SANTA MARIA JOINT UNION HIGH SCHOOL DISTRICT

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SCHOOL FACILITIES NEEDS ANALYSIS

Level 2 Developer Fee Study

March 2022

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Chapter 1: Executive Summary

The Santa Maria Joint Union High School District serves the cities of Santa Maria, Guadalupe, Orcutt, and Los Alamos and surrounding areas in Santa Barbara County, California. The District serves students in grades nine through twelve.

Enrollment in grades 9-12 for the current school year (2021/22) was 9,257 students at the time of the official enrollment census taken in the fall. Most schools are operating close to maximum capacity, and some schools are over design capacity and rely on portables to temporarily accommodate students. Projects will be needed to provide additional space.

Residential development is projected to add 1,828 housing units in the next five years according to the new development projects being planned in the communities served.

Applying the methodology prescribed by State law for Level 2 Fees (see next section for a more detailed discussion), this School Facilities Needs Analysis finds the Santa Maria Joint Union High School District justified in levying a fee of \$3.18 per square foot on residential development subject to the fee. This fee may be applied by the District as an alternate to other School Facility Fees.

Expected revenues from Level 2 fees in the next five years are projected to be approximately \$8.43 million. This fee will provide up to one-half of the cost of needed school projects, with the other half expected to be provided by the State. Additional District funds may be required to supplement these fees to provide the quality of schools required by the District's students.



Chapter 2: Context and Legal Requirements

This document, the Santa Maria Joint Union High School District's School Facilities Needs Analysis, exists to fulfill a statutory requirement established by the California Government Code. A school district must prepare or have prepared a School Facilities Needs Analysis (SFNA) as a prerequisite to imposing "Alternate" fees on new housing to provide funding for additional school facilities needed to accommodate students anticipated from those new homes.

The SFNA is not used to justify other forms of fees or mitigation agreements, and is not a facilities plan or financing study for the school district. Its purpose is narrowly defined and this document should be used only to fulfill statutory requirements for the stated fees.

A. History and Context of SB 50 School Facility Fees

Senate Bill 50 (SB 50)¹ was passed during the 1998 session of the California Legislature as a comprehensive restructuring of the state's school facility construction and funding process. Parts of the legislation became effective when the state's voters approved Proposition 1-A, a \$9.2 billion school and university construction/modernization bond².

SB 50 also changed the legal process whereby builders of new homes could be required to pay for new or expanded schools to serve the new homes. A spectrum of local ordinances, policies, and requirements were largely replaced with a statewide, three-tier system. In this new system, tiers or levels are:

- Level 1: similar to 1986 fee structure, now \$4.79 per sq. foot³
- Level 2: up to 50% of the State allowed cost for construction and sites, if the school district meets specified eligibility tests⁴ (assumes State pays other 50% of cost.)
- Level 3: same as Level 2, but includes State's 50% share only when the State declares it is out of funds for new construction.⁵

Level 2 Fees are new grants of authority to school districts, but are counterbalanced by a firm prohibition on other local fees and other requirements on housing developments. Level 2 Fees are referred to by the Legislation as "Alternate" fees.

A significant change with the current fee program is the local school district's ability, if it meets the eligibility tests, to impose a Level 2 without involving the city or county having control of land use approvals within the school district.

¹ Chapter 407, Statutes of 1998

² Statewide Proposition 1-A, November 3, 1998

³ Rate approved February 23, 2022

⁴ See Calif. Government Code Section 65995.5

⁵ See Calif. Government Code Section 65995.7



Many other changes to the school building process occurred with passage of SB 50 and Proposition 1-A. This report focuses only on fees, but these changes should be viewed in the context of the amended system.

B. Legal Requirements to Impose Alternate Fees

For a school district to impose Level 2 Fees, it must meet a number of eligibility tests specified in SB 50. The Santa Maria Joint Union High School District has satisfied these requirements, including **3c** (over 15% debt) and **3d** (over 20% portables).

1. Apply for New Construction funding to establish a baseline capacity

The Santa Maria Joint Union High School District has submitted its documents to OPSC for new construction and has had its eligibility baseline established. The District will apply for new construction funding as projects arise.

2. Be eligible for New Construction funding

The Santa Maria Joint Union High School District has been determined by the Office of Public School Construction and the State Allocation Board to be eligible for new construction funding.

3. Satisfy two of the four following tests:

- a. Have substantial enrollment⁶ on Multi-Track calendar,
- b. General Obligation bond in past four years with at least 50% yes vote,
- c. Have issued debt or incurred obligations used for capital outlay equal to 15% of district's bonding capacity⁷,
- d. Use relocatable (portable) classrooms for at least 20% of the district's total classrooms.

The Santa Maria Joint Union High School District satisfies at least two of these four tests:

(c) The existing capital facility debt is over 15% of the bonding capacity. The bonding capacity is \$207,691,840 and the capital facility debt is \$184,855,724 or 89.0%. The debt consists of GO bonds and COP financings and accounts for \$67 million in bonds just issued.

Generally defined as 30% of the District's K-6 enrollment; special rules for 9-12 districts.

If the debt includes landowner-voted Mello Roos debt approved after 11/4/98, then the threshold level is 30% rather than 15%.



(d) More than 20% of the District's total classrooms have been determined by criteria of the Office of Public School Construction to be "portable" classrooms. There are currently 409 classrooms in the District of which 131 are portables. This results in a total of 32.0% portables. This does not include the temporary leased portables that were added to Santa Maria High in 2020 and 2021.

4. Prepare a School Facilities Needs Analysis

The Santa Maria Joint Union High School District caused this School Facilities Needs Analysis to be prepared for review and adoption by the Board of Education.

5. Follow the procedures and process identified in State law

The Santa Maria Joint Union High School District will follow the adoption process and procedures as specified in State law.



Chapter 3: Data Used in Analysis

This Chapter presents the data used to calculate the fee. Chapter 4 contains the actual calculation. Many of these data elements are prescribed in state law and are presented as required.

Data elements to be reviewed include:

- A. Historic pupil-per-home yield rates.
- B. Housing projection for the next five years.
- C. Enrollment from new homes built in the next five years.
- D. Available capacity in existing schools.
- E. Grant amount per pupil.
- F. Site Acquisition and Site Development allowances.

A. Pupil-per-Home Yield Rates

SB 50 prescribed how pupil-per-home yield rates are to be calculated for a SFNA. The method is to identify homes built in the past five years that are similar to homes expected to be built in the projection period (the next five years).

