: Compensatory Education Programs**

AP1	Did your district expend any state compensatory education program state allotment funds during the district's fiscal year?	Yes
AP2	Does the district have written policies and procedures for its state compensatory education program?	Yes
AP3	Total state allotment funds received for state compensatory education programs during the district's fiscal year.	\$ 602,987
AP4	Actual direct program expenditures for state compensatory education programs during the district's fiscal year. (PICs 24, 26, 28, 29, 30)	\$ 738,202

**Section B: Bilingual Education Programs**

AP5	Did your district expend any bilingual education program state allotment funds during the district's fiscal year?	Yes
AP6	Does the district have written policies and procedures for its bilingual education program?	Yes
AP7	Total state allotment funds received for bilingual education programs during the district's fiscal year.	\$ 13,948
AP8	Actual direct program expenditures for bilingual education programs during the district's fiscal year. (PICs 25)	\$ 25,000

## FRANKSTON INDEPENDENT SCHOOL DISTRICT

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET TO ACTUAL - NATIONAL BREAKFAST AND LUNCH PROGRAM

FOR THE YEAR ENDED AUGUST 31, 2025

Data Control Codes		Budgeted Amounts		Actual Amounts (GAAP Basis)	Variance With Final Budget Positive or (Negative)
		Original	Final		
<b>REVENUES</b>					
5700	Local and intermediate sources	\$ 67,000	\$ 67,000	\$ 47,994	\$ (19,006)
5800	State program revenues	-	-	7,200	7,200
5900	Federal program revenues	577,468	577,468	664,101	86,633
5020	Total revenues	644,468	644,468	719,295	74,827
<b>EXPENDITURES</b>					
0035	Food services	644,468	644,468	663,261	(18,793)
6030	Total expenditures	644,468	644,468	663,261	(18,793)
1200	<b>NET CHANGE IN FUND BALANCES</b>	-	-	56,034	56,034
0100	<b>FUND BALANCE, BEGINNING</b>	85,122	85,122	85,122	-
3000	<b>FUND BALANCES, ENDING</b>	\$ 85,122	\$ 85,122	\$ 141,156	\$ 56,034

## FRANKSTON INDEPENDENT SCHOOL DISTRICT

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET TO ACTUAL - DEBT SERVICE FUND

FOR THE YEAR ENDED AUGUST 31, 2025

Data Control Codes		Budgeted Amounts		Actual Amounts (GAAP Basis)	Variance With Final Budget Positive or (Negative)
		Original	Final		
<b>REVENUES</b>					
5700	Local and intermediate sources	\$ 646,800	\$ 646,800	\$ 698,264	\$ 51,464
5800	State program revenues	130,000	130,000	149,322	19,322
5020	Total revenues	776,800	776,800	847,586	70,786
<b>EXPENDITURES</b>					
Debt Service:					
0071	Principal on long-term debt	500,000	500,000	500,000	-
0072	Interest on long-term debt	276,300	276,300	276,300	-
0073	Bond issuance cost and fees	500	500	1,000	(500)
6030	Total expenditures	776,800	776,800	777,300	(500)
1200	<b>NET CHANGE IN FUND BALANCES</b>	-	-	70,286	70,286
0100	<b>FUND BALANCE, BEGINNING</b>	717,836	717,836	717,836	-
3000	<b>FUND BALANCES, ENDING</b>	\$ 717,836	\$ 717,836	\$ 788,122	\$ 70,286

## **COMPLIANCE SECTION**

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Board of Trustees  
Frankston Independent School District  
Frankston, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Frankston Independent School District, as of and for the year ended August 31, 2025, and the related notes to the financial statements, which collectively comprise Frankston Independent School District's basic financial statements, and have issued our report thereon February 16, 2026.

***Report on Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered Frankston Independent School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Frankston Independent School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Frankston Independent School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of Frankston Independent School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Frankston Independent School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Frankston Independent School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Frankston Independent School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Pattillo, Brown & Hill, L.L.P.*

Waco, Texas  
February 16, 2026

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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE**

Board of Trustees  
Frankston Independent School District  
Frankston, Texas

**Report on Compliance for Each Major Federal Program*****Opinion on Each Major Federal Program***

We have audited Frankston Independent School District's (the "District") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended August 31, 2025. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