The Student Yield Rates are calculated for high school students and includes any special education students. Yield rates were calculated as a combined rate for the various housing types (single family detached, single family attached, multi-family/apartment).

The homes built in the District during the past five years were matched with the data base of students enrolled to determine these yield factors. The addresses for the housing units were compared to the student data for 2021. The method was to identify as many new homes built within the five year window that could be mapped in the GIS program. The permits were pulled at least 6 months prior to the date of the student data collection (October 2021) to ensure they could be occupied.

Data is presented as required by grade level group.

Pupil-per-home yield results:

	9-12	Total
Single Family	0.1701	0.1701
Multi-Family	0.1263	0.1263
All Types	0.1515	0.1515

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B. Housing Projection for Next Five Years

As required by SB 50, new housing units have been projected for the next five years. Data from city and county planners have been used to make the projection shown below along with a review of the historic construction rates.

New Residential Units in the Next Five Years (2022/23 through 2026/27)

Dwelling Type	<u> 5 Year Total</u>
Single Family	1,047
Multi-Family	781
All Types	1,828

These projections are estimates and precise numbers in a given year may vary from the table, however the total for the five year period reflects plans approved and in process. The average number of housing units projected to be built per year is 366 units.

C. Enrollment from New Housing in Five Years

Multiplying the number of new homes by the pupil-per-home yield rate gives the expected number of pupils from the new homes to be built in the next five years. This approach, which is prescribed in State law, has certain limitations: first, the yield rate is likely to be lower as new homes typically have fewer students soon after construction than will be seen after the neighborhood is established; and second, the five year window minimizes the need for intermediate and high school facilities which often need more than five years of enrollment growth to require a full size facility. As a result, the formula under SB 50 generally understates a school district's long term need.

SB 50 allows a five year projection to be utilized to determine the number of projected students from new residential development. Using this methodology, the District has projected the number of new housing units for the next five years and multiplied by the yield factors to determine an estimate of students to be projected from new housing.



Santa Maria Joint Union High New Students Projected by Grade Level For Development Through 2027

Grade Level	Student Yields for New Residential Dev.	Students Projected
Single Family 9-12 Total	0.1701	1047 Units 178 178
Multi Family 9-12 Subtotal	0.1263	781 Units 99 99
All Development 9-12 Totals	0.1515	1828 Units 277 277

D. Capacity and Space Available for Students from New Residential Units

As calculated by the State's prescribed methodology on form SAB 50-02 and then adjusting for the projects constructed since the baseline was established, a total of 8,227 spaces exist in the District's schools as shown below.

SANTA MARIA JOINT UNION HIGH Capacity of Existing Facilities						
9-12 SDC TOTAL SB50 Baseline: 3,348 144 3,492						
Completed Projects Project # Capacity Added/Grants Funded						
Pioneer Valley High	1	2,697	70	2,767		
Righetti (Ernest) High	2	54	0	54		
Delta High	3	243	0	243		
Santa Maria High	4/5	434	0	434		
Pioneer Valley High	6	108	0	108		
Righetti (Ernest) High	7	938	0	938		
CTE Center/Ag Farm	8	191	0	191		
Totals for School Faci	lity Projects:	4,665	70	4,735		
Grand Totals		8,013	214	8,227		



After determining the enrollment, the number of students must be compared to the District's existing capacity based on the "baseline" capacity total used when applying for state new construction funds. The difference between the students and existing capacity is the "space available". The "unhoused students" generated from the new housing developments are those that remain after accounting for any space available and used to calculate the allowable Level 2 Fees. The capacity in this chart includes a 38 classroom addition to Righetti High and the CTE Center/Ag Farm project which were recently funded by the State School Building Program.

Santa Maria Joint Union High Unhoused Students from Development Through 2027

	Students From	Total Enrollment	Space	Capacity	Space	Net Unhoused
Grade Level	New Housing	through 2027	Needed	per SB 50	Available	Students
	[1]	[2]	[3]	[4]	[5]	[6]
9-12	270	8,712	8,945	8,013	0	270
SDC	7	223	312	214	0	7
Total	277	8,935	9,257	8,227	0	277

- [1] Projected added enrollment through 2027 based on planned residential development
- [2] Based on SAB 50-01 methodology with 1828 housing units
- [3] Space needed within existing facilities to house students living in existing housing units
- [4] Based on SB 50 methodology of capacity calculation
- [5] Space available for students from new developments
- [6] Net unhoused students in 2027 due to new housing developments

The "Total Enrollment through 2027" shows the projected enrollment in five years based on the cohort survival methodology and adjusts for the projected impact of the new housing developments. It is not a demographics-based analysis and may not match the local district enrollment projections.

The "Space Needed" is determined based on a more complex analysis of the District's current, past and projected enrollments independent of any new housing units. For each grade grouping, the maximum enrollment is shown during the past four years and the next five years. The result is the number of seats that need to be reserved for students from the existing housing units in the District. This insures adequate seats will be available for the housing units that are already existing within the District. The current and past enrollments are shown on the SAB 50-01 which is included in the appendix.

The "Capacity per SB 50" summarized in this table is from the calculations done on the previous page and is based on State loading standards.

The "Space Available" is determined by comparing the "Space Needed" to the "Capacity per SB 50". If the District has excess capacity, then those seats will be used to reduce the number of unhoused students projected from new developments. The Total Space Available is shown to be zero since the total district capacity is less than the total space needed.



The result of this table is the "Net Unhoused Students" which will be used to determine the costs of the facility needs. Therefore, of the 277 new students projected from new developments, there are 277 (100.0%) that will need to be housed in new facilities.

E. State Construction Grant Amount for Unhoused Pupils from New Housing

When calculating the Level 2 Fees, the number of projected unhoused students is multiplied by the State's new construction grant amount. These amounts which are shown below are updated annually by the State Allocation Board each January.

State Grant Allowance for New School Projects

Grade Level	Base Grant	Fire Alarms	Fire Sprinklers	<u>Total</u>
9-12	\$19,679	\$39	\$303	\$20,021
SDC	\$27,480	\$52	\$519	\$28,051

The following chart assumes that 2.5% of the new student population generated from new housing units will consist of special education students. This is equal to the current ratio of students who are enrolled in special education special day classes (SDC).

Allowable Grant Costs for Projected Unhoused Students

	Unhoused	Per-Pupil Grant	Total Grant
Grade Level	<u>Students</u>	<u>Allowance</u>	<u>Cost</u>
9-12	270	\$20,021	\$5,405,670
SDC	7	\$28,051	\$196,357
TOTALS	277		\$5,602,027

The cost per student amounts include State funded allowances for required fire alarm and sprinkler requirements for new school projects as of January 2021.

F. Site Acquisition and Site Development Grant Allowance

1. <u>Eligible Site Acquisition Costs</u>

When calculating the Level 2 Fees, the grant totals listed above are added to half the estimated site acquisition costs that are projected for the next five years, and eligible site development costs. The following table shows the total acres needed based on the CDE (California Department of Education) standards for site sizes.

Site	N	Δ۵	ч	6
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Average Size Schools			Projected	Equivalent	Site
			Unhoused	Sites	Acres
	<u>Acres</u>	<u>Students</u>	<u>Students</u>	<u>Needed</u>	<u>Needed</u>
High School	40	1500	277	0.18	7.39
				TOTAL	7.39



For purposes of calculating the Level 2 Fee, the District will need 7.39 acres of additional land. The site costs are based on acquisition at \$320,000 per acre for sites useable for school purposes based on Department of Education standards. The total site cost is projected to be \$2,364,800. The total amount included for 50% of the total site acquisition costs is \$1,182,400.

Based on a review of current parcels available for sale within the district boundaries, this is a reasonable assumption for the current cost of land.

2. <u>Eligible Site Development Costs</u>

SB 50 allows the inclusion of site development costs in the fee calculation. These costs are limited to one half of the actual or estimated service site improvements, off site improvements and utility costs which would be allowed by the State Allocation Board. These improvements can include applicable drainage, utility and road improvements. In addition, the SAB now has a grant that provides for general site development costs which is based on a per acre value in addition to a percentage of the projects pupil grant allowance.

The development costs were derived from historical project costs funded by the State. The average amounts totaled \$345,206 for high school sites. The total need is for 7.39 acres to be developed at a cost of \$2,551,072. The 50% eligible site development costs that can be included in the Level 2 computation totals \$1,654,139 and includes the allowance for general site development of \$378,602. The following figure summarizes the site acquisition and development costs.

COST OF SITES NEEDED

						Total
	Acres	Land		Development		Site
	Needed	Cost/Acre	Land Cost	Cost/Acre	Dev. Cost	<u>Needs</u>
High School	7.39	\$320,000	\$2,364,800	\$345,206	\$2,551,072	\$4,915,872
Totals	7.39		\$2,364,800		\$2,551,072	\$4,915,872
	5	0% portion:	\$1,182,400		\$1,275,536	
General Site	Developn	nent				
		Allowance/				
	<u>Acres</u>	<u>Acre</u>	Base Cost	% Allowance	Added Cost	Total Cost
High School	7.39	\$23,801	\$175,889	3.75%	\$202,713	\$378,602
Totals	7.39					\$378,602

Total 50% Site Development Costs: \$1,654,139
Total 50% Land & Development Costs: \$2,836,539

The "Added Cost" was determined by multiplying the percentage allowance by the total grant amounts shown on page 9.

School Facilities Needs Analysis 2022 Santa Maria Joint Union High School District



G. Projects to be Financed with Level 2 Fees

Fees collected in the next five years will be spent on known and future school construction projects. Projects may include but are not limited to the following:

- 1. New schools
- 2. Land for new or existing schools
- 3. New classrooms at existing schools
- 4. Additional support facilities at existing campuses to accommodate increased enrollments
- 5. Portables used for interim housing needs
- 6. Debt payments for projects listed above

As provided by State law, fees may be used for the reasonable administrative costs of collecting the fees, and for legal and other costs of justifying and imposing the fees.

Current facility projects include expansions for the existing schools. A new high school will likely be needed in the next several years to accommodate the increasing enrollments anticipated from new development.



Chapter 4: Calculation of Level 2 Fee

This Chapter applies the data identified above and calculates the fee justified. The process follows requirements of SB 50 as enacted in the Government Code and Education Code.

After figuring the aggregate projected costs, the total was divided by the number of projected residential units to derive the per unit cost. After dividing the per unit cost by the average square footage for the average residential unit, the per square foot assessment amount was established. Based on these calculations, the Level 2 Fee within the Santa Maria Joint Union High School District for the next 12 months is calculated to be \$3.18 per square foot, for residential units.

The average size single family housing unit built in the District in the past four years has averaged 1,720 square feet. The proposed multi-family units are projected to average 1,091 square feet per unit and include both townhome and apartment units.

Santa Maria Joint Union High SB 50 Level 2 Fee Determination

		Base Need Land Acquisition & Site Development					
	Unhoused	Cost per	Total	Land	Site	Total Land &	
Grade Level	Students	Student	Cost	Acquisition	Development	Site Dev.	Total Need
		[1]		[2]	[3]	[4]	
9-12	270	\$20,021	\$5,405,670	\$1,182,400	\$1,654,139	\$2,836,539	\$8,242,209
SDC	7	\$28,051	\$196,357	\$0	\$0	\$0	\$196,357
Totals	277		\$5,602,027	\$1,182,400	\$1,654,139	\$2,836,539	\$8,438,566

New Housing Unit Area

Unit Type	Number of Units	Area per Unit	Total Area
Single Family Multi Family	1,047 781	1,720 1,091	1,800,840 852,071
Totals	1,828		2,652,911

L	evel 2 Fee \$/Sq. Ft.
	\$3.18

- [1] Cost per student per SB 50 allowance for new construction projects
- [2] Equals one half of the estimated land acquisition costs
- [3] Equals one half of the estimated site development costs including general site development costs
- [4] Total cost assumes 7.39 acres to be acquired

The grant amounts shown include the amounts allowed by OPSC for fire alarms and sprinklers as of February 2022.



A. Reduce Cost by Other Available Funds, Including Owned Sites

SB 50 requires that the cost of serving students from new housing be reduced by other available local funds. The Santa Maria Joint Union High School District potentially has several such sources of funds.

1. Fees on Senior Housing, Residential Additions, and Commercial/ Industrial Projects

Fees collected on senior housing, residential additions, and commercial or industrial development projects must be used to reduce the Level 2 Fee amount, unless the fees are committed to other projects.

2. Voter Approved Bond Measure

District voters last approved a bond measure in 2016 in the amount of \$114 million to modernize the community's schools and build facilities. The new facilities will assist the District in replacing temporary portables and housing students from existing homes. No funds from the bond issue are available to offset costs identified in this report for students projected from new housing.

3. Surplus Property

The District does not have any surplus property which can be used to reduce the costs of facility needs identified in this report.