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**OFFICE LOCATIONS**

**TEXAS** | Waco | Temple | Hillsboro | Houston  
**NEW MEXICO** | Albuquerque

## **Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Pattillo, Brown & Hill, L.L.P.*

Waco, Texas  
February 16, 2026

## FRANKSTON INDEPENDENT SCHOOL DISTRICT

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED AUGUST 31, 2025

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	(2) Federal Assistance Listing Number	(3) Pass-Through Entity Identifying Number	(4) Federal Expenditures
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<u>Passed Through the Texas Education Agency</u>			
School Breakfast Program	10.553	71402501	\$ 188,405
National School Lunch Program	10.555	71302501	<u>384,908</u>
Total Passed through the Texas Education Agency			<u>573,313</u>
<u>Passed Through the Texas Department of Agriculture</u>			
Local Food for Schools	10.185	AM23CPLFS000C003	37,864
National School Lunch Program - Non-Cash Assistance	10.555	NT4XL1YGLGC5	34,502
Commodity Storage Delivery Reimbursement - COVID-19	10.560	NT4XL1YGLGC5	1,697
NSLP Equipment Assistance - COVID-19	10.579	6TX200211	<u>16,725</u>
Total Passed Through the Texas Department of Agriculture			<u>90,788</u>
Total Child Nutrition Cluster			<u>607,815</u>
<b>TOTAL U.S. DEPARTMENT OF AGRICULTURE</b>			
<b>U.S. DEPARTMENT OF JUSTICE</b>			
<u>Direct Program</u>			
COPS SVPP Grant	16.710	15JCOPS-24-GG-03501-SCAX	<u>273,370</u>
Total Direct Program			<u>273,370</u>
<b>TOTAL U.S. DEPARTMENT OF JUSTICE</b>			
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<u>Passed Through the Texas Education Agency</u>			
ESEA, Title I, Part A - Improving Basic Programs	84.010A	25610101001904	<u>278,521</u>
Total Assistance Listing Number 84.010A			<u>278,521</u>
IDEA - Part B, Formula	84.027A	236600010019026000	<u>95,220</u>
Total Special Education (IDEA) Cluster			<u>95,220</u>
ESEA, Title II, Part A, Teacher Principal Training	84.367A	25694501001904	<u>30,688</u>
Total ALN Number 84.367A			<u>30,688</u>
Title IV, Part A, Subpart I	84.424A	25680101001904	<u>24,337</u>
Total ALN Number 84.424A			<u>24,337</u>
Total Passed through the Texas Education Agency			<u>428,766</u>
<b>TOTAL U.S. DEPARTMENT OF EDUCATION</b>			
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			
			<b>\$ 1,366,237</b>

## FRANKSTON INDEPENDENT SCHOOL DISTRICT

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED AUGUST 31, 2025

#### **1. BASIS OF ACCOUNTING**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Frankston Independent School District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the basic financial statements. National School Lunch Program noncash commodities are recorded at their estimated market value at the time of donation. None of the federal awards expended by the District were passed through to subrecipients.

#### **2. INDIRECT COSTS**

The Entity did not elect to use a de minimus cost rate as described at 2 CFR 200.414.(f)- Indirect (F&A) costs.

#### **3. RECONCILIATION OF FEDERAL REVENUES AND THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

Federal revenues per the Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds (Exhibit C-3)	\$ 1,460,764
Less: School Health And Related Services	<u>(94,527)</u>
Federal expenditures per the Schedule of Expenditures of Federal Awards (Exhibit K-1)	\$ <u>1,366,237</u>

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**FOR THE YEAR ENDED AUGUST 31, 2025**

## **Summary of Auditor's Results**

## Financial Statements:

Type of auditors' report issued Unmodified

## Internal control over financial reporting:

Material weakness(es) identified? No

Significant deficiency(ies) identified? None reported

Material noncompliance material to financial statements noted?  None

## Federal Awards:

## Internal control over major programs:

Material weakness(es) identified? No

Significant deficiency(ies) identified? None reported

### Type of auditors' report issued on compliance for major programs

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

### Identification of major programs:

Assistance Listing Number(s): \_\_\_\_\_ Name of Federal Program or Cluster: \_\_\_\_\_

10.553/10.555 Child Nutrition Cluster

Dollar threshold used to distinguish between type A and type B programs

\$750,000

Auditee qualified as low-risk auditee?

Yes

**Findings Relating to the Financial Statements Which are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards**

None reported

## **Findings and Questioned Costs for Federal Awards**

None reported

**FRANKSTON INDEPENDENT SCHOOL DISTRICT**

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

FOR THE YEAR ENDED AUGUST 31, 2025

None

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