Based on the preceding paragraphs, there are no local funds available to reduce costs to accommodate students from future new residential development.

B. Collection of Level 3 Fees if State Funds for the New Construction Program Are Not Available.

The Santa Maria Joint Union High School District has the option of levying a fee approximately two times⁸ that shown above in the event state funds for new construction are not available, as provided by Government Code Section 65995.7.

The Level 3 fee is calculated by the preceding methodology to be:

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⁸ This amount is approximate due to the formula imposed by statute.

School Facilities Needs Analysis 2022 Santa Maria Joint Union High School District



Level 3 Fee Calculation

	<u>Amount</u>
Total Facility Needs based on 50% allowance:	\$8,438,566
Total Facility Needs based on 100% allowance:	\$16,877,131
Local Funds Available:	\$0
Net Facility Needs due to residential development:	\$16,877,131
Area of projected residential units:	2,652,911
Level 3 Fee per square foot:	\$6.36

Level 3 fees greater than the Level 2 amount may need to be reimbursed if an agreement is established and State funds subsequently become available.

In certain cases, builders and buyers of qualifying affordable housing, may be eligible for State reimbursement of the difference between Level 2 and Level 3 fees.

In the case where the SAB declares it is out of funds for new construction projects, the District would need to take action in order to be able to collect Level 3 fees.



Chapter 5: Nexus Between Fees and Projects Subject to Fees

California law allows school districts that have demonstrated a need for new or expanded school facilities to assess a fee on each building permit issued within its territory⁹. The fee only may be used to offset the capital cost needed to serve students from projects subject to the fee. (A small amount may be used for administering the fee program.) Other means of funding school building projects are available, and many residential developments provide funding for new or expanded schools by arrangements not based on this statutory authority.

A. Procedural Requirements for School Facility Fees

Before levying any fee, a school district or other public agency must show a connection between the fee and the project or activity that must pay the fee, and further must show that the fees will be used to alleviate a cost or burden caused by that development activity. Statutory and case law is clear that fees may not be used to address general or unrelated needs of the public agency. These justification requirements are sometimes known as the "Nexus tests" or "AB 1600" criteria. A nexus test demonstrates the linkage or closeness of the fee and its use to the activity causing the need. AB 1600 is shorthand for the procedural requirements found in the Government Code to levy any fee on a development project in California. ¹⁰.

Later sections of this chapter will address each of the statutory tests and evaluate whether School Facility Fees at the adjusted rate meet the necessary legal requirements. The facts and analyses in this document are presented for use by the governing board of this school district when making the findings needed to adopt a resolution levying a fee.

B. Background and Current Conditions in the District

The Santa Maria Joint Union High School District continues to experience overcrowding from the growth seen over the past several years and anticipates this to be a continuing problem until more projects can be completed. Earlier sections have discussed school expansion and construction projects to accommodate students from the new homes.

Combining the preceding factors has established a cost to accommodate new students from residential developments of \$6.36 per square foot, the local one-half share of which is \$3.18 per square foot. Fees under other statutes apply to commercial and senior housing projects.

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⁹ See Calif. Education Code Section 17620 et. seq. and Government Code Section 65995, et seq.

¹⁰ See Govt. Code Section 66000, et. seq., also known as the Mitigation Fee Act. (Assembly Bill 1600 was the law that codified and reorganized these requirements.)



C. Specific Criteria for Levy of School Facility Fees

Various specific criteria must be satisfied to impose Level 2 School Facility Fees. The following discussion will show that the proposed Alternate fees meet these criteria.

1. Purpose of the Fee: Government Code Section 66001(a)(1)

School Facility Fees may be levied "for the purpose of funding the construction or reconstruction of school facilities"¹¹. Fees may not be used for regular maintenance, routine repair, inspection or removal of asbestos containing materials, or purposes of deferred maintenance, as defined¹².

Level 2 School Facility Fees shall be used by this school district for the construction of school facilities at existing and future campuses. Specific uses were listed in Chapter 3.

2. Uses to Which the Fee will be Put: Section 66001(a)(2)

Specific uses may include but are not limited to: the design of new construction projects, acquisition of land, construction of new permanent buildings, placement of modular classrooms on a short term or long-term basis, modernization and/or reconstruction projects, necessary permit and plan checking fees, testing and inspection costs, necessary furnishing and equipment, and related costs of construction projects. In addition, fees will be used for the lease of interim school facilities pending availability of newly constructed, modernized or reconstructed facilities. Fees may be used for the legal and administrative costs of establishing and administering the fee program and for planning needed new schools to serve growth areas.

Facilities that may be affected include those projects listed in Chapter 3 and all existing properties owned by the District and future sites to be acquired for school purposes.

In addition, Government Code Section 65995.5 (f) requires that "A fee, charge, dedication, or other requirement . . . shall be expended solely on the school facilities identified in the needs analysis as being attributable to projected enrollment growth from the construction of new residential units." This requirement is met by tracking the use of the fees in a specific accounting fund and is made public through an annual report to the school board that documents the use of such fees.

¹² Educ. Code 17620(a)(3)

¹¹ Educ. Code 17620(a)(1)



3. Reasonable Relationship Between Use of Fee and Type of Project on Which Fee is Levied: Section 66001(a)(3)

For residential projects, the relationship of new homes to public school enrollment is demonstrated by the students living in the new homes. Yield data from recently built housing in the District confirms this relationship. Housing projects that prohibit occupancy by school age children typically are exempt from Level 2 Fees¹³.

4. Reasonable Relationship Between the Need for the Public Facility and Type of Project: Section 66001(a)(4)

This section will show: (1) that additional school facilities are needed to accommodate students from projects subject to the fee, (2) the school facility construction/reconstruction projects identified are reasonable given the need created by the projects subject to the fee, and (3) that no other funding source is available or expected which will preclude the need for fees on new development projects.

a. Need for additional school facilities

Enrollment projections show that all existing facilities will continue to be needed to serve existing students and enrollment other than from new development. There is insufficient space available for students from residential development without planning, designing, and constructing additional school facilities.

b. Reasonableness of the Identified Projects

The number of students expected clearly indicates the need for new school facilities. The District has considered and rejected temporary measures such as long-term use of temporary classrooms at existing schools, converting schools to a Multi-Track calendar, and other means of avoiding construction that will adversely affect the students and the community.

c. Alternative Funding for the Identified Projects

Other funding sources are not available or reasonably expected for the projects needed to accommodate students from new housing. Any current balances in the fee fund are pledged to current projects or paying off earlier expansion, modernization, improvement, or other projects. Voterapproved bond funds are committed to other projects, including the nongrowth portion of projects listed such as replacement of existing school

¹³ Generally, this requires a specific deed restriction.



spaces. Other funding sources are required to meet existing non-development related facility needs, including modernization/renovation of existing schools, replacement of existing temporary classrooms, or other needs of the School District.

5. Reasonable Relationship Between Amount of Fee and Cost of Facility Attributable to Development Paying Fee: Section 66001(b)

This test requires that the public agency show two relationships: (1) that the amount of the fee is properly based on the portion of the needed facility that is attributable to new development, and (2) that the amount of the expected fees from new development be feasible to have the needed project financed and built.

a. Amount attributable to residential development

Preceding discussion has shown that new school facilities are needed to serve students expected from future new homes. The financial analysis is based on costs per pupil so that total costs may be prorated or allocated between new development and any other causes.

b. Feasibility of funding project

The cost of needed new facilities to serve students is greater than may be funded by fees alone. The school district will seek additional funding or reductions in cost from all sources. It is anticipated that bond funds, state funds, existing agreements with builders, other local funds, and future state reimbursement will provide sufficient funding to build the needed school projects. Funding, including borrowing based on fees expected more than five years in the future, may be used to allow projects to begin construction to better meet public needs.

6. Fees collected for projects more than five years in future: Section 66001(d)

It is not expected that any fees will remain unspent and held for projects more than five years after collection. School district staff will monitor requirements of this section through their annual reports on fees collected and spent.

7. Fees that are conditions of approval: Section 66005(a)

This section requires that fees imposed as a condition of approval of a development or a development project not exceed the "estimated reasonable cost of providing the service or facility for which the fee or exaction is imposed". Fees levied for school facility purposes by this school district are based on the actual cost of needed facilities and will not exceed the estimated reasonable cost of the facilities for which they are imposed.



8. <u>Time of payment of School Facility Fees: Section 66007</u>

School Facility Fees for this School District will be collected, absent other arrangements, prior to issuance of a building permit. An account has been established, ongoing appropriations have been made of funds for planning, design, or construction of needed facilities, and a proposed construction schedule or plan has been adopted. Except as modified by other documentation of the school district, the construction schedule for the needed school facilities identified in this plan will be within the next five years.

9. Exemption for project to replace damaged buildings due to a Natural Disaster: Govt. Section 66011 and Education Code Section 17626

This School District will not levy fees on projects statutorily exempt as replacements for structures damaged or destroyed by a natural disaster as determined by the Governor.

10. <u>Fees on Commercial, Industrial, and Agricultural Projects: Education Code</u> Sections 17621, 17622

This section does not apply as Level 2 Fees are not imposed on commercial, industrial, or agricultural construction projects.

D. Notice of Change and Time of Implementation

Following action of the governing board to adopt a resolution establishing rates for Level 2 Fees, staff will transmit a copy of the resolution and a map of the District's boundaries to the planning/building departments of the county and all cities which are served by the District informing those agencies of the revised amounts and the effective date of the new fees. The effective date of the fees shall be immediately upon action of the Governing Board¹⁴.

E. Conclusion

Compliance with the preceding nexus requirements establishes that the Santa Maria Joint Union High School District is eligible to impose these fees authorized by State law. The following map shows the geographic area for which the District is authorized to collect these fees.

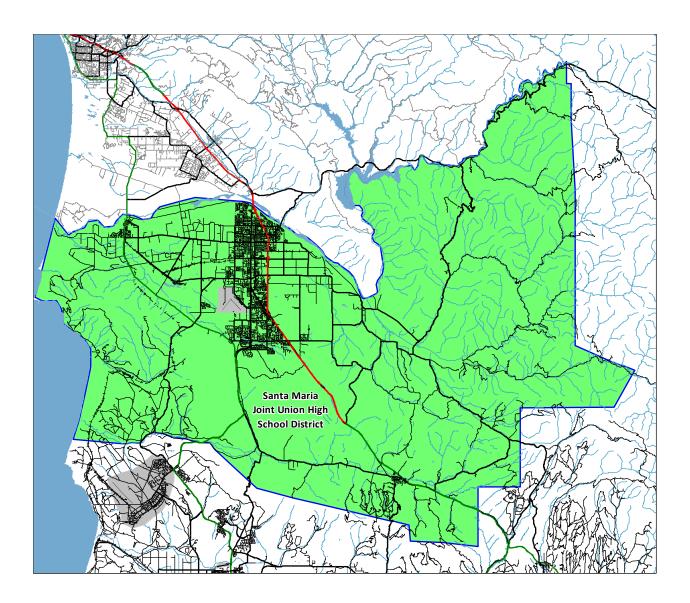
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¹⁴ See Government Code Section 65995.6(f).



F. District Map

The following map shows the extent of the areas for which development fees are applicable to the Santa Maria Joint Union High School District.





Chapter 6: Findings and Conclusions

Based on the preceding analysis, the following Conclusions are submitted for the Board's review and consideration.

- A. The Santa Maria Joint Union High School District has applied for and been found to be eligible for New Construction funding from the State School Facilities Program.
- B. The Santa Maria Joint Union High School District has completed a School Facilities Needs Analysis, and properly adopted that Analysis after providing public notice, responding to comments, and taking action as prescribed by law.
- C. The Santa Maria Joint Union High School District meets at least two of the four tests required by Government Code Section 65995.5 (b)(3):
 - (c) The existing capital facility debt is over 15% of the bonding capacity.
 - (d) More than 20% of the District's total classrooms have been determined by criteria of the Office of Public School Construction to be "portable" classrooms.
- D. Fees collected under authority of Section 65995.5 or Section 65995.7 shall be expended as required by statute.
- E. The District has met necessary nexus and notice requirements.
- F. A Level 2 "Alternate" Fee is justified in the amount of \$3.18 per square foot of residential development. This is an increase of \$1.81 above the high school portion of the standard Level 1 Fee (28.57% of \$4.79 = \$1.37 Level 1 Fee)

Respectfully Submitted,

Republe

Ken Reynolds

SchoolWorks, Inc.

Appendices

SCHOOL FACILITY NEEDS ANALYSIS 2022

Santa Maria Joint Union High School District

- SAB 50-01 Enrollment Certification/Projection
- Annual Adjustment to School Facility Program Grants
- Site Development Costs
- Bonding Capacity
- Capital Facility Debt

ENROLLMENT CERTIFICATION/PROJECTION

SAB 50-0	1 (REV 05/	09)											F	Page 6 of 6
SCHOOL DIST	_{RICT} Iaria JU H	ISD						FIVE DIGIT DIS	TRICT CODE NUMI	BER (see Califo	ornia Public Scho	ool Directory)		
COUNTY Santa B	arbara							HIGH SCHOOL	ATTENDANCE ARE	EA (HSAA) OR	SUPER HSAA (i	if applicable)		
Check	one: 🗹 F	ifth-Year E	nrollment	Proiectio	n 🗆 Tentl	h-Year Enr	ollment P	roiection	Part G.	Number o	of New Dwe	elling Units	i	
	Districts O			☐ Atten		☐ Resid					r Projection	•		1828
		☐ Res	idency - C	OS Distric	ts Only - (Fifth Year	Projection	Only)		•				
☐ Mod	dified Weig	ihting (Fi	fth-Year Pr	ojection O	nly)	3rd Prev. to	2nd Prev.	Previous to	Part H.	District S	tudent Yiel	ld Factor		
☐ Alte	rnate Wei	ghting - (F	ill in boxes	to the righ	t):	2nd Prev.	to Prev.	Current		(Fifth-Yea	r Projection	n Only)		.1515
								_		-	Enrollment			
Part A.	K-12 Pupil	Data								th-Year Pr	-			
	7th Prev.	6th Prev.	5th Prev.	4th Prev.	3rd Prev.	2nd Prev.	Previous	Current				xcept Speci	al Day Cla	ass pupils)
Grade	/	1	/	/	2018/2019				K-6	7-8	9-12	TOTAL		
K					2928	3000	2754	2725	0	0	8238	8238		
1					2632	2511	2535	2331						
2					2624	2625	2522	2417	Specia			only - Enro		
3					2647	2635	2635	2391			entary	Seco		TOTAL
4					2429	2631	2614	2516	Non-Severe		0	(0
5 6					2625	2424	2619	2488	Severe TOTAL		0	(0
7					2583 2692	2627 2592	2420 2635	2508 2311	TOTAL		0)	
8					2631	2678	2563	2509	2 Ter	nth-Year P	rojection			
9					2274	2351	2327	2296			•	xcept Speci	al Day Cla	es nunils)
10					2035	2298	2291	2356	K-6	7-8	9-12	TOTAL	l Day Old	ioo pupiio)
11					1908	2015	2253	2291	11.0		0 12	101712		
12					1949	1993	2082	2314						
TOTAL					31957	32380	32250	31453	Specia	al Day Cla	ss pupils o	only - Enro	Ilment/Res	sidency
									•		entary	Seco		TOTAL
Part B.	Pupils Att	ending Sc	hools Cha	rtered By	Another D	istrict			Non-Severe					
	7th Prev.	6th Prev.	5th Prev.	4th Prev.	3rd Prev.	2nd Prev.	Previous	Current	Severe					
					0	0	0	0	TOTAL					
Part C.	Continuat	ion High S	chool Pup	oils - (Distri	cts Only)				• • • • • • • • • • • • • • • • • • • •		,	ntative, that		
Grade	7th Prev.	6th Prev.	5th Prev.	4th Prev.	3rd Prev.	2nd Prev.	Previous	Current				n applicable porting Wo	•	
9					0	0	0	0	true and c	orrect and	that:			
10					0	0	0	0		•		zed district	representa	ative by
11					0	0	0	0			of the distri uesting an	augmentati	on in the e	enrollment
12			1	1	0	0	0	0	projection	pursuant t	o Regulatio	on Section 1	859.42.1	(a), the
TOTAL					0	0	0	0				oproval auth sed for augi		
Dart F) Special I	Day Class	Dunile - /	Dietricte or	County Su	perintender	nt of Schoo	ale)				identified dv		
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	/	1	/	/	2018 / 2019	2019 / 2020	2020 / 2021	2021 / 2022						
									SIGNATURE O	F DISTRICT RE	EPRESENTATIV	E		
Dort E	Pirth Data	/Eiffb Vo	or Projecti	on Only)					DATE			TELEPHONE N	IMRER	
	Birth Data unty Birth D	•	-					Fallon at	DVIE			ILLEPHONE N	OWNER	
8th Prev.	7th Prev.	6th Prev.	5th Prev.	4th Prev.	3rd Prev.	2nd Prev.	Estimate Previous	☐ Estimate Current	E-MAIL ADDRE	ESS		I		
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ATTACHMENT B

ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

State Allocation Board Meeting, February 23, 2022 <u>Grant Amount Adjustments</u>

New Construction	SFP Regulation Section	Adjusted Grant Per Pupil Effective 1-1-21	Adjusted Grant Per Pupil Effective 1-1-22
Elementary	1859.71	\$12,628	\$14,623
Middle	1859.71	\$13,356	\$15,466
High	1859.71	\$16,994	\$19,679
Special Day Class – Severe	1859.71.1	\$35,484	\$41,090
Special Day Class – Non-Severe	1859.71.1	\$23,731	\$27,480
Automatic Fire Detection/Alarm System – Elementary	1859.71.2	\$15	\$17
Automatic Fire Detection/Alarm System – Middle	1859.71.2	\$20	\$23
Automatic Fire Detection/Alarm System – High	1859.71.2	\$34	\$39
Automatic Fire Detection/Alarm System – Special Day Class – Severe	1859.71.2	\$63	\$73
Automatic Fire Detection/Alarm System – Special Day Class – Non-Severe	1859.71.2	\$45	\$52
Automatic Sprinkler System – Elementary	1859.71.2	\$212	\$245
Automatic Sprinkler System – Middle	1859.71.2	\$252	\$292
Automatic Sprinkler System – High	1859.71.2	\$262	\$303
Automatic Sprinkler System – Special Day Class – Severe	1859.71.2	\$668	\$774
Automatic Śprinkler System – Special Day Class – Non-Severe	1859.71.2	\$448	\$519

ATTACHMENT B

ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

State Allocation Board Meeting, February 23, 2022 <u>Grant Amount Adjustments</u>

Modernization	SFP Regulation Section	Per Pupil	Adjusted Grant Per Pupil Effective 1-1-22
Elementary	1859.78	\$4,808	\$5,568
Middle	1859.78	\$5,085	\$5,888
High	1859.78	\$6,658	\$7,710
Special Day Class - Severe	1859.78.3	\$15,325	\$17,746
Special Day Class – Non- Severe	1859.78.3	\$10,253	\$11,873
State Special School – Severe	1859.78	\$25,543	\$29,579
Automatic Fire Detection/Alarm System – Elementary	1859.78.4	\$156	\$181
Automatic Fire Detection/Alarm System – Middle	1859.78.4	\$156	\$181
Automatic Fire Detection/Alarm System – High	1859.78.4	\$156	\$181
Automatic Fire Detection/Alarm System – Special Day Class – Severe	1859.78.4	\$430	\$498
Automatic Fire Detection/Alarm System – Special Day Class – Non- Severe	1859.78.4	\$288	\$334
Over 50 Years Old – Elementary	1859.78.6	\$6,680	\$7,735
Over 50 Years Old – Middle	1859.78.6	\$7,065	\$8,181
Over 50 Years Old – High	1859.78.6	\$9,248	\$10,709
Over 50 Years Old – Special Day Class – Severe	1859.78.6	\$21,291	\$24,655
Over 50 Years Old – Special Day Class – Non-Severe	1859.78.6	\$14,237	\$16,486
Over 50 Years Old – State Special Day School – Severe	1859.78.6	\$35,483	\$41,089

ATTACHMENT B

ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS

State Allocation Board Meeting, February 23, 2022

<u>Grant Amount Adjustments</u>

New Construction / Modernization / Facility Hardship / Seismic Mitigation / Joint Use	SFP Regulation Section	Amount	Adjusted Grant Amount Effective 1-1-22
Therapy/Multipurpose Room/Other (per square foot)	1859.72 1859.73.2 1859.77.3 1859.82.1 1859.82.2 1859.125 1859.125.1	\$207	\$240
Toilet Facilities (per square foot)	1859.72 1859.73.2 1859.82.1 1859.82.2 1859.125 1859.125.1	\$371	\$430
Portable Therapy/Multipurpose Room/Other (per square foot)	1859.72 1859.73.2 1859.77.3 1859.82.1 1859.125 1859.125.1	\$47	\$54
Portable Toilet Facilities (per square foot)	1859.72 1859.73.2 1859.82.1 1859.125 1859.125.1	\$120	\$139

New Construction Only	SFP Regulation Section	Amount	Adjusted Grant Amount Effective 1-1-22
Parking Spaces (per stall)	1859.76	\$16,059	\$18,596
General Site Grant (per acre for additional acreage being acquired)	1859.76	\$20,554	\$23,801
Project Assistance (for school district with less than 2,500 pupils)	1859.73.1	\$7,723	\$8,943

SchoolWorks, Inc. 8700 Auburn Folsom Road, Suite 200 Granite Bay, CA 95746 916.733.0402



Determination of Average State allowed amounts for Site Development Costs

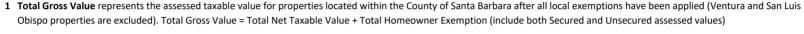
District	Elementary Schools			Original		2009 Adjusted			
David Liffeiffe	•			_	Inflation	Site	Project	2009	
David Liffeiffe	<u>District</u>	Project #	<u>Acres</u>	<u>Development</u>	Factor	<u>Development</u>	<u>Year</u>	Cost/Acre	
Div Creek J. Elem 5	Davis Jt Unified	3	9.05		38.4%			\$162,814	
Elk Growe Unified	Dry Creek Jt Elem	2	8.5	\$516,347	46.2%	\$1,509,322	2002	\$177,567	
Elk Growe Unified	Dry Creek Jt Elem	5	11.06	\$993,868	20.1%	\$2,387,568	2006	\$215,874	
Elk Growe Unified	Elk Grove Unified	5	12.17	\$556,011	48.2%	\$1,648,316	2001	\$135,441	
Elk Growe Unified	Elk Grove Unified	10	11	\$690,120	48.2%	\$2,045,888	2001	\$185,990	
Elk Growe Unified	Elk Grove Unified	11	10	\$702,127	48.2%	\$2,081,483	2001	\$208,148	
Eik Growe Unified 17 1 S\$42,662 46,266 43,26% 23,004,830 20003 \$203,483 Eik Growe Unified 25 1 \$710,730 43,26% \$2,004,830 20003 \$203,483 Eik Growe Unified 28 10.03 \$856,488 24,4% \$1,788,055 2006 \$242,407 \$244,277 Folsom-Cordowa Unified 4 7.5 \$461,696 20.1% \$1,900,747 2006 \$200,281 \$264,277 \$2000 \$200,281 \$260,000 \$200,281 \$260,000 \$200,281 \$200,000 \$200,0281 \$200,000 \$200,281 \$200,000 \$200,0281 \$200,000 \$200,0281 \$200,000 \$200,0281 \$200,000 \$200,0281 \$200,000 \$200,0281 \$200,000 \$200,0281 \$200,000 \$200,0281 \$200,000 \$200,0281 \$200,000 \$200,0281 \$200,0281 \$200,000 \$200,0281 \$200,0281 \$200,0281 \$200,0281 \$200,0281 \$200,0281 \$200,0281 \$200,0281 \$200,0281 \$200,0281 \$200,0281 \$200,0281 \$200,0281 <t< td=""><td>Elk Grove Unified</td><td>14</td><td>10</td><td>\$732,837</td><td>46.2%</td><td>\$2,142,139</td><td>2002</td><td>\$214,214</td><td></td></t<>	Elk Grove Unified	14	10	\$732,837	46.2%	\$2,142,139	2002	\$214,214	
Elk Growe Unified 20 10 \$710,730 43,2% \$2,034,830 2003 \$203,483 Elk Growe Unified 28 10.03 \$845,628 38,4% \$1,788,052 2004 \$718,805 \$212,460 Elk Growe Unified 39 9.91 \$1,007,695 20.1% \$2,130,974 2005 \$212,460 Folsom-Cordova Unified 1 9.79 \$816,196 20.1% \$2,120,785 2006 \$200,281 Folsom-Cordova Unified 8 \$544,213 46.2% \$1,532,664 2002 \$177,687 Folsom-Cordova Unified 8 8.97 \$828,197 11.2% \$2,083,757 2007 \$230,073 Gall, H. Union Elm 3 11.2 \$555,999 46.2% \$1,625,228 2002 \$144,947 Lodi Unified 19 9.93 \$899,164 11.2% \$2,221,545 2007 \$223,721 Lodi Unified 19 9.93 \$899,164 11.2% \$2,221,545 2007 \$223,721 Lodi Unified 16	Elk Grove Unified	16	9.86	\$570,198	46.2%	\$1,666,733	2002	\$169,040	
Elk Grow Unified 25 10 \$645,923 38,4% \$1,788,052 2004 \$178,805 Elk Grow Unified 28 10,03 \$856,468 24,4% \$2,130,974 2006 \$224,407 Folsom-Cordox Unified 4 7,5 \$465,908 20,1% \$1,990,747 2006 \$220,281 \$265,908 \$266,908 \$20,002 \$177,687 \$2002 \$217,7687 \$2002 \$177,687 \$150,007,000 \$10,000 \$10,000 \$10,000 \$10,000 \$19,007,767 2002 \$198,847 \$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$10,000 \$11,000 \$11,000 \$10,000 </td <td>Elk Grove Unified</td> <td>17</td> <td>10</td> <td>\$542,662</td> <td>46.2%</td> <td>\$1,586,243</td> <td>2002</td> <td>\$158,624</td> <td></td>	Elk Grove Unified	17	10	\$542,662	46.2%	\$1,586,243	2002	\$158,624	
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Elk Growe Unified 28 10.03 \$856,48B 24.4% \$2,130,974 2006 \$21,2460 Elk Growe Unified 1 9.79 \$816,196 20.1% \$1,960,747 2006 \$200,281 Folsom-Cordova Unified 4 7.5 \$455,908 46.2% \$1,332,654 2002 \$177,687 Folsom-Cordova Unified 8 8.97 \$928,197 11.2% \$2,083,757 2007 \$230,073 Galf JL Union Elem 1 9.39 \$433,498 46.2% \$1,625,148 2002 \$134,947 Lincoln Unified 10 11.42 \$555,999 46.2% \$1,625,228 2002 \$146,110 Lodi Unified 19 9.93 \$993,434 899,144 11.2% \$2,221,465 2002 \$318,798 Lodi Unified 19 9.93 \$999,944 11.2% \$2,221,465 2007 \$223,721 Lodi Unified 19 9.83 \$680,284 46.2% \$2,003,138 2002 \$318,798 Lodi Unified	Elk Grove Unified	25	10	\$645,923	38.4%		2004	\$178,805	
Fich Grow Unified	Elk Grove Unified	28	10.03				2005		
Folsom-Cordova Unified	Elk Grove Unified	39	9.91	\$1,007,695	20.1%		2006		
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Rocklin Unified 11 47.1 \$11,101,088 24.4% \$13,810,282 2005 \$293,212 Adjusted	Stockton Unified	3	49.1			\$12,824,996	2003		
	Natomas Unified	11	38.7		38.4%	\$4,175,850		\$107,903	
	Rocklin Unified	11	47.1	\$11,101,088	24.4%	\$13,810,282	2005	\$293,212	Adjusted
	Totals		679.3			\$142,058,711	Average	\$209,125	<u>Value</u>
Middle Schools: 260.7 \$49,447,897 Middle \$189,704 \$296,030									
High Schools: 418.6 \$92,610,814 High \$221,217 \$345,206	High Schools:		418.6			\$92,610,814	High	\$221,217	\$345,206



SANTA BARBARA COUNTY SCHOOL DISTRICT BONDING CAPACITY

Estimated as of January 28, 2022

District	Total Gross Value ¹ (Fiscal year 2021-22)	Multiplier ²	Maximum Bonding Capacity	Principal Outstanding ³ (As of 10/1/2021)	
Santa Maria Joint Union High School C	16,615,347,205	1.25%	207,691,840	100,609,254	



<u>Source</u>: County of Santa Barbara Auditor's Website - Property Tax Revenues Reporting System: https://ac.co.santa-barbara.ca.us/loginpw.asp. Search Property Tax --> Assessed Taxable Value for Fiscal Year 2021-22.

- 2 Pursuant to California Education Code §15102 & §15106. *Santa Barbara Unified retains percentages per agreement.
- 3 Principal Outstanding from general obligation bonds.

Source: County of Santa Barbara Property Tax Division. School Bond Tax Levy Summary Report: Bond Principal Outstanding Balances - Actual (Fiscal Year 2020-21)

Important Note: For bond authorizations passed with 55 percent voter approval (Proposition 39) there is an additional <u>rate</u> constraint of \$30 per \$100,000 of net assessed value for elementary and high school districts and \$60 per \$100,000 of net assessed value for unified districts.

NOTE 8 – LONG-TERM LIABILITIES

A schedule of changes in long-term liabilities for the year ended June 30, 2021 consisted of the following:

	Balance July 01, 2020		Additions		Deductions		Balance June 30, 2021		Balance Due In One Year	
Governmental Activities										
General obligation bonds	\$	105,444,253	\$	-	\$ 4,835,000	\$	100,609,253	\$	2,395,000	
Unamortized premium		6,500,188		-	561,542		5,938,646		561,542	
Accreted interest		8,830,780		1,032,251	-		9,863,031			
Subtotal general obligation bonds		120,775,221		1,032,251	5,396,542		116,410,930		2,956,542	
Direct placement general										
obligation bonds		2,570,000		-	2,570,000		-		_	
Subtotal direct placement general										
obligation bonds		2,570,000		-	2,570,000		-		_	
Total general obligation bonds		123,345,221		1,032,251	7,966,542		116,410,930		2,956,542	
Direct placement certificates										
of participation		1,889,084		-	444,290		1,444,794		479,009	
Total certificates of participation		1,889,084		-	444,290		1,444,794		479,009	
Compensated absences		750,211		29,719	-		779,930		_	
Net OPEB liability		16,709,350		745,326	-		17,454,676		-	
Net pension liability		101,950,090		10,406,293	-		112,356,383		_	
Total	\$	244,643,956	\$	12,213,589	\$ 8,410,832	\$	248,446,713	\$	3,435,551	

- Payments for general obligation bonds are made in the Bond Interest and Redemption Fund.
- Payments for certificates of participation are made in the General Fund and Capital Facilities Fund.
- Payments for compensated absences are typically liquidated in the General Fund and the Non-Major Governmental Funds.

A. Compensated Absences

Total unpaid employee compensated absences as of amounted to \$779,930. This amount is included as part of long-term liabilities in the government-wide financial statements.

B. Certificates of Participation (COP)

The annual requirements to amortize the 2012 COP agreement outstanding as of June 30, 2021 are as follows:

Year Ended June 30,		Principal	Interest	Total		
2022	\$	479,009	\$ 43,095	\$	522,104	
2023		509,825	27,279		537,104	
2024		455,960	11,144		467,104	
Total	\$	1,444,794	\$ 81,518	\$	1,526,312